

Fort Bragg Integrated Strategic Environmental Plan



Prepared by
The Public Works Business Center

JUNE 2001



Prepared for
Fort Bragg

Sustaining Fort Bragg Through Transformation: Phase 2

April 2001

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Fort Bragg

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Fort Bragg

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Message from the Garrison Commander



In a 4 December 2000 letter, the Secretary of the Army challenged the participants in the first Army Worldwide Environmental & Energy Conference to strive towards a common vision of sustainable installations:

“The goal is to map out a new vision for the management of our installations, a holistic approach to sustaining our installations well into the 21st Century while simultaneously fostering transformation...”

Installation commanders will need to integrate the critical components of energy and natural resource management, construction, procurement, and environmental protection for our long-term success...

Our installations must be fully functional now, thirty years from now, and well into the next century. This means we must not deplete our irreplaceable resources and must also reduce our polluting emissions as much as possible...

The land resources we depend on for training and testing need to be fully accessible and utilizable, and we must protect the invaluable natural resources entrusted to our care as jealously as we do the freedom that Americans entrust us to safeguard.”

The mission from the Army leadership is clear: we must ensure that Fort Bragg functions well as a power projection platform now—25 years from now—and beyond. We must manage our resources to support the present mission – without compromising our ability to accomplish the mission in the future.

Fort Bragg directly "touches" 65,000 soldiers, families, and civilians that live or work on the installation, and 146,000 retirees and dependents who live within a 50 mile radius. It is the Army's premier power projection platform, capable of supporting our national defense needs anywhere in the world within 18 hours of notification.

In terms of natural, cultural, and historical significance, this place—where we live, work, and train—is precious real estate to us, the Army, and the nation. We derive our living from this land; but, more importantly, it defines us: our values, our history, and the ultimate legacy that we leave behind for future generations to build upon. Our responsibility to those future generations requires us to sustain our resources through wise stewardship, conservative management, and cooperative regional planning. This is the proud legacy that must define Fort Bragg now and well into the future.

Tough challenges confront us in our quest to sustain this legacy into the 21st century, and to leave a positive legacy for future generations. Each of these challenges will require the integration of sound economic principles, mission focus, and environmental stewardship. Sustainability harkens back to before the U.S. industrial revolution—when waste was unacceptable and all capital, including natural capital, was precious. This document outlines those challenges.



Message from the Garrison Commander



At our Environmental Sustainability Executive Conference, which will take place 17-18 April of this year, we will bring together Fort Bragg, FORSCOM, the Department of the Army and members of the local and regulatory communities. At this conference, we will set 25-year goals for addressing these daunting challenges and we will identify those who must be part of the community solution. We must recognize the importance of both our needs and our responsibilities as regional citizens—as well as those of our partners.

It will not be easy to meet these challenges. The effort will require commitment and cooperation across environmental, facilities, procurement, and operations staffs. Nor will we succeed without the vigorous participation and support of our neighbors, our headquarters in Atlanta and Washington, and our partners in state and federal agencies. My charge to you is this: examine the issues set forth in this document; determine the end state we want to achieve; set aggressive, attainable, and quantifiable goals; and pull together teams that engage the right stakeholders to ensure that Fort Bragg's history of proud service to the nation, and the world, continues indefinitely.

Addison D. Davis, IV
Colonel, U.S. Army
Garrison Commander



Executive Summary



Introduction:

Fort Bragg held the Army's first Environmental Sustainability Conference on 17-18 April 01. The purpose of the conference was to discuss the environmental challenges that face Fort Bragg, and to develop long-range goals to ensure the installation's continued viability as a power projection platform. COL Addison Davis, Garrison Commander, challenged the participants to:

“Examine the baseline issues, determine the end-state we want to achieve, set aggressive, attainable, and quantifiable goals; and pull together teams that engage the right stakeholders to ensure Fort Bragg's history of proud service to the nation, and the world, continues indefinitely.”

Conference participants included Commanders, soldiers, and civilians from Fort Bragg, members of the local community, environmental regulators from North Carolina and EPA, other federal agencies, and FORSCOM and DA. Each of the attendees participated in one of the seven breakout groups. During these breakout sessions, the attendees discussed responses to the issues and developed initial strategic goals. Each of the groups then briefed their initial goals to all of the conference participants. Participants were then asked to cast 7 votes to recommend final goals. The Garrison Commander then selected the ten final goals outlined below for Fort Bragg.

Ft. Bragg's Sustainability Challenges and Goals:



Challenge: Use of energy at Fort Bragg, whether it's generated on post or off, contributes to the high levels of ozone in the air. Further, the events this winter in California and across the nation raise serious concerns about the cost of energy and the availability of energy at ANY cost. How can Fort Bragg protect and secure the energy it needs to operate?

Goal: Eliminate energy waste, by giving Commanders energy goals and data on actual energy use, by 2002.



Executive Summary



Challenge: Facility construction, operation, maintenance, and demolition is costly, leading to numerous environmental impacts and large energy and water use. How can Fort Bragg provide the world-class facilities that soldiers and families deserve, while minimizing associated pollution, resource depletion, and costs?

Goal: Design all new construction to LEED platinum standard by 2006.



Challenge: The state of North Carolina is increasingly concerned about ozone and other air pollutants. How can Fort Bragg minimize future costs and operational restrictions while improving regional air quality?

Goal: Develop acceptable regional commuting options, by 2025.

Goal: Operate 100% of non-tactical fleet on alternative fuels by 2010.



Challenge: Potential sources of water for Ft Bragg consumption have been steadily declining (both in quantity and quality) due to overuse. How can Fort Bragg reduce its dependence on these sources and provide premium quality drinking water as well as the "right" quality water for other uses, without aggravating future regional water supply issues?

Goal: Reduce water consumption 90% by 2025.



Challenge: Contamination of regional water resources, particularly by sediments, is a critical consideration to North Carolina, because of the economic impacts associated with destruction of fish habitats, treatment of water to drinking quality, and the decrease of drinking water reservoir holding capacity. How can Fort Bragg minimize the future costs and potential operational restrictions associated with water pollution, while improving regional water quality?

Goal: Ensure water quality leaving Fort Bragg is equal to or better than water quality coming onto post by 2025.



Executive Summary



Challenge: Fort Bragg buys \$176M worth of products and materials every year—and throws away over 200,000 tons at a total cost well over \$3M. How can Fort Bragg promote the sustainable manufacture, use, and disposal of materials and products, while minimizing costs and environmental impact? How can Fort Bragg stimulate local and national markets for environmentally preferred products?

Goal: Landfill zero waste by 2025.

Goal: Buy 80% environmental preferable products from local sources, by 2025.



Challenge: Fort Bragg maintains 161,597 acres of land for training. Of this, only 72,236 acres are unrestricted for use. How can Fort Bragg provide enough usable land for military training—and ensure that training is not further constrained by concerns over potential environmental contamination and negative impacts on endangered species? How can Fort Bragg use its land requirements to address the effects of urban sprawl and regional needs for open space and biodiversity?

Goal: Educate 100% of personnel on environmental responsibilities, to cut enforcement actions to 0 by 2002.

Goal: Adopt compatible land use laws/regulations with local communities by 2005.

Next Steps:

The sections that follow explain the 7 issues in detail; the thinking of each of the breakout groups that lead to the final goals, and the proponents and teams that will lead Ft. Bragg's quest for sustainability. The teams will develop action plans to address each of the goals by 4Q 01.



Executive Summary



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Energy Use



Challenge: Use of energy at Fort Bragg, whether it's generated on post or off, contributes to the high levels of ozone in the air. Further, the events this winter in California and across the nation raise serious concerns about the cost of energy and the availability of energy at ANY cost. How can Fort Bragg protect and secure the energy it needs to operate, while improving regional air quality and controlling costs?

Long-term Goal: Eliminate energy waste, by giving Commanders energy goals and data on actual energy use, by 2002

Introduction:

The Public Works Business Center (PWBC) operates Fort Bragg's energy provision and conservation program. Installation operations consume 3 million MBTU/year of energy in the form of electricity, natural gas, and heating oil, at a cost of almost \$30M/year. Figure 1 shows total energy consumption and costs for FY 95 – FY 00.

The Carolina Power and Light Company (CP&L) provides the bulk of electric power directly to the cantonment area and Camp Mckall. There are four substations on Fort Bragg: the Main substation, Woodruff substation (new Womack only), Knox Street substation, and Longstreet substation. Electric consumption is currently measured through five main meters, resulting in one total bill to the installation. In FY 00, the peak electric demand was 320 MBTU, and annual electric use was 1,710,621 MBTU, which resulted in a total cost of \$23M.

Prior to March 2000, North Carolina Natural Gas Company (NCNG) provided the bulk of

Importance to Fort Bragg

Mission – Reliable, affordable energy is essential to Fort Bragg's continued operation.

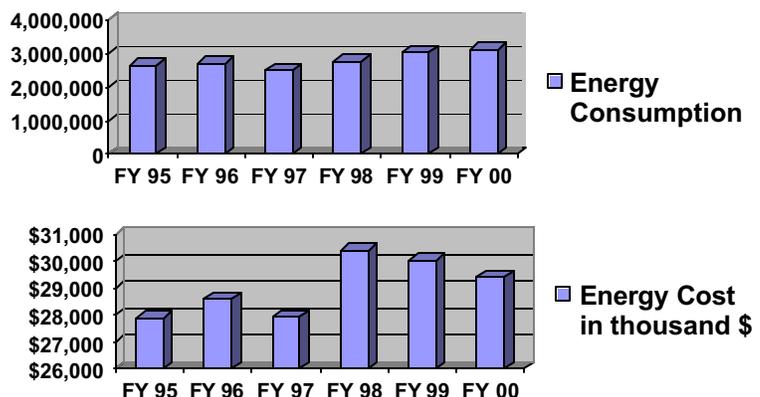
Quality of Life – Good QOL depends on sufficient heat, hot water, air conditioning, and clean air.

Cost – Annual total energy cost is approximately \$29M/year, of which \$23M is spent on electricity and \$6M is spent on natural gas for heating. This cost represents 20 percent of the installation's base operating budget.

Environment and the Community – Total energy use at Fort Bragg for FY 00 resulted in the generation and release of 378,143 tons of CO₂; 1,118 tons of NO_x; and 2,461 tons of SO_x into the air. These quantities are based on standard calculations for converting energy used per kWh to emissions produced. The CO₂ and NO_x combine with sunlight to cause high ground levels of ozone, putting Fort Bragg and the local community in a designated ozone nonattainment area. Use of energy at Fort Bragg, whether it is generated on post or off, contributes to the high levels of ozone in the air. High ozone levels cause respiratory problems.

Fort Bragg received two environmental enforcement actions in FY 00 for improper start up and operation of boilers.

Figure 1 - Key Energy Data (Use and Cost)





Energy Use



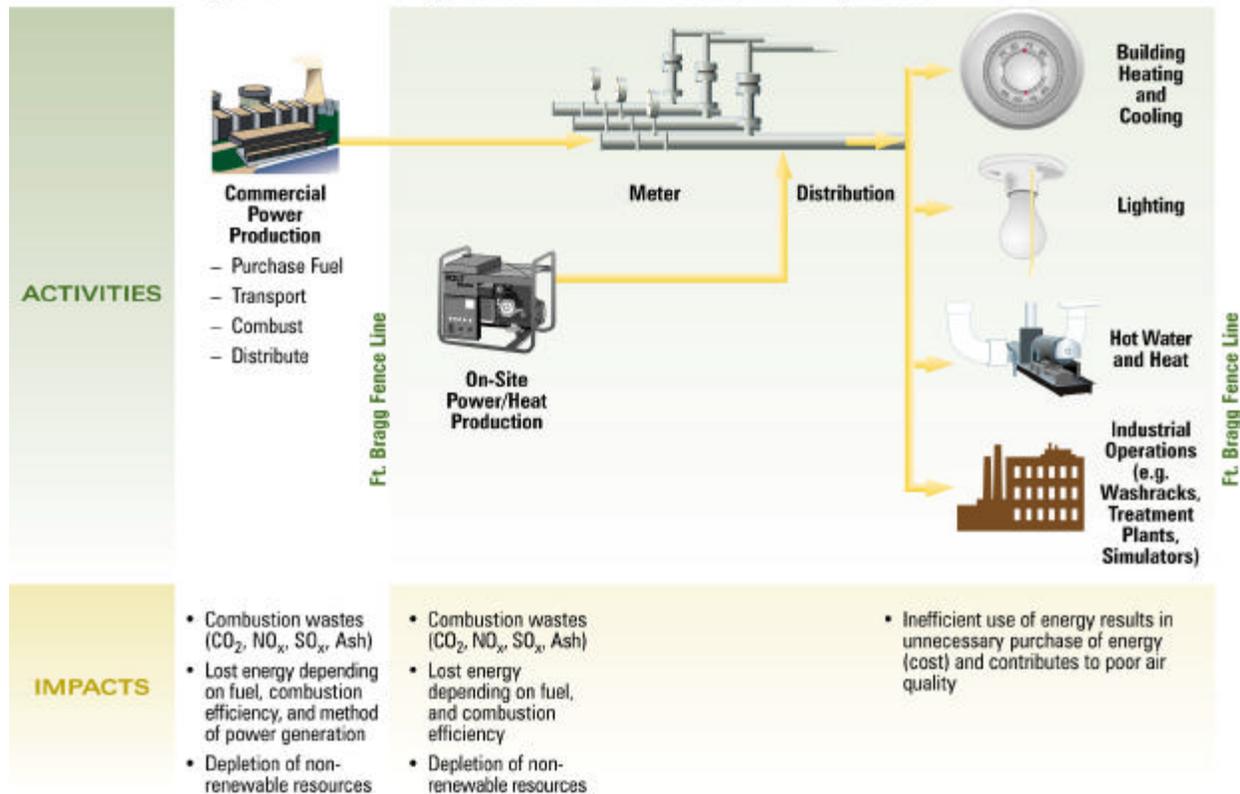
Fort Bragg’s natural gas requirements. Fort Bragg has one delivery point for natural gas located on the installation boundary behind the Knox Street warehouses. Since March 2000, Fort Bragg has used open market purchasing for natural gas and an additional fallback contract with the NCNG. This allows the installation to purchase natural gas at optimal prices. In FY 00, the installation used 1,389,077 MBTUs in the form of No. 2 fuel oil and natural gas, at a cost of \$6M, which has been included in Figure 1.

Though consumption of both gas and electricity is inching upwards, cost dropped a total of \$1M between FY 98 and FY 00. Ongoing construction and expansion of real property led to a net increase in energy consumption. Decrease in cost was realized through implementation of real-time pricing by the installation. Future decreases in energy consumption and cost are expected through use of energy efficiency and real time pricing task orders implemented by Honeywell in the Energy Savings Performance Contract partnership (see the Activities/Impacts section for details).

Activities/Impacts:

Energy is critical to the accomplishment of Fort Bragg’s mission. Figure 2 provides an overview of the types of activities that require energy and their subsequent impacts.

Figure 2 – Energy Use: Activities and Impacts



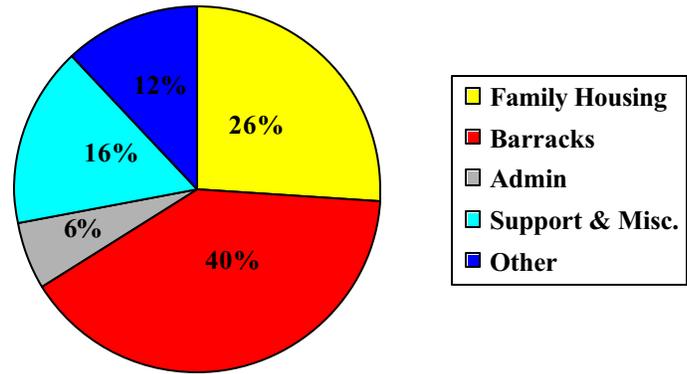


Energy Use



Fort Bragg predominantly uses its energy for facility and residential lighting, air conditioning, heating, and industrial operations. Facility energy use by building type is shown in Figure 3. The chart shows where the most impact can be made in energy conservation and awareness programs—the housing areas.

Figure 3 – Energy Consumption by Building Type



Forecast:

Energy use may be a future issue as the surrounding population grows and consumption increases. Another

potential future issue is deregulation within the energy industry that may take place in North Carolina. As is the case in California, deregulated energy production could result in service variance and high cost.

Conservation is one option for ensuring availability of energy and stable costs. Since 84 percent of energy use at Fort Bragg is related to building operations, better control of building energy could significantly reduce consumption rates.

Existing Buildings

Projections of potential energy savings at Fort Bragg were made using the Renewables and Energy Efficiency Planning (REEP) system, which was developed at the U.S. Army Construction Research Laboratory. Applying the energy conservation measures identified in Figure 4 to current facilities, the REEP model projected the potential to reduce energy use by 1.43 million MBTU/yr, or 46 percent. Such reductions in power use could result in annual cost savings of more than \$16M for an investment of \$59M. As energy use is reduced, emissions of carbon monoxide and dioxide, sulfur and nitrogen oxides, and hydrocarbons resulting from power production will also be reduced. Figures 5 and 6 summarize the reductions in energy consumption and pollution that could be achieved. Appendix A provides detailed output for Fort Bragg generated by the REEP model.

Figure 4 – Energy Conservation Measures Recommended by REEP Model

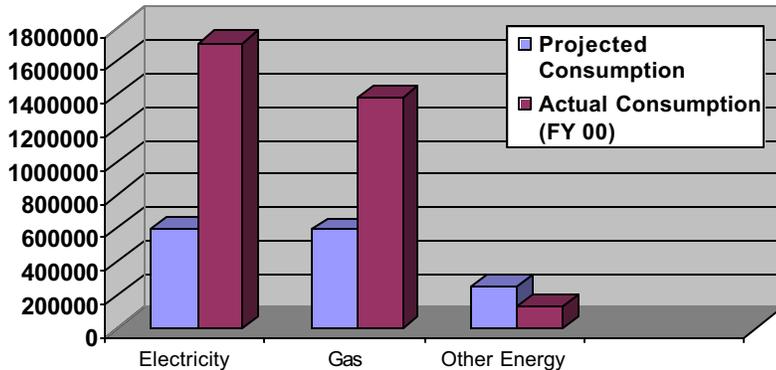
- Water Heater Insulation Blanket
 - Window Insulation (80 percent complete)
 - HVAC Controls (ongoing)
 - EMCS/DDC
 - HVAC**
 - High Efficiency Gas Boilers
 - Ventilation Heat Recovery
 - Enthalpy Recovery Dessent Wheel
 - High Efficiency Ventilation Motors
 - Lighting**
 - Fluorescents (4' and compact)
 - High Pressure Sodium Lights-In Replacement
 - High Wattage Incandescent Replacement
 - Occupancy Sensors
- Currently underway at Fort Bragg



Energy Use



Figure 5 – Projected Annual Reduction in Energy Consumption (Mbtu/Yr) (REEP MODEL)



Projected reductions in energy consumption total 1,434,600 MBTU/year

Figure 6 – Projected Pollution Reduction (Tons/Yr) (REEP MODEL)

	Tons/Yr Reduction	%
CO2	193,618	28
SOx	1,411	30
NOx	546	26
Particulates	72	--
CO	35	--
HC	3	--

Total 195,685

-- Data on past emissions is unavailable.

New Construction

Fort Bragg plans to do \$1.5B worth of new construction over the next seven years. According to the Rocky Mountain Institute, currently available technology such as super windows and super insulation can reduce the energy demand in residential/commercial construction at little or no additional first cost. This technology can reduce energy demand by 80 percent compared to typical 1970's construction technology. Rocky Mountain Institute's headquarters, built in 1984 in Snowmass, Colorado, where winter temperatures can be as low as 47 degrees below zero, has a heating bill of about \$5/month.

Current Activities that Address Energy Use:

In 1997, Fort Bragg began a partnership with Honeywell under an Energy Savings Performance Contract (ESPC) through the Huntsville Division of the Army Corps of Engineers. The ESPC partnership is intended to meet the requirements of Executive Order 13123, which requires a reduction in energy consumption of 35 percent by 2010 compared to the 1985 baseline. The ESPC contract is a 25-year contract that guarantees energy efficiency and cost savings based on Honeywell's performance. Honeywell assumes all risk and start-up costs, and the savings realized through energy efficiency projects are then reinvested in the installation's infrastructure. Honeywell has already invested \$40M in the installation through this contract. Savings from the investment are split between the installation and Honeywell, with up to 10 percent going to the installation and 90 percent going to Honeywell to repay capital investments.



Energy Use



To date, 20 projects have been awarded and 13 have been completed. The first project was a small lighting project at Simmons Army Airfield (SAAF) that resulted in an energy savings of 1,416 MBTUs and a cost savings of \$28,829 over the first year. Over the life of the project, savings are projected at 26,630 MBTUs in energy and \$541,984 in cost. Another lighting project at the 82d resulted in a savings of five megawatts/day after replacing 177,000 incandescent light bulbs with T-8 fluorescent bulbs that have occupancy sensors and electronic ballasts (which will now be maintained by Honeywell). Figure 7 provides a summary of results for each task order completed to date and estimated energy savings over the life of the ESPC contract.

Figure 7 - Summary to Date

Task Order (Project)	Total Estimated Energy Reduction Over 25 yrs (MBTU)	Total Energy Reduction to Date (MBTU)	Total Cost Savings to Date
TO1 SAAF Lighting	26,630	1,416	\$28,829
TO2 SAAF Mechanical	1,406,352	61,146	\$908,882
TO3 Officers Club	88,781	4,129	\$67,066
TO4 JSOC	132,965	7,938	\$149,924
TO5 82d Lighting	402,288	21,360	\$603,673
TO6 Demo Lighting	43,681	6,240	\$136,800
TO7 Knox Street	247,306	6,240	\$132,421
TO8 A-Area VMF	367,219	17,487	\$95,975
TO9 NCO Club	52,409	780	\$22,373
TO10 C-Area VMF	307,126	15,356	\$84,915
TO11 Old Womack	740,056	Not Occupied Yet	Not Occupied Yet
TO12.1 Natural Gas	NA	NA	\$188,935
TO12.2 Load Mgmt & RTP	NA	NA	\$3,285,106
Total	3,074,756	148,588	\$5,704,899

In addition to the projects listed above, Fort Bragg is also installing 350 meters across the installation for real time monitoring of energy use through the ESPC contract. Although the installation does not currently generate any of its own power, there are two current proposals for power generation projects under the ESPC contract. Within the next year, Fort Bragg hopes to implement plans to produce up to 20 MKW/day for peak shaving and emergency generation. These proposals include use of up to 21



Energy Use



individual generators for peak shaving and construction of a synthetic natural gas plant capable of supporting the installation's energy needs for up to seven days in emergency situations.

To date, more than \$5,700,000 has been saved annually by ESPC projects. An estimated net savings approaching \$98,000,000 (or approximately \$5.36 million/year) over the life of the contract is expected. As an added benefit, ESPC projects have also resulted in a net reduction of 1,347 tons of monitored air pollutants—equal to the lifetime removal of 403 automobiles.

Combining ESPC projects with utilities privatization upgrades can also further benefit Fort Bragg. An agreement is already in existence between the installation, Honeywell, and the utility contract bidders.

The Realm of Possibility:

- ?? The U.S. Green Building Council's release in 2000 of the Leadership in Energy and Environmental Design (LEED) rating system provides a national standard for evaluating and comparing green building performance, of which energy use is an important part. The LEED standards can be downloaded from the Council's website at www.usgbc.org.
- ?? Fuel cells turn hydrogen and air into electricity and nothing else—no harmful emissions. DoD currently has a program for evaluating the use of fuel cells on military installations. Of course, production of the hydrogen requires the burning of conventional or alternative fuel somewhere, but at the point of use, no air pollution is emitted.
- ?? Rocky Mountain Institute developed a concept design for a "hypercar" and put it in the public domain in the early 1990s. By reconfiguring three key design elements, they estimate that 70-80 percent of the fuel could be saved, which corresponds to a decrease in air emissions, while making cars safer, sportier, and more comfortable. The three design elements include 1) making the vehicle ultra-light, with a weight 2-3 times less than steel cars, by using composites instead of metal; 2) making the vehicle more aerodynamic, so it has much less drag; and 3) making the vehicle's propulsion system hybrid-electric, with the electricity produced on-board from fuel as needed. The fuel could be conventional gas or diesel, or a stack of fuel cells, which turn hydrogen and air into electricity and generate no harmful emissions. From 1993-98, the private sector committed roughly \$5B to developing the hypercar. The major automakers have built prototypes and predict mass production of fuel-cell powered cars by 2005; Honda and Toyota already have hybrid-electrics on the market in Europe, Japan, and the U.S.
- ?? Intense speculation is surrounding the 2002 promised release of entrepreneur and inventor Dean Kamen's latest invention, referred to as "IT". Journalist-author Steve Kemper says the invention will "sweep over the world and change lives, cities, and ways of thinking." Kamen says that IT will provide an alternative to devices that "are dirty, expensive, sometimes dangerous, and often frustrating, especially for people in the cities." No one except a few venture capitalists know what IT really is, though many speculate that it is a pollution-free personal transportation device—which could reduce the air pollution and fuel use associated with the current transportation system.



Energy Use



?? For more information on the realm of possibility and examples of efforts world-wide, see Chapter 12, Climate: Making Sense and Making Money, and Chapter 6, Tunneling Through the Cost Barrier, Natural Capitalism.

Fort Bragg 25-year Goals for Energy:

Attendees of the Fort Bragg Environmental Sustainability Executive Conference, which convened on 17-18 April 01, developed the long-range goal at the beginning of this chapter. The thought process they went through is captured below. This information will be helpful in developing the short-term objectives and five-year plans needed to reach the long-range goal.

Breakout Group Membership:

Facilitator: Mr. Dave Eady

Recorder: Mr. Rudy Ruddock

Rank	Name	Position
MSG	Curtis Atkins	1st Bde, Assistant Environmental Coordinator
MAJ	Vance Williams	ADE
Ms.	Ruby Singhisen	Contracting
Mr.	Erich Hoffman	Endangered Species
Ms.	Joanne Williams	P2 Program Manager
Mr.	Georges Dib	Energy Manager
Mr.	Guy Frankenfield	Honeywell
Mr.	Linwood Hill	Plants & Utilities Manager
Ms.	Kathryn Haught	Engineer
Mr.	Steve Smith	Chief
Mr.	Mike Ackerman	Division Chief, Housing
Mr.	Ken Gray	USASOC/Pope AFB Engineer
Ms.	Judy Winfrey-Milton	Architect
Mr.	Charles Kelly	Maintenance Engineer
Ms.	Emily Sylvester	Sustainability Manager
Mr.	John Seymour	Pollution Prevention
Mr.	Jerry Kaylor	Bragg PWBC
Mr.	Jim Dougherty	FRO Chief Planner
Mr.	Ray Reilly	FORSCOM Energy Team
Mr.	Rudy Stine	Environmental Foundation Team Leader
Mr.	Brian Anderson	SAIC Master Planner
Mr.	Jorge Vanegas	AEPI



Energy Use



List of Issues and Potential Responses to Issues:

Management

- ?? There is a lack of accountability for energy use, multi-disciplinary collaboration, and consistent commitment by upper management (i.e., senior command).
- ?? There is a reluctance to change.
- ?? Fort Bragg should reevaluate quality of life and level-of-service standards emphasizing energy performance and sustainability.
- ?? People are not involved enough in energy conservation.
- ?? There is not enough joint facility use; there needs to be more consolidation.
- ?? There is not enough measuring and validation of energy performance.
- ?? There is no peak demand management.
- ?? Buildings are not commissioned or re-commissioned properly.
- ?? There are not enough management controls in use.
- ?? There is no control over energy use by tenants. Fort Bragg needs to improve individual control of thermal, ventilation, and lighting.
- ?? Unused assets are not used to close-the-loop.
- ?? Energy usage is not separated between buildings and people.
- ?? There is not enough investment in the most cost-effective and efficient initiatives.
- ?? Fort Bragg could reduce its water consumption by 75 percent by installing a closed-loop water reuse system.
- ?? Fort Bragg should establish long-term energy reduction goals and publish progress.
- ?? Fort Bragg should establish an energy awards program.
- ?? Fort Bragg should establish SOPs for hours of operation to reduce energy usage.
- ?? The commander's fitness evaluation should include energy performance.
- ?? Fort Bragg should adopt a standard energy code for all facilities.
- ?? Fort Bragg needs a method for obtaining access to real-time data on energy performance in order to manage standards.
- ?? Fort Bragg should install energy officers at the unit or building tenant level.

Planning, Design, and Construction

- ?? Fort Bragg needs a sustainable design for motors.
- ?? Fort Bragg must incorporate geographic and alternative source energy specifications into the design process.
- ?? Fort Bragg needs to invest in more cost-effective and efficient energy initiatives.
- ?? Buildings are not commissioned or re-commissioned properly.
- ?? Dispersal of facilities throughout the facility creates planning issues.
- ?? Fort Bragg should develop a long-term transportation plan that emphasizes reducing single-occupancy vehicle use.
- ?? Light Pollution is another issue that results from design.



Energy Use



- ?? Fort Bragg should institute a tree-planting program for shading and reducing heat islands.
- ?? Fort Bragg needs to identify remote sites and equip them with self-sustaining alternative energy sources.
- ?? The vast and aging infrastructure at Fort Bragg is a concern.
- ?? Fort Bragg should focus on designing new barracks to reduce HVAC capacity.
- ?? Fort Bragg should develop a showcase facility demonstrating integrated sustainable initiatives.
- ?? Fort Bragg needs a planning and design charette as a SOP for new construction and renovation.
- ?? Fort Bragg should establish a program to re-commission all buildings on a 5-year rotation.

Money Issues

- ?? Fort Bragg should use life-cycle cost analysis.
- ?? Fort Bragg should consider the costs and impacts of energy sources while maintaining quality of life.
- ?? Fort Bragg should keep the energy savings to benefit the point of savings.
- ?? Fort Bragg needs to provide more incentives to save energy.
- ?? Fort Bragg needs better information on low-cost sustainability initiatives to dispel the perception that “green” costs more.
- ?? Fort Bragg needs to focus on “first cost” versus “life-cycle” cost, while considering Fort Bragg’s politics and color of money.
- ?? Fort Bragg needs to use money as a “system” for projects, and integrate different colors of money.
- ?? Overall decrease in funding for all activities creates issues.
- ?? Budgeting process relies on one-year funding cycle for energy use and makes it difficult to invest in conservation.
- ?? Energy cost volatility makes investments even more difficult since it is problematic to project costs for energy.

Supply and Distribution

- ?? There is a limited supply of water at Fort Bragg.
- ?? Fort Bragg needs to consider future energy shortages.
- ?? Costs and inefficiencies exist at Fort Bragg’s remote sites.
- ?? Fort Bragg must ensure availability of reliable energy in high-risk areas.
- ?? Regulatory uncertainty will impact how energy gets to the facility. This also will impact costs.
- ?? Cost volatility makes investment of one-year budgets difficult since the cost of energy including distribution will fluctuate.
- ?? Central supplies are typically less efficient than distributed supplies.
- ?? The availability of power is not necessarily inexpensive.

Technologies

- ?? There is not enough investment in solar hot water.
- ?? Fort Bragg needs to change to infrared heat.



Energy Use



- ?? Fort Bragg needs to install better controls to regulate energy usage.
- ?? Fort Bragg should substitute simulation for field exercises.
- ?? Fort Bragg should establish a program for monitoring and introducing new technologies.

Information and Communication

- ?? Fort Bragg does not have enough information on low-cost sustainability initiatives.
- ?? Fort Bragg needs better energy data visualization for decision-making.
- ?? Fort Bragg needs a system to track new technologies and share the information.

Education and Awareness

- ?? Fort Bragg does not provide enough education and outreach to soldiers, families, and the community.
- ?? There is an inaccurate perception of “green” initiatives.
- ?? Continuous education and training for incoming managers and soldiers is lacking.

Initial Goals and Proponents Developed:

Initial Strategic Goal 1

- **Issue:** There is a lack of accountability for energy use.
- **Response:** Fort Bragg should establish a system to manage energy budget and efficiency goals.
- **Desired End State:** Fort Bragg will implement top-down accountability for energy use.
- **Metric:** Garrison Business Center
- **Timeframe:** 12 months
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 2

- **Issue:** Too much energy is used for water consumption and treatment.
- **Response:** Fort Bragg needs to reduce its water use.
- **Desired End State:** Fort Bragg will reduce its energy use through water conservation.
- **Metric:** 75 percent
- **Timeframe:** 2016
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 3

- **Issue:** The energy usage in barracks needs to change.
- **Response:** Fort Bragg should reduce its HVAC capacity in barracks.
- **Desired End State:** Fort Bragg will design barracks with HVAC capacity reduction beginning with the 2nd Brigade.
- **Metric:** 80 percent



Energy Use



- **Timeframe:** 2003
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 4

- **Issue:** Energy availability and cost is a concern for Fort Bragg.
- **Response:** Fort Bragg needs to reduce its dependency on the central grid.
- **Desired End State:** Fort Bragg will be energy self-sufficient.
- **Metric:** 100 percent off-the-grid
- **Timeframe:** 2006
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 5

- **Issue:** The cost of utilities is a concern for Fort Bragg.
- **Response:** Fort Bragg needs to reduce its utility bills.
- **Desired End State:** Fort Bragg will reduce its total utility bill using the 1997 baseline.
- **Metric:** 50 percent
- **Timeframe:** 2005
- **Proponent Organization:** Public Works Business Center



Energy Use



Final Goals and Team Members:

FINAL STRATEGIC GOAL

Eliminate energy waste, by giving Commanders energy goals and data on actual energy use, by 2002

?? **Issue:** The lack of accountability for energy use leads to energy waste.

?? **Response:**

~~///~~ Fort Bragg needs to establish energy waste reduction and efficiency enhancement goals against a baseline, and develop a program to measure actual energy use at appropriate command levels.

~~///~~ Fort Bragg needs to identify the installation commander responsible for implementation of these goals; provide the commander with proper data and information for effective energy management; and make the commander accountable for variances between established energy goals and actual energy use.

- **Desired End State:** Fort Bragg will eliminate energy waste, as a starting point toward energy efficiency enhancement.
- **Metric:** (percentage values to be determined)
 - ~~///~~ Unspecified percent energy waste reduction
 - ~~///~~ Unspecified percent energy efficiency enhancement
- **Timeframe:** 12 months
- **Proponent Organization:** Garrison Commander

Team Member

PWBC

Troop Engineering Staff

ITBC

Housing

Pope AFB CES

Energy Coordinator

Major tenants (AAFES)

ISM (COE)

ESPC (Honeywell)



Buildings



Challenge: Facility construction, operation, maintenance, and demolition are costly, leading to numerous environmental impacts and large energy and water use. How can Fort Bragg provide the world-class facilities that soldiers and families deserve, while also minimizing pollution, resource depletion, and costs?

Long-term Goal: Design all new construction to LEED platinum standard by 2006

Introduction:

Fort Bragg's infrastructure is large, diverse, and continually changing to meet current and future requirements. The Public Works Business Center (PWBC) is responsible for the design, construction, operation and maintenance, demolition, and ultimate disposal of the installation's buildings.

Fort Bragg operates and maintains 28M square feet of real property at an estimated acquisition value of \$1.79B, which was the cost to the government at the time of purchase. The replacement cost for the installation's infrastructure would be significantly higher. In FY 00, the installation spent \$75M on major construction projects and \$55M on maintenance and repair. Figure 8 lists the types of buildings on Fort Bragg and associated square footage.

Activities/Impacts:

Several environmental impacts arise from construction, operation, maintenance, remodeling, and demolition of buildings. The placement and construction of buildings can damage habitat and create erosion. The design and

Importance to Fort Bragg

Mission – Adequate facilities for training soldiers and maintaining equipment are needed for mission accomplishment.

Quality of Life – Sufficiently comfortable, suitable facilities for living, working, and training are a basic necessity for good quality of life.

Cost – 90 percent of the life cycle costs of facilities are for operation and maintenance. Annual O&M costs at Fort Bragg are \$55M. FY 00 construction costs were \$76M. The projected cost for future construction over the next seven years is \$1.5B.

Environment and the Community – Construction of facilities requires large amounts of building materials, can cause erosion and water quality degradation, and limit recharge of aquifers. O&M requires hazardous materials and generates solid waste. Energy used to light, heat, and cool buildings generates air pollution. Demolition generates solid waste.

Figure 8 – Key Building and Structure Data

Type	Number	Ft ²
Barracks	195	4,826,890
Family Housing		
(26 neighborhoods)	4,739	7,807,624
- On-post (7,405,641 ft ²)	4,489	
- Off-post (401,983 ft ²)	250	
Storage/Depot	367	2,761,988
Maintenance (total)	161	1,843,347
Training	268	1,287,634
Community Facilities	183	2,374,271
Administrative	284	5,158,230
Medical	10	1,383,120
Utilities	2 (+ supporting structures)	210,894
Other		385,029
Total		28,039,027

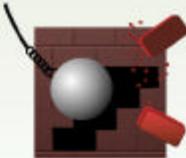


Buildings



construction (including construction material and equipment choices) will define the operation and the maintenance costs of the building, which are responsible for 90 percent of the total life cycle cost of a typical building. The operation of buildings results in energy and water use, hazardous materials for maintenance, and various solid wastes from maintenance, repair/replacement, and occupant activities. Construction, renovation, and demolition create debris (over 100,000 tons in FY 00) that is mostly landfilled. Figure 9 depicts the impacts associated with each of these activities.

Figure 9 – Buildings: Activities and Impacts

ACTIVITIES	 Building Design and Construction	 Building Operation and Maintenance	 Building Redesign/Remodel	 Building Demolition and Deconstruct
IMPACTS Ft. Bragg Fence Line	<ul style="list-style-type: none"> • Habitat destruction and erosion • The design of the building impacts the energy and water efficiency • Building placement impacts use of energy, water and habitat disturbance • Choice of site and building features such as HVAC and windows can reduce energy, water use and pollution associated with construction and operation and maintenance 	<ul style="list-style-type: none"> • Energy and water use • Paints, solvents and cleaners • Building materials used: lights and fixtures • Pesticides and herbicides • Stormwater contamination and runoff • Solid waste from xxx activities 	<ul style="list-style-type: none"> • Use and reuse of an existing structure reduces the pollution associated with a new construction 	<ul style="list-style-type: none"> • C & D debris

Building construction, demolition, and operation and maintenance activities can have the following negative impacts on the environment:

- ?? Storm water – Fort Bragg currently has a problem with excessive storm water runoff and sedimentation resulting from the disturbance of easily eroded soils. The extent of the problem is not completely quantified at this time, but further construction and creation of impervious surfaces will undoubtedly increase negative impacts (see the Water Quality section for more detail on storm water impact). While a current standard of zero net increase in storm water runoff is in use for construction sites, it may not be enough to mitigate existing problems.
- ?? Air quality – Fort Bragg spent \$6M on natural gas and \$23M on electricity in FY 00, which mostly went to lighting, heating, and cooling buildings. This resulted in the production of 380



Buildings



tons of air pollutants, which increase the high levels of ground-level ozone. Fort Bragg and much of the surrounding region is classified as a nonattainment area for ozone. If Fort Bragg and the surrounding regions do not effectively control and reduce emission of ozone precursors from burning fuels for energy, future development could become more restricted as well as expensive (see the Air Quality section).

- ?? Water use and sewage treatment – Fort Bragg’s water consumption rates have been steadily climbing since 1992 without a change in the installation’s population. Continued development and construction places an additional load on both the water treatment and waste water treatment plants. The waste water treatment plant is currently operating at 68 percent of its design capacity, and is expected to reach nearly 80 percent within the next three years (see the Water Supply section).
- ?? Solid Waste – Construction and demolition (C&D) debris currently represents the largest component of the installation’s solid waste stream. In FY 00, 21,500 tons of concrete were crushed into gravel and rip rap. Of the concrete crushed, 100 percent was reused by the installation. In addition, Fort Bragg is currently crushing concrete that arrives intact at the Lamont Landfill. The cost of crushing and reusing concrete is actually less than the cost of buying the same material at local market prices. There are currently no programs for asphalt, metal, wood, carpet, and fixtures, which also make up a large portion of C&D waste. Land clearing and inert debris (LCID) waste is currently the second largest component of Fort Bragg’s solid waste stream. This material is composed mainly of yard cuttings, branches, untreated wood, and tree stumps. If shredded, this material serves well as filler for holes and depressions, and can also aid in soil stabilization. There are currently no programs for shredding or mulching. The bulk of LCID is disposed of in the installation’s LCID landfill.

Figure 10 lists the tonnage and type of solid waste generated by the installation in FY 00, when Fort Bragg generated a total of 218,680 tons (437,360,000 pounds) of solid waste. Of that total, construction and demolition activities, mostly associated with barracks renewal, were responsible for 120,000 tons—more than half the total solid waste stream. Construction and demolition debris is currently the largest component of Fort Bragg’s solid waste, followed by land clearing and inert debris, municipal waste, hazardous waste, and other types of solid waste.



Buildings



Figure 10 – FY 00 Total Solid Waste Generation (tons)

Type	Generated	%	Recycled	Disposed
Construction and demolition (C&D)	120,201	55	21,500	98,701
Land clearing and inert debris (LCID)	65,266	30	0	65,266
Municipal solid waste (MSW)	28,743	13	1,553	27,190
Hazardous waste (HW)	204	.09	0	204
Non-regulated waste	255	.16	222	33
Universal waste	18	.008	10	8
Other	3,993	1.82	3,993	0
Total	218,680	100	27,278	191,401

Forecast:

Over the next seven years, Fort Bragg will be investing over \$1B in a post-wide barracks renewal project. The project is expected to occur through the year 2008 and is intended to replace the existing barracks in order to meet the Army standards for barracks quality of life. Over the life of this project, more than 2,242,222 square feet of barracks and administrative buildings will be demolished and subsequently rebuilt.

In addition, Fort Bragg will spend an additional \$31,700,000 on family housing renewal over the next two years. The installation spent \$40,600,000 in whole neighborhood renewal and revitalization projects from FY 98 to FY 00. Figure 11 summarizes the construction schedule and cost for projects through FY 02.

Figure 11 – Housing Renewal Projects through FY 02

Number of units	Start Date	Cost
112	FY 01	14.6 million
48	FY 01	7.4 million
64	FY 02*	9.7 million
Total	Through FY 02	31.7 million

* The project scheduled for FY 02 may disappear due to the Residential Communities Initiative (RCI).



Buildings



Fort Bragg is also participating in the Army's Residential Communities Initiative (RCI). RCI is an Army program designed to enhance quality housing by transferring ownership, maintenance, and operation of military family housing to large housing contractors through 50-year, lifetime contracts. This program is in the early stages of implementation; a feasibility study is currently being conducted at Fort Bragg. If considered feasible for Fort Bragg, family housing areas would no longer be designed, built, or maintained by PWBC.

Better design of buildings could provide Fort Bragg with many opportunities to reduce costs and environmental impacts. Any negative impacts created by new construction that are not appropriately addressed in the planning and design phase will become long-term costs for the installation. These cost would last 50 years for RCI initiatives and probably longer for buildings the Army continues to own. Each is described below:

- ?? Resource efficiency – The renovations of barracks and possible sale of housing units provide the opportunity to design and construct buildings that are energy and water efficient.
- ?? Storm water – Existing problems with storm water runoff, erosion, and sedimentation will continue to worsen as impacts increase due to additional development on the installation. As motorpools are rebuilt beginning in FY 03, storm water best management practices (BMPs) and specific design techniques for limiting storm water impact need to be addressed. Phase II of the installation's storm water permit sets forth specific requirements for both industrial and residential areas (for more information on storm water permits see the Water Quality section). The current standard of zero net increase in storm water runoff for construction sites may not be enough to halt and reverse existing problems.
- ?? Solid waste – The tonnage for construction and demolition is expected to increase over the next several years as the barracks renovation program continues through 2008. In the next seven years, over 97 barracks and associated buildings will be demolished and rebuilt. Over the life of the project, approximately 1.2M tons of material will be removed from the barracks areas. The majority of this material consists of concrete, asphalt, rebar, piping, and fixtures. Increased solid waste generation due to construction and demolition could cause Fort Bragg to exceed its landfill permit. Based on projected building activity, data indicates that landfill capacity could be exceeded in approximately six years. If this happens, Fort Bragg will have to look outside the installation for disposal means, which would likely be very costly. In addition, the state of North Carolina solid waste diversion/reduction goal for FY 00 was 25 percent and the reduction goal for FY 01 has been set at 40 percent. One way to support the State in its goal is to reduce the amount of C&D debris generated and disposed of at Fort Bragg.
- ?? Air quality – Fort Bragg and much of the surrounding region is classified as a nonattainment area for ozone. If Fort Bragg and the surrounding regions do not effectively control and reduce emission of ozone precursors from burning fuels for energy, future development could become more restricted as well as expensive (see the Air Quality section).



Buildings



?? Water use – Forecasts on water use predict competition among the region’s areas, which would have an adverse effect on area development (see Water Supply section). The increasing rate of water consumption on Fort Bragg will aggravate this problem. Additional emphasis needs to be placed on appropriate uses for drinking water in the future (irrigation of lawns and golf courses, vehicle washing, etc.).

Current Sustainability Activities:

At present, Fort Bragg staff and supporting organizations have begun to consider many of the issues identified above. No comprehensive programs have been established to address all environmental impacts and costs associated with the design, construction, and demolition of facilities. Current activities include the following:

- ?? Development zones – An area covering 5,538 acres known as the “Greenbelt” was established in order to ensure future sustainable development in the cantonment area. Without the Greenbelt, further development would have severely impacted the Red-cockaded Woodpecker (RCW) habitat on Fort Bragg by potentially destroying its ability to move from north to south, creating two isolated populations. The Greenbelt ensures a corridor of movement for the RCW and also serves as a training area for soldiers.
- ?? Green design – Fort Bragg has researched and implemented some sustainable building techniques. For example, current barracks design incorporates green space into each complex wherever possible. This enhances the aesthetic quality of the area and also greatly reduces the amount of runoff (storm water) and debris resulting from rainfall. In January 2000, Fort Bragg, the Savannah District Corps of Engineers, and Knight Architects, Inc. participated in a sustainable design study for the new Combat Aviation Brigade Barracks Complex. Although the majority of the sustainable design and development recommendations were not used due to first cost issues, a few were implemented. Additional use of green atriums and walkways were incorporated and the footprint of the original design was significantly reduced.
- ?? ESPC projects have begun the process of replacing light bulbs in barracks with more energy efficient lights.

The Realm of Possibility:

- ?? “Green design” is no longer something done just by movie stars and born-again hippies living in Oregon. The U.S. Green Building Council’s release in 2000 of the Leadership in Energy and Environmental Design (LEED) rating system provides a national standard for evaluating and comparing green building performance. The LEED standards (version 2.0) can be downloaded from www.usgbc.org.



Buildings



- ?? The Army is also serious about green design. The Deputy Assistant Secretary of the Army for Installations and Housing put out a Sustainable Design and Development policy letter on 26 April 00, requiring that the concepts and principles of sustainable design be incorporated into installation planning and infrastructure projects.
- ?? The current renovation of the Pentagon is being done according to green design principles. The first step was to build a separate \$10M central receiving facility. Given the security requirements for the building, it was actually designed as an earth-sheltered building with a park on top for Pentagon employees to enjoy. Second, the \$1.1B renovation of the Pentagon itself is harnessing market forces to determine how to “green” the historic structure. The contractor has been given a list of performance criteria for the building, some of which have to do with its environmental attributes. Some are mandatory and some are not; however, if the contractor can suggest a way to meet the criteria that will save money over the expected lifetime of the building, and the government accepts the suggestion, then the contractor shares in the anticipated savings by increasing the percentage of profit.
- ?? Fort McPherson held a design charette in FY 00 to do “green” renovation on a historic structure.
- ?? Forts Hood, Carson, and Polk all have green building demonstration projects in the planning stage.
- ?? Fort Knox sells the “salvage rights” to buildings that are on the demolition schedule. The purchaser of the rights can remove windows, doors, flooring, siding, plumbing, and copper wire—but must remove at least 50 percent of the volume of the building. The installation makes about \$100K/year on the sale of the salvage rights, but more significantly, it saves hundreds of thousands on reduced demolition costs and disposal costs. Fort McCoy has a similar program.
- ?? Redstone Arsenal has paid a local house mover and developer to move 89 two-story brick duplexes off the installation and into the local community, where they will be sold and reused. The cost was about \$9,000 per house versus the \$12,000 it would have cost to demolish them.
- ?? The Army has signed a Memorandum of Agreement with Habitat for Humanity to allow them to “deconstruct” buildings on the demolition schedule and sell the salvaged items to support Habitat home-building activities. A pilot project is being developed at Fort Hood with the Austin Texas Habitat affiliate.
- ?? For more information on the realm of possibility and examples of efforts world-wide, see *Building Blocks*, Chapter 5, and *Tunneling Through the Cost Barrier*, Chapter 6, [Natural Capitalism](#).

Fort Bragg 25-year Goals for Buildings:

Attendees of the Fort Bragg Environmental Sustainability Executive Conference, which convened on 17-18 April 01, developed the long-range goal at the beginning of this chapter. The thought process they went through is captured below. This information will be helpful in developing the short-term objectives and five-year plans needed to reach the long-range goal.



Buildings



Breakout Group Membership:

Facilitator: Mr. Ron Webster
Recorder: Ms. Elizabeth Keysar

Rank	Name	Position
MAJ	Joseph Valeska	ADE
Mr.	Bill Clark	Honeywell
Mr.	Rob Harris	Division Chief, Construction Management
Ms.	Camille Cole	Master Planner
Mr.	Don Cockman	Branch Chief, Wildlife
Mr.	Steve Arendale	Area Engineer
Mr.	Frederick Wiant	USACE Master Planning
Mr.	Mal McLeod	USACE/FORSCOM Liaison
Ms.	Renee Otto	Water Resources Manager
Ms.	Mary Jo Bragan	Urban Coordinator
Dr.	Linda Rimer	NC EPA Liaison
Mr.	Stan Brown	State of NC
Mr.	Marshall Mauney	State Construction Office
Mr.	Eric Wolters	USFWS Partnership-Raleigh
Ms.	Carol Cromer	ACSIM
Mr.	Tom Napier	CERL
Ms.	Annette Stumpf	CERL
Dr.	Annie Pearce	Director, Sustainable Facilities & Infrastructure
Mr.	Allen Davis	

List of Issues and Potential Responses to Issues:

Local Requirements

- ?? All construction must take Force Protection needs into account.
- ?? Command continuity/accountability may weaken incentives for green construction.
- ?? Immediate investment issues in green design should be considered for planned construction (barracks/motor pools), but it may be too late in the cycle to accomplish green designs for some projects.
- ?? Fort Bragg uses charrettes to establish requirements.
- ?? Fort Bragg produced 1391s too quickly, and consequently, they were poorly written.
- ?? There is arbitrary undercosting at ACSIM.
- ?? Practical cost issues (replacement, etc.) may make investments difficult unless a very robust cost benefit analysis can convince decision-makers.



Buildings



- ?? Fort Bragg should consider the effects of A-76 process.
- ?? Fort Bragg has a lack of metrics (e.g., benchmarking and meters).
- ?? Indoor air quality should be considered as a part of this topic.
- ?? Fort Bragg needs “walkable” installation communities.
- ?? Fort Bragg needs to consider solar orientation in building design.
- ?? Fort Bragg needs to consider local procurement issues, such as flexibility, less contractor discretion, and materials and labor, in its building projects.
- ?? Education must start with DA, COE, and FORSOM components who budget and design construction projects.
- ?? Fort Bragg should ensure that its occupants and customers are held accountable.
- ?? Deconstruction options should be included in the design phase.
- ?? Fort Bragg needs to consider life-cycle costs, as well as first costs.

Process Change

- ?? Component vs. systems approach makes overall green design difficult.
- ?? Lack of commissioning/training in green design will slow change from old practices.
- ?? Long range master plans do not currently include green design.
- ?? Green buildings treated as add-ons are not part of mainstream design standards.
- ?? Fort Bragg needs to provide a project development brochure as a supplement to the 1391.
- ?? Fort Bragg needs to use holistic design and costing approaches.
- ?? Fort Bragg should account for competent engineering and technical review.
- ?? Fort Bragg needs a paradigm shift, which includes occupant behavior.
- ?? Fort Bragg’s acquisition goals need to support sustainability (including contractor qualifications).
- ?? Fort Bragg needs to consider life cycle costs, as well as first costs.

Fragmentation

- ?? Fort Bragg lacks incentives to look at practices for designs, buildings, maintenance, and disposal.
- ?? Fort Bragg uses fragmented and compartmentalized policy, funding, and execution procedures.
- ?? Different colors of money (MCA vs. O&M) may complicate implementation.
- ?? Mission/infrastructure competition will drive budgets and focus new construction on completing to meet mission requirements. Changing schedules to consider green design may be complicated.



Buildings



Initial Goals and Proponents Developed:

Initial Strategic Goal 1

- **Issue:** Fort Bragg should consider first cost funding versus life-cycle costing.
- **Response:** Fort Bragg needs to fund construction projects based on life-cycle analysis to ensure that necessary up-front sustainability costs are recognized and supported.
- **Desired End State:**
 - ✍ Fort Bragg's use of life cycle costing will improve efficiency.
 - ✍ Fort Bragg's use of life cycle costing will reduce energy and water use.
- **Metric:** Metered utilities
- **Timeframe:** Evaluation by 2004; apply findings by 2005
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 2

- **Issue:** The current building designs are not based on sustainable designs.
- **Response:** Fort Bragg should design and construct buildings based on the LEED standards.
- **Desired End State:** All new designs and construction at Fort Bragg will be completed under the LEED credit system.
- **Metric:** LEED standards
- **Timeframe:** Silver by 2004, Platinum by 2006
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 3

- **Issue:** The current buildings on Fort Bragg are inefficient and energy intensive. In general, water and energy use are poorly understood.
- **Response:** Fort Bragg needs to apply a "LEED-like" system to existing buildings being evaluated or upgraded.
- **Desired End State:** The implementation of a "LEED-like" system will improve efficiency through reduced energy and water use.
- **Metric:** Metered utilities
- **Timeframe:** Evaluation by 2004; apply findings by 2005
- **Proponent Organization:** Public Works Business Center



Buildings



Initial Strategic Goal 4

- **Issue:** Currently C&D debris is not recycled and is reducing landfill capacity.
- **Response:** Fort Bragg needs to reduce C&D waste in its landfills.
- **Desired End State:** Fort Bragg will achieve an 80 percent reduction of C&D waste by weight.
- **Metric:** Tons of waste landfilled
- **Timeframe:**
 - ~~By~~ By 2003 – 50 percent reduction
 - ~~By~~ By 2010 – 80 percent reduction
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 5

- **Issue:** The current construction procurement is not based on life-cycle considerations.
- **Response:** Fort Bragg should integrate affirmative procurement into building construction.
- **Desired End State:** Fort Bragg will achieve 100 percent integration of affirmative procurement into new construction.
- **Metric:** Dollar value in construction contract
- **Timeframe:** 2004
- **Proponent Organization:** Installation Business Office

Initial Strategic Goal 6

- **Issue:** There is no long-range focus on building construction.
- **Response:** Army should consider hosting a Sustainability and Planning Workshop with ACSIM, HQ, USACOE, and Installation.
- **Desired End State:** Fort Bragg will receive funding by ACSIM to support sustainability initiatives.
- **Metric:** Workshop occurred
- **Timeframe:** Summer 2001
- **Proponent Organization:** Garrison Commander



Buildings



Final Goals and Team Members:

FINAL STRATEGIC GOAL
Design all new construction to LEED platinum standard by 2006

- **Issue:** Current project planning, programming, designing, operating and maintaining do not allow for sustainability goals.
- **Response:**
 - ✍ Fort Bragg should plan, design, and construct buildings based on LEED standards.
 - ✍ Fort Bragg should fund construction based on life-cycle analysis.
 - ✍ Fort Bragg should provide research and monitoring to improve the process.
- **Desired End State:**
 - ✍ Fort Bragg's planning and programming will be coordinated with sustainability goals.
 - ✍ All new construction and design on Fort Bragg will be completed using the LEED system.
 - ✍ Fort Bragg will provide sufficient funding upfront to build “green”.
- **Metric:** LEED standards
- **Timeframe:** Silver by 2004, Platinum by 2006
- **Proponent Organization:** PWBC (Rob Harris)

Team Member	Role
FORSCOM, ACSIM	Funding
USACE – HQ	Workshop Support
USACOE – District, Diego Martinez	Workshop Support
PWBC - Master Planning, Glen Prillaman	Planning and Implementation
Unit ECO	Customer Perspective
Tenant Representatives	Partner



Air Quality



Challenge: The state of North Carolina is increasingly concerned about ozone and other air pollutants. How can Fort Bragg minimize future costs and operational restrictions while improving regional air quality?

Long-term Goals:

✍ Develop acceptable regional commuting options by 2025

✍ Operate 100 percent of non-tactical fleet on alternative fuels by 2010

Introduction:

People can live for 30-60 days without food; 3-6 days without water; and 3-6 minutes without air. Clean air is essential to public health, the economy, and the environment. As both industry and population grow in North Carolina, air quality becomes an increasingly important issue for all communities, including Fort Bragg. Concern over air quality translates into additional and more stringent requirements, community concern, and ultimately costs for Fort Bragg.

Fort Bragg is required to monitor emissions from all significant sources and submit an annual emissions inventory to the state of North Carolina under Title V of the Clean Air Act. The emissions inventory must include all Hazardous Air Pollutants (HAPs), Toxic Air Pollutants (TAPs), and “criteria” pollutants for National Ambient Air Quality Standards (NAAQS). The installation received its first Operating Air Permit in 1983 for 17 permitted sources. By FY 00, the permit included 58 significant and 810 insignificant sources.

The complexity of the program has increased over the past five years. The costs for maintaining compliance,

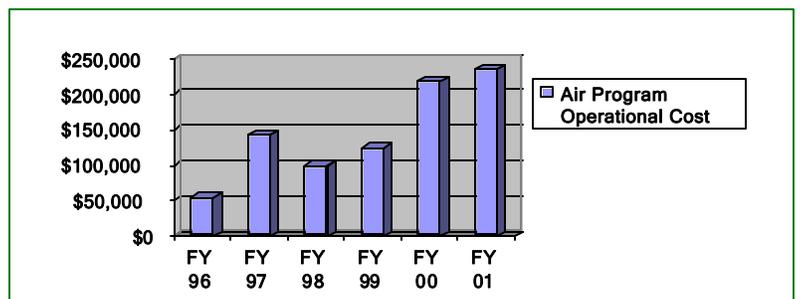
Importance to Fort Bragg

Mission – Though there are currently no restrictions on training due to air quality concerns, regulators can impose restrictions regardless of training or mission impact if the installation does not do its part to improve air quality.

Quality of Life – Poor air quality affects soldiers and families, both in the home and in the workplace. High amounts of ground-level ozone can burn the lungs causing respiratory problems, and even at very low levels, it can aggravate asthma, reduce lung capacity, and increase susceptibility to pneumonia and bronchitis. Clean air is essential to providing world-class installations that soldiers and families deserve.

Cost of Operation – Costs to buy out the ODC facility equipment are approximately \$3.4M—not including tactical equipment, for which no substitute is available. Fire protection systems on flightlines and in tanks and large air conditioning systems are affected by the skyrocketing price of Class I ozone depleting compounds (ODCs). Fort Bragg may have to purchase or earn “emission offsets” when nonattainment designation occurs. Costs of either approach are expected to be significant.

Figure 12 – Air Program Operational Cost



Environment and the Community – Fort Bragg has 58 significant and 810 insignificant sources of air pollution that have contributed to two outstanding NOVs and two small fines for air permitting violations. Fort Bragg will be in an ozone nonattainment area beginning May 2002 and potentially a particulate matter (dust) nonattainment area in 2005.



Air Quality



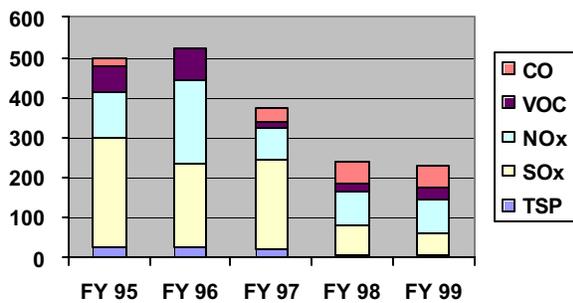
obtaining permits, operating monitoring equipment, analyzing emissions, and contracting support have been steadily increasing as requirements for the installation have expanded. Figure 12 illustrates costs for Fort Bragg's air operation program for FY 96 through FY 00. Program costs are currently \$225,000 per year. New requirements will create need for additional activities that will increase costs.

Activities and Impacts:

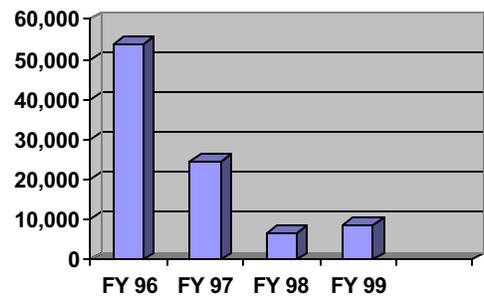
Fort Bragg monitors and controls annual emissions of the six NAAQS criteria pollutants. Figure 13 provides a summary of both criteria and hazardous/toxic air emissions from Fort Bragg.

Figure 13 – Emissions by the Numbers

Criteria Pollutants Emission Levels (Tons/yr)



Hazardous and Toxic Air Pollutants (Pounds/yr)



- SO_x** Sulfur oxides
- NO_x** Nitrogen oxides
- VOC** Volatile organic compounds
- CO** Carbon monoxide
- TSP** Total Suspended Particulates

A list of pollutants emitted is provided in Appendix B.

Lead Emissions (Tons/yr)

FY 95	FY 96	FY 97	FY 98	FY 99
0.08	0.1	1.48	0.04	0.002

Ozone Precursor Emissions (Tons/yr)

Pollutant	Boilers	Generators	Degreasers	Paint Booths	Other	Total FY 99
NO _x	70.0	15.0	----	----	0.4	85.4
VOC	3.5	.73	17	7.0	0.07	28.3



Air Quality



The data on ozone precursor emissions includes only pollution resulting from emissions generated by Fort Bragg (most significantly, heating and cooling operations).

Boilers are currently the installation's largest source of particulate matter pollution (5 tons/year). Emissions data for other particulate matter sources, such as fugitive dust generated during training activities and prescribed burning operations, are unavailable. These actions are not covered under the current air permit and the installation is therefore not required to report emissions on training activities or prescribed burning activities.

A dramatic decrease in emissions occurred from FY 96 to FY 97 due to the fact that the installation stopped burning used (waste) oil in boilers at the 82d heat plant. The current permit does not allow burning of used oil on the installation.

Fort Bragg's new Title V Air Permit, which took effect on 28 January 2001 and will be in force for five years, regulates the emissions from the sources identified in Figure 14. Prior Operating Air Permits were purely state-owned and implemented permits. The new permit establishes federal oversight and federal enforcement mechanisms, as well as specific emissions limits for each significant emission source. This requires additional monitoring and reporting, and submitting an annual compliance certification statement. Figure 14 identifies sources monitored under the current permit.

Figure 14 – Permitted Air Sources

Significant Sources

- 24 large boilers (> 10 million BTU/hr)
- 15 emergency generators (> 590 kW/hr)
- 6 paint booths
- 1 paint mixing room
- 10 gasoline USTs (underground storage tanks)

Insignificant Sources

- 377 residential boilers (< 1 million BTU/hr)
- 9 commercial boilers (1-10 million MTU/hr)
- 155 emergency generators (< 590 KW/hr)
- 257 parts degreasers
- 12 others

The installation currently has two notices of violation and two fines related to air quality. The first, totaling \$5,502, was assessed in 1999 for failing to provide notification to the state and failing to conduct emissions testing after the start-up of six new boilers. The second, totaling \$3,318, was assessed in 2000 for failing to provide notification of the start-up of three new boilers.

Several types of activities contribute to the air emissions shown in Figure 13. Specifically, heat generation, transportation, military training and prescribed burning of forest (discussed in the Sustainable Training Areas section), and the use of hazardous materials contribute to Fort Bragg's air quality issues. Each type of activity and associated impacts are described below.



Air Quality



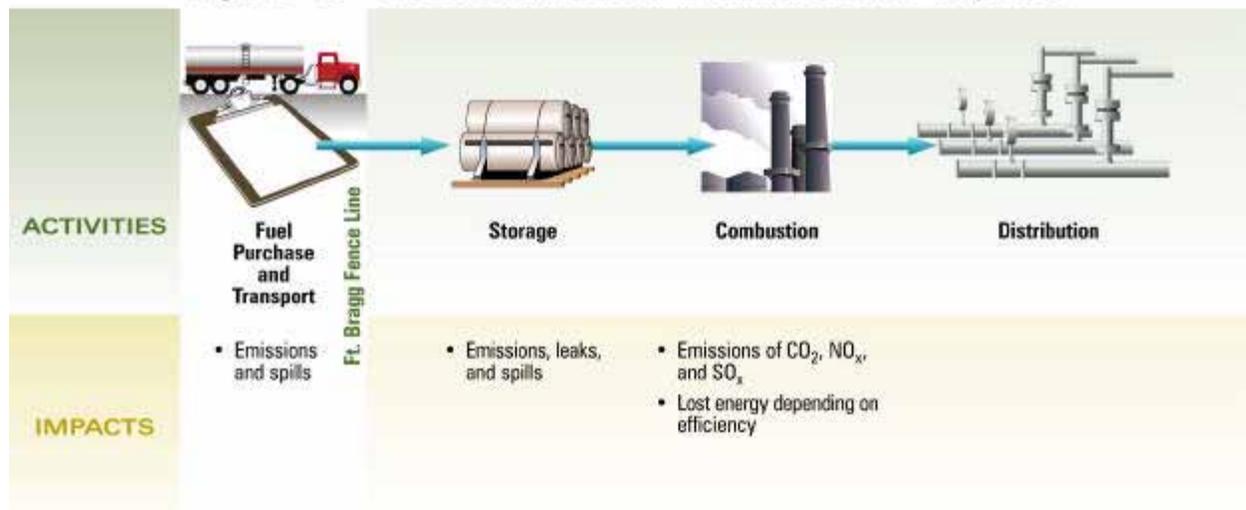
Heat Generation

Fort Bragg relies upon commercial power for 100 percent of the electricity used on-site. The impacts associated with the consumption of commercially provided power by Fort Bragg are

discussed in the Energy Use section of this document. Fort Bragg operates 7 heat plants, 7 chillers, and 24 boilers to heat buildings and water on the installation, resulting in the emission of criteria pollutants shown in Figure 13.

Although Fort Bragg does not currently generate any of its own electricity, projects that will produce up to 20 MkW/year on-site for peak shaving and emergency generation purposes are in the planning stages. Proposals for peak shaving (using up to 21 generators) and a synthetic natural gas plant (270,000 gallons of propane storage) may be approved and in operation within the next year. These facilities are not intended to run full-time, but will be used to offset spikes in the cost of natural gas, or in the event of a power interruption to the installation. In addition, the installation may also construct a new media blasting booth and paint booth (servicing 30-40 helicopters per year) in FY 01. All of these proposed actions are still in the planning stages and have not been approved yet. The environmental impacts associated with heat generation are depicted in Figure 15.

Figure 15 – Heat Generation: Activities and Impacts



Transportation

Fort Bragg has a daily workforce of 49,785 military and civilian personnel. Assuming an average commute of 20 miles/day for each employee, Fort Bragg workers contribute approximately 131,600 tons of CO₂, 356 tons of NO_x, and 6,400 tons of CO to the local air quality just getting to and from

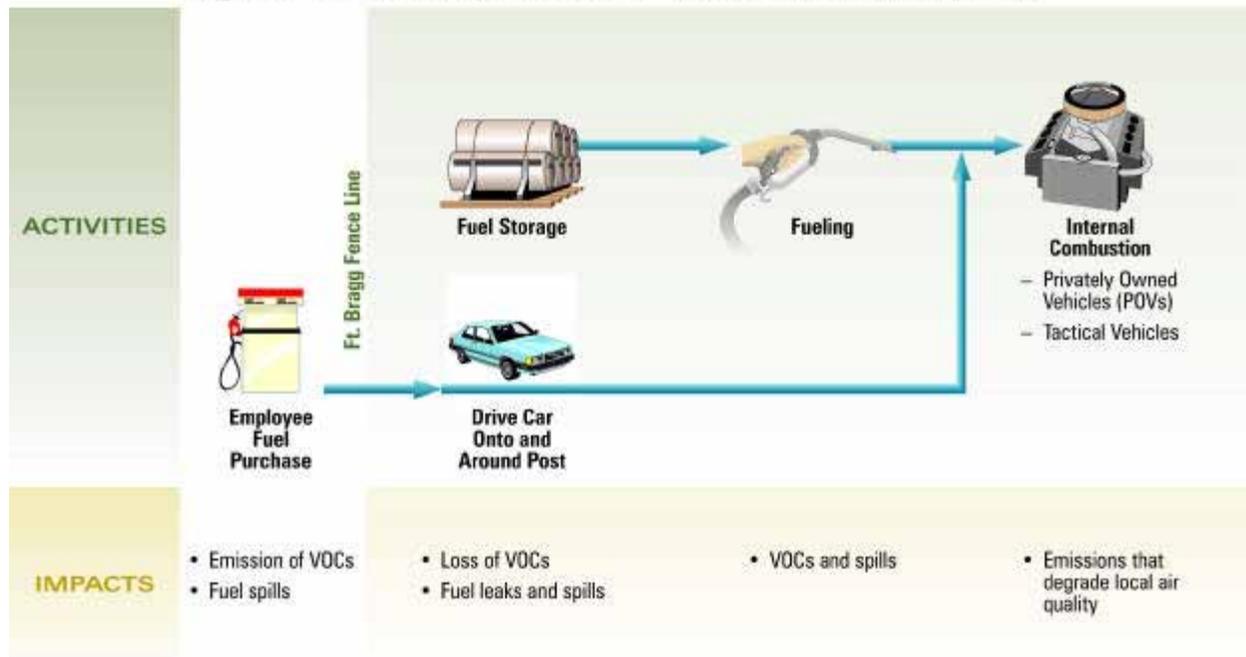


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work. These emissions, which are unregulated, exceed the emissions associated with the heat generation activities conducted on-site at Fort Bragg. These estimates do not include use of government tactical and non-tactical vehicles on Fort Bragg. The environmental impacts associated with transportation are depicted in Figure 16.

Figure 16 – Transportation: Activities and Impacts



Hazardous Material Use

Volatile hazardous materials contribute to local air pollution. In some cases, hazardous materials released to the air contribute to local air quality issues like smog or surface-level ozone. Others contribute to more regional issues like acid rain, while still others contribute to global environmental issues like depletion of stratospheric ozone.

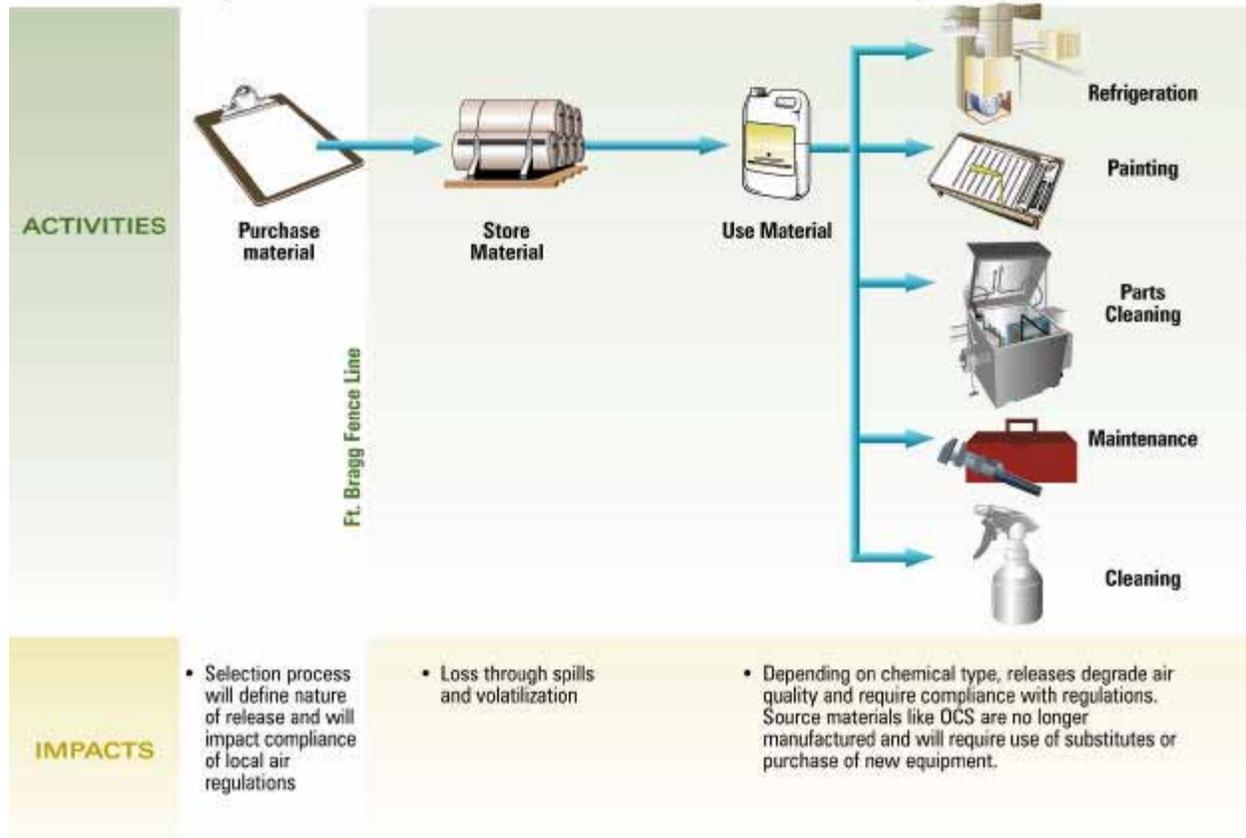
Some hazardous materials, like fuels, are stored and used in large quantities at Fort Bragg, while others like solvents, paints, and refrigerants are used in smaller quantities at many locations. The diagram on the next page summarizes many of the hazardous air pollutant emission sources at Fort Bragg. The environmental impacts associated with the use of hazardous materials are depicted in Figure 17.



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Figure 17 – Material Use: Activities and Impacts



Many hazardous materials are so problematic to the environment that EPA has determined that their production and use is unacceptable and must be restricted or eliminated. At present, one class of chemicals, ozone depleting compounds (ODCs), is targeted for elimination. ODCs were developed in the 1930-40s for use as refrigerants, solvents, fire suppressants, and many other uses. These chemicals interact with and destroy stratospheric ozone, which protects the earth's surface from ultraviolet radiation. Examples of ODCs include chlorofluorocarbon (CFC) and hydrochlorofluorocarbon (HCFC) refrigerants; certain solvents; methyl chloroform, dichloromethane, and carbon tetrachloride found in solvents; and halon for fire suppression on flightlines and around electrical equipment. Because of their impacts, future production of ODCs has been banned worldwide.

Most, if not all, of the fire suppression systems on flightlines and in tanks contain halon, a type of ODC. Because halon is no longer produced or manufactured, the prices of the existing stockpile are



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skyrocketing. In 1992, the purchase price for ODCs, which included halon, freon, and other types of CFCs, was estimated at \$1.00/pound. In 2000, the cost increased to between \$50 and \$70/pound.

In response to the prohibition on future ODC manufacturing, the Defense Department and the Army have required installations to develop an ODC elimination plan that documents all facility ODC equipment, and prioritizes it for retrofit and/or replacement by FY 03. The Fort Bragg plan estimates the retrofit/replacement cost to be \$1.2 to \$3.4M. Figure 18 lists the kinds of ODC equipment in use on Fort Bragg that will require replacement.

A DoD strategic reserve of halon has been created to meet the needs in tactical vehicles and equipment. The Assistant Chief of Staff for Installation Management (ACSIM) is currently conducting a study to determine whether the accelerated removal of halon from facilities (before equipment failure) is cost-effective. The removed halon would be stockpiled in the strategic reserve to meet tactical needs.

Figure 18 – Common Users of ODCs

Equipment	ODC
Chiller plants	CFCs and HCFCs
Refrigerators	CFCs and HCFCs
Air conditioners	CFCs and HCFCs
Older appliances	CFCs and HCFCs
Fixed fire suppression systems	Halon
Portable flightline fire protection systems	Halon
Hand-held fire extinguishers	Halon

Fort Bragg uses paints (6 paint booths and 1 mixing room) and solvent degreasing tanks (247 identified units installation-wide). These uses result in the release of 7 tons of volatile organic compounds (VOCs) from the paint booths, and 17 tons of VOCs from the degreasers every year, contributing to ground-level ozone formation (Figure 13). The impacts from uses like aerosol can painting are difficult to characterize because each individual use is very small and difficult to track or control. These kinds of impacts are best controlled through material substitution, or Fort Bragg’s Hazardous Material Control Center (HMCC), a “pharmacy” program (see Product and Material Procurement section).

Forecast:

Title V compliance will be closely linked to the New Source Review Program (NSR) which is part of the nonattainment and prevention of significant deterioration programs under Title I of the Clean Air Act. Under this program, all “major” new sources and “major” modifications to existing sources of air pollutants must obtain a NSR permit. Fort Bragg’s current proposed modifications



Air Quality



include future projects for peak shaving, synthetic natural gas production, an additional media blasting booth, and related paint booth. This means that Fort Bragg will be required to:

- ?? Reduce emissions or buy “offsets” from other air pollution sources within the area. For every ton of increased emission of nonattainment pollutant, any new source must offset at least 1 ton of that pollutant by reducing existing emissions or by buying offsets from other facilities.
- ?? Certify that all existing sources currently owned are 100 percent in compliance with specified permit limits. This could mean significant increase in costs if additional emission control equipment and technology are required. There is no current cost estimate.
- ?? Comply with the Lowest Achievable Emission Rate (LAER), the most stringent performance standard under the Clean Air Act. This means that each installation or facility will be responsible for investing in control/pollution prevention technology for its emission sources.

Although Fort Bragg’s NO_x (nitrogen oxides) and VOC emissions are small when compared to utility companies and industrial sources, offsetting and reduction requirements will be required of Fort Bragg, since the whole area is in nonattainment. If the area around the installation deteriorates sufficiently, Fort Bragg may be able to claim “credits” for significantly controlling and reducing its own emissions. Such credits can become valuable assets in a system that allows facilities to buy and sell emission offsets within a given region in order to allow additional industrial development.

North Carolina is expected to implement former Governor Hunt’s Clean Air Plan, “A Strategy for Reducing Ground-Level Ozone by the Year 2007.” Fort Bragg is currently compliant with the requirements for criteria pollutants, however, due to increasing levels of ground-level ozone, portions of North Carolina (including Fort Bragg) have been classified as nonattainment areas. This means that the state of North Carolina must take steps to control and reduce ozone and “ozone precursors” which include NO_x and VOCs. Fort Bragg’s greatest contributors to these pollutants are heat plant boilers, emergency generators, solvent degreasers, and paint booths. Standards and requirements will continue to become more stringent in the future, as will penalties for failing to comply.

Current Sustainability Activities:

- ?? Current projects under the ESPC with Honeywell have already resulted in reduced emissions associated with operating equipment and the types of “fuel” used to generate heat on Fort Bragg. Figure 19 lists pollutant type and amount reduced through ESPC projects to date. Honeywell provided this information.

Figure 19 – ESPC Pollutant Reductions

Pollutant	Reduction (tons)
SO _x	13.14
NO _x	4.75
CO ₂	1328.2
Particulates	0.68
Hydrocarbons	0.03
Total	1,347 tons

(This equates to the equivalent lifetime removal of 403 automobiles.)



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- ?? All No. 6 heating oil has been replaced by No. 2 heating oil and natural gas which provide cleaner and more efficient combustion, resulting in fewer emissions.
- ?? Used oil is no longer burned on Fort Bragg.
- ?? ESPC projects have also begun to address Class I ODC requirements by replacing and retrofitting large chiller plants to achieve energy use reductions.
- ?? The hazardous materials management center has reduced or eliminated the use of various chemicals and products that impact air quality (see Product and Material Procurement section).

The Realm of Possibility:

- ?? Trees for Travel is an organization that will plant trees to offset the pollutants caused by air and vehicle travel. Organizations can keep track of their mileage and send donations to Trees for Travel. Or large land-owning organizations such as Fort Bragg could start their own program to offset the vehicle emissions caused by transportation activities. For more information, visit <http://www.treesftf.org/travel.htm>.
- ?? TACOM and the Army Research Lab are testing and evaluating new technologies for solvent-free degreasing.
- ?? Currently available technology can reduce building energy use by 80-90 percent over 1970's technology. This results in decreased air emissions (see Buildings and Energy Use sections).
- ?? The new Mass Transit voucher system requires government agencies to pay up to \$65/month to cover the costs of employees who take mass transit or van pools to work.
- ?? GSA provides vehicles that run on alternative fuels, such as natural gas, propane, and electric hybrids. These vehicles have reduced air emissions. Honda, Nissan, and Ford also have alternative-fueled vehicles on the market. Fueling capabilities are needed to make this a viable option.
- ?? Fuel cells turn hydrogen and air into electricity and nothing else—no harmful emissions. DoD currently has a program for evaluating the use of fuel cells on military installations. Of course, production of the hydrogen requires the burning of conventional or alternative fuel somewhere, but at the point of use, no air pollution is emitted.
- ?? Rocky Mountain Institute developed a concept design for a “hypercar” and put it in the public domain in the early 1990s. By reconfiguring three key design elements, they estimate that 70-80 percent of the fuel could be saved, which corresponds to a decrease in air emissions, while making cars safer, sportier, and more comfortable. The three design elements include 1) making the vehicle ultra-light by using composites instead of metal, with a weight 2-3 times less than steel cars; 2) making the vehicle more aerodynamic, so it has much less drag; and 3) making the vehicle's propulsion system hybrid-electric, with the electricity produced on-board from fuel as needed. The fuel could be conventional gas or diesel, or a stack of fuel cells, which turn hydrogen and air into electricity and generate no harmful air emissions. From 1993-98, the private sector committed roughly \$5B to developing the hypercar. The major automakers have built prototypes and predict mass production of fuel-cell powered cars by 2005; Honda and Toyota already have hybrid-electrics on the market in Europe, Japan, and the U.S.



Air Quality



- ?? Intense speculation is surrounding the 2002 promised release of entrepreneur and inventor Dean Kamen’s latest invention, referred to as “IT”. Journalist-author Steve Kemper says the invention will “sweep over the world and change lives, cities, and ways of thinking.” Kamen says that IT will provide an alternative to devices that “are dirty, expensive, sometimes dangerous, and often frustrating, especially for people in the cities.” No one except a few venture capitalists know what IT really is, though many speculate that it is a pollution-free personal transportation device—which could reduce the air pollution and fuel use associated with the current transportation system.
- ?? Many Army installations are experimenting with renewable energy sources such as geothermal, solar, and wind, which generate no air emissions. Fort Bliss is doing a feasibility study on developing a wind farm to provide the majority of its electrical needs. Fort Hood and Fort Irwin have installed “solargizers”, active day lighting of buildings, and solar-powered streetlights to capture the sun’s energy. Fort Carson heats a hangar using a solar “wall” on one side of the building.
- ?? The Army Research Lab is developing a water-based CARC paint and primer that will cut down on air emissions from vehicle painting in paint booths.
- ?? For more information on the realm of possibility and examples of efforts world-wide, see *Climate: Making Sense and Making Money*, Chapter 12, Natural Capitalism.

Fort Bragg 25-year Goals for Air Quality:

Attendees of the Fort Bragg Environmental Sustainability Executive Conference, which convened on 17-18 April 01, developed the long-range goals at the beginning of this chapter. The thought process they went through is captured below. This information will be helpful in developing the short-term objectives and five-year plans needed to reach the long-range goals.

Breakout Group Membership:

Facilitator: Mr. Rick Sinclair

Recorder: Mr. Eric Hangeland

Rank	Name	Position
CPT	Andrew Morgan	DIVARTY, Environmental Coordinator
MAJ	Matt Chesney	Environmental Coordinator, 3rd SF Group
CPT	Lucy Murfitt	Environmental Counsel
Ms.	Nancy Delp	Environmental Division
Mr.	Joe Stancar	Air Quality Program Manager
Mr.	Gary Cullen	Air Quality Specialist
Mr.	Eric Halpin	USACE/Fort Bragg Liaison



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Ms.	Julie Hiscox	Engineer
Mr.	John Grady	Federal Facility Compliance
Mr.	Dewey Botts	Assistant Secretary, Education
Mr.	Gary Hunt	Director, Pollution Prevention
Ms.	Sharron Rogers	Pollution Prevention
Mr.	Booker T. Pullen	Division of Air Quality
COL (Ret)	David Jones	Military Liaison to the Governor
Mr.	Carleton Myrick	Deputy Secretary, Department of Administration
Mr.	Danny Willis	Motor Fleet Manager
Mr.	Ben Culbertson	Division of Pollution Prevention
Mr.	Edwin Deaver	Mayor, Hope Mills-Mayor
Mr.	Jason Epley	FRO Community planner
Mr.	Jim Caldwell	Director, Mid-Carolina COG
Mr.	Tim Powers	Environmental Division Chief
Mr.	Cecil Cross	Raleigh Office

List of Issues and Potential Responses to Issues:

Costs of Monitoring and Reporting for Permits

- ?? To maintain adequate monitoring and reporting for permits, the Air program staff at Fort Bragg needs to be more robust.
- ?? Fort Bragg should track regional attainment status.
- ?? Fort Bragg should monitor and document post activities in planning and construction to facilitate project reviews for air impacts.
- ?? Fort Bragg should strive to eliminate Title V emissions to reduce the number of permits.

Emissions from Heating and Cooling Facilities

- ?? Fort Bragg currently has inefficient HVAC systems in place.
- ?? Fort Bragg needs to replace old equipment.
- ?? Fort Bragg should reevaluate its current systems and distribution.
- ?? Fort Bragg needs to evaluate the impacts of privatization.
- ?? New construction needs to incorporate the best technology currently available and financially feasible.
- ?? New construction needs to incorporate Green building concepts as soon as possible.
- ?? Boilers need to be right-sized and fixed.
- ?? Fort Bragg needs to address physical security issues.

Vehicular Emissions

- ?? The focus of the discussion was on the use of alternative fuels.



Air Quality



- ✂ Fort Bragg might want to consider the new hybrid vehicles.
- ✂ Fort Bragg should consider potential decreases in vehicular emissions that can result from mass transit solutions.

One Million Commuter Miles at Fort Bragg Daily

- ?? The focus of the discussion was on the need for a public/mass transportation system.
- ?? The system must be efficient, meet the needs of soldiers in performing training, and assist soldiers in getting around post.
- ?? The mass transportation system could either be established for Fort Bragg only, or be established as a regional, integrated mass transportation network with the local communities.
- ?? The methods for mass transportation are not limited to buses; other methods include bikes, electric cars on loan, greenways, and walkways.
- ?? It is important to recognize the need for cultural change in how people think about transportation.

HMCC Staffing Needs

- ?? A Hazardous Materials Control Center (HMCC) is a good idea but it does not meet the needs of the troop units.
- ?? Units are not able to get what they need when they need it.
- ?? HMCC needs more staffing.

Ozone Depleting Compounds

- ?? Fort Bragg must reduce its use of halon as a fire suppressant and its use of refrigerants given the phase-out in production of ozone depleting substances.

Initial Goals and Proponents Developed:

Initial Strategic Goal 1

- **Issue:** Permits require costly monitoring and reporting.
- **Response:** Fort Bragg needs to reduce emissions to eliminate the need for Title V reporting.
- **Desired End State:** Fort Bragg will eliminate point source air emissions.
- **Metric:** Zero
- **Timeframe:** 2025
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 2

- **Issue:** Fort Bragg needs to reduce emissions from its heating and cooling facilities.
- **Response:** Fort Bragg should combine its military specifications for green buildings and security.
- **Desired End State:** Fort Bragg will provide design guides for green and secure buildings.



Air Quality



- **Metric:** All new construction and renovation
- **Timeframe:** 2010
- **Proponent Organization:** Master Planning

Initial Strategic Goal 3

- **Issue:** Fort Bragg needs to reduce its vehicular emissions.
- **Response:** Fort Bragg should increase its use of alternative fuels.
- **Desired End State:** The GSA fleet on Fort Bragg will use alternative fuels.
- **Metric:** 100 percent use
- **Timeframe:** 2010
- **Proponent Organization:** Readiness Business Center

Initial Strategic Goal 4

- **Issue:** There are one million commuter miles at Fort Bragg each day.
- **Response:** Fort Bragg should consider a mass transit system.
- **Desired End State:** Fort Bragg will implement an integrated regional mass transit system.
- **Metric:** 24 hours-a-day, 7 days-a-week, half-hour cycle
- **Timeframe:** 2025
- **Proponent Organization:** Readiness Business Center/Municipalities

Initial Strategic Goal 5

- **Issue:** The Hazardous Material Control Center needs more staffing.
- **Response:** The personnel at Fort Bragg want a fully operational HMCC, but currently there is not enough staff to implement it.
- **Desired End State:** Fort Bragg will have a fully operational HMCC.
- **Metric:** Must meet unit demands
- **Timeframe:** 2002
- **Proponent Organization:** Readiness Business Center

Initial Strategic Goal 6

- **Issue:** Fort Bragg needs to reduce its use of ozone depleting compounds.
- **Response:** The use of ozone depleting compounds on Fort Bragg needs to be eliminated.
- **Desired End State:** Fort Bragg will eliminate its use of Class I and II ozone depleting compounds.
- **Metric:** Complete elimination
- **Timeframe:** Class I - 2003, Class II – 2020
- **Proponent Organization:** Public Works Business Center



Air Quality



Final Goals and Team Members:

FINAL STRATEGIC GOAL

Operate 100 percent of non-tactical fleet on alternative fuels by 2010

- **Issue** : Fort Bragg needs to reduce its vehicular emissions.
- **Response**: Fort Bragg should increase its use of alternative fuels.
- **Desired End State**: The GSA fleet on Fort Bragg will use alternative fuels.
- **Metric**: 2006 – 50 percent, 2010 – 100 percent
- **Timeframe** : Goal Complete 2010
- **Proponent Organization**: Readiness Business Center

Team Member

GSA
AAFES
Unit Commanders
PWBC
FORSCOM/ACSIM
Master Planning
SJA
Unit ECO
PAO
Local Community
Contracting

Role

Lease Provider
Owner of Fueling Station
Support Team
Maintenance of New Facilities
Funding
Location of Facilities
NEPA Documentation
Customer Perspective
Good News Stories
Buy In
Lease Negotiator



Air Quality



FINAL STRATEGIC GOAL

Develop acceptable regional commuting options by 2025

- **Issue :** There are one million commuter miles at Fort Bragg each day.
- **Response:** Fort Bragg should consider a mass transit system.
- **Desired End State:** Fort Bragg will implement an integrated regional mass transit system.
- **Metric:** 24 hours-a-day, 7 days-a-week, half-hour cycle
- **Timeframe:** 2025
- **Proponent Organization:** Readiness Business Center

Team Member

Role

Local Community/Industry	Partner
GC	Command Emphasis
Unit Commanders	Support
PWBC	Maintenance of New Facilities
FORSCOM/DA	Funding
Master Planning	Facility Location
Unit ECO	Customer Perspective
Department of Transportation	Leadership, Planning and Analysis
SJA	NEPA Documentation
PAO	Good News Stories
Contracting	Lease Negotiator
Welcome Center	Education
Dragon University	Education



Air Quality



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Water Supply



Challenge: Potential sources of water for Fort Bragg consumption have been steadily declining (both in quantity and quality) due to overuse. How can Fort Bragg reduce its dependence on these sources and provide premium quality drinking water as well as the "right" quality water for other uses, without aggravating future regional water supply issues?

Long-term Goal: Reduce water consumption 90 percent by 2025

Introduction:

Fort Bragg currently draws an average of 8.5 million gallons of water from the Little River each day. Fort Bragg also has the option to purchase up to 3 million gallons/day from Fayetteville to meet emergency needs.

Fort Bragg operates five public water systems that are permitted for operation by the state of North Carolina. The primary water system is the water treatment plant located on Manchester Road. The water treatment plant was built in 1918 and upgraded to a 10 million gallon/day capacity. In 2000, the capacity was upgraded again to 16 million gallons/day. The water treatment plant treats and supplies drinking water to the entire cantonment area, Simmons Army Airfield, the Central Vehicle Wash Facility, Army and Air Force Exchange Stores (AAFES) Car Wash, and all of Pope Air Force Base (including the golf course).

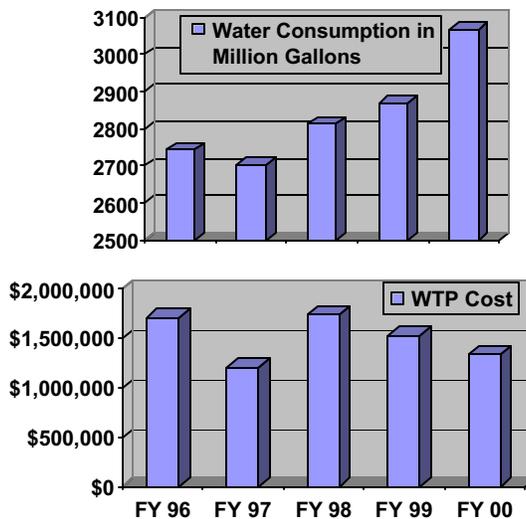
Importance to Fort Bragg

Mission – A reliable source of drinking water is critical to Fort Bragg's continued operation. Shortfalls could result during times of drought or from depletion of the source. The trend toward increasing use would worsen shortfalls.

Quality of Life – A reliable source of clean water is vital to the support of personnel.

Cost of Operation – Current costs of water distribution, treatment, and purchase are close to \$1.5 million per year. Projected costs to secure water or new sources could be as high. Water conserving technologies in new construction and renovation could reduce dependence and cost by \$670,970/year. Based on the outcome of the privatization decision, the installation may face heavy future investments in the water treatment plant.

**Figure 20 – Water Consumption and Cost
FY 96 - FY 00**



Environment and the Community – North Carolina recognizes the Upper Cape Fear Basin, which feeds the Little River, as a rapidly depleting source due to overuse. Water conservation measures will need to be employed to sustain these sources.



Water Supply



The drinking water distribution system is composed of over 2,000,000 linear feet of pipeline. Irrigation for Fort Bragg's two golf courses is supplied by underground wells. Underground wells also supply water to all training areas on Fort Bragg with the exception of Camp Mackall's water supply, which is purchased from Southern Pines.

Since 1993, the water treatment plant has received several citations for violating the Safe Drinking Water Act (SDWA). These include: 14 violations for exceeding total trihalomethane (TTHM) requirements and for failing to notify the public; 1 violation for failing to monitor TTHM requirements; 7 violations for failure to meet public education requirements for exceeding lead requirements; and 1 violation for failing to report TTHM levels within 48 hours. These citations resulted in a fine of \$1,250,000. Payment will be in the form of \$925,000 in supplemental environmental projects, and the remaining \$325,000 will be paid in cash. Drinking water from the plant currently meets all drinking water standards.

In 1999, a Water System Performance Evaluation was conducted on the water treatment plant by the U.S. Army Center for Health Promotion and Preventive Medicine (CHPPM). In addition to finding numerous deficiencies in plant operation and maintenance, the evaluation also concluded that Fort Bragg does not have a comprehensive water resource management plan. In response to this deficiency, Fort Bragg developed a water resources management plan that evaluates emergency contingency options.

Activities and Impacts:

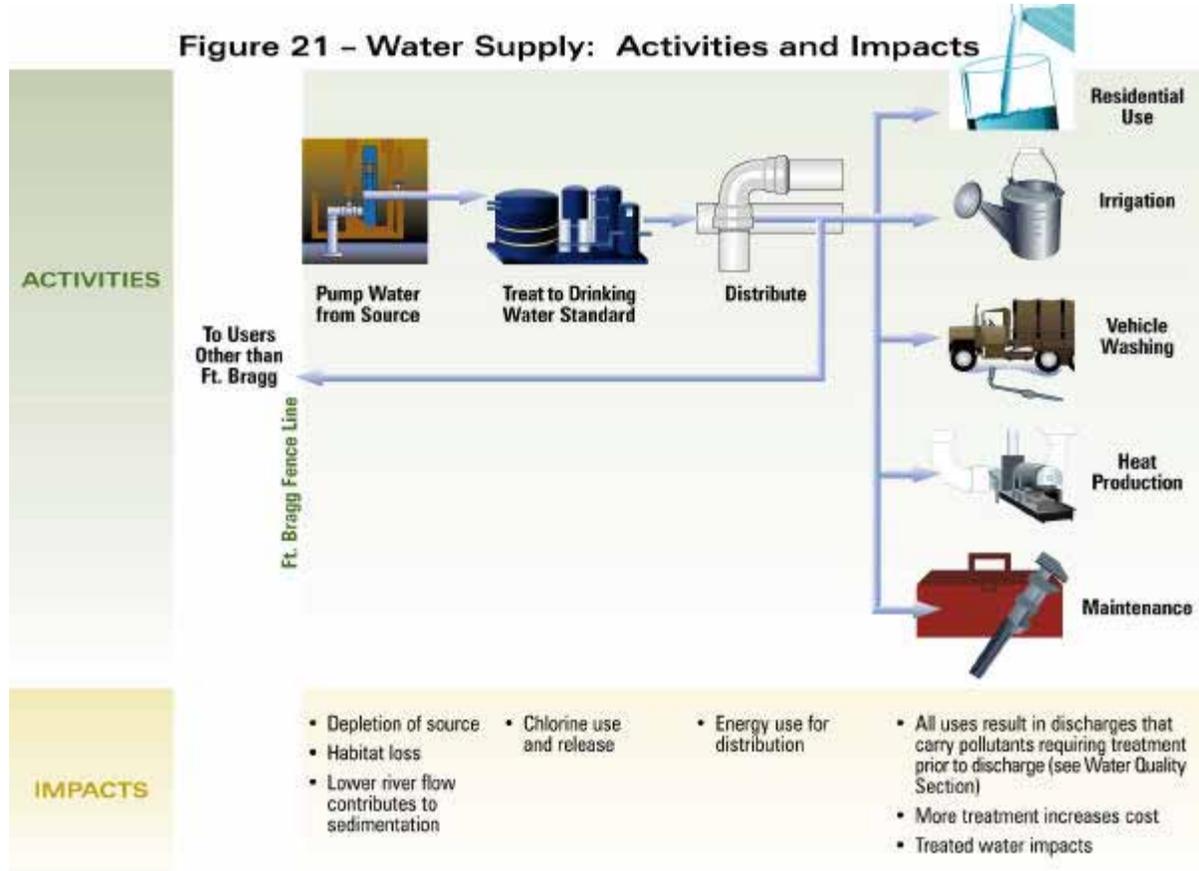
Fort Bragg uses water in most activities. Critical uses are summarized in Figure 21, as well as the environmental impacts resulting from specific activities to obtain, purify, distribute, and consume water. Many of these impacts are also described in the Water Quality section.



Water Supply



Figure 21 – Water Supply: Activities and Impacts



Forecast:

Fort Bragg has increased its water consumption from 2,202 million gallons in 1992 to 3,067 million gallons in 2000, which is a 72 percent increase. This increase has occurred without a rise in population. In drought or emergency conditions, the Little River is incapable of supporting daily water demands for the installation, and additional water (up to three million gallons per day) must be purchased from Fayetteville.

In addition, since 1970 the population of the Raleigh-Durham-Chapel Hill area has doubled. The growth of water-using industries has grown with this population increase. The State is currently pursuing a proposed inter-basin water transfer project that diverts water from the Upper Cape Fear Basin for use by the Raleigh-Durham-Chapel Hill community. The project removes water from the Cape Fear River Basin to augment the Neuse River Basin in support of the enormous urban growth in Raleigh and Cary. The Little River is part of the Cape Fear River Basin, and may be adversely



Water Supply



affected by this proposal along with the rest of the region. The implications of increased demands on the Upper Cape Fear watershed and the Little River are difficult to determine at this time. Data that could assist Fort Bragg in better determining the status of their current and future water source are listed in Figure 22.

Upon contamination or depletion of the Little River, the next available ground water is the Upper Middendorf Aquifer, followed by the Black Creek Aquifer. If that water is contaminated, the next remaining water source is the Upper Cape Fear Aquifer, which is already impaired in South Carolina. Therefore, if the Little River becomes contaminated or depleted, Fort Bragg as well as other communities, may have future difficulty producing or purchasing sufficient potable water.

The Upper Middendorf Aquifer is currently considered by Fort Bragg to be polluted beyond drinking water limits. Pollution occurred as a result of numerous hazardous material spills (fuel, petroleum products, etc.) throughout the history of the installation and contamination from pre-1950's landfills. Fort Bragg currently has 39 documented restoration sites managed by the Installation Restoration Program. Of the 39 sites, 34 are Solid Waste Management Units (SWMUs). Seven of these sites have confirmed ground water contamination by the following contaminants: fuel, petroleum products, volatile and semi-volatile organics, pesticides, polychlorinated biphenyls (PCBs), metals, benzene, and trichloroethylene (TCE). Fort Bragg spent \$885,026 on installation restoration in FY 00 and will spend an estimated \$1,335,000 in FY 01.

Loss of capacity from the Little River would necessitate the development of ground water sources for use as drinking sources and/or the implementation of conservation technologies and practices to reduce usage of surface water. It would also result in additional costs to purchase water from the community as well as require rationing in times of shortage. If the water systems at Fort Bragg are privatized, the installation may also experience an increase in the price of water as rates are commercialized.

Figure 22 – What We Don't Know Can Hurt Us

It is difficult to define the implications of increased demand on the Upper Cape Fear watershed and the Little River without more specific data. Data needs that could assist Fort Bragg in better quantifying the nature of their current water source include:

- ?? Flow data upstream and downstream of the intake on the Little River. There are currently no US Geological Survey gauge stations on the Little River or streams draining from Fort Bragg.
- ?? Water quality monitoring data on stream segments that impact the Fort Bragg intake.
- ?? Storm water quality outfall monitoring data.
- ?? Watershed delineation, land use assessment, and imperviousness determinations for Fort Bragg.
- ?? Information on stream morphology.



Water Supply



If privatization does not occur, Fort Bragg faces significant future investments in the water treatment plant. One option is to attempt to fix existing equipment, at an estimated cost of \$2M. If this project fails, however, the installation will be forced to invest heavily in total plant replacement at an estimated cost of \$24M.

A current plan exists to pipe up to 1 million gallons/day of backwash created during drinking water treatment to the sewage treatment plant. The sewage treatment plant is currently at 68 percent of its capacity based on calculations by the NC Department of Environmental and Natural Resources (NCDENR). At 80 percent capacity, the installation may be required to conduct an engineering study and submit the study to the state. NCDENR may assess future actions or penalties against the installation once the plant exceeds the 80 percent mark, but does not have the authority to do so at this time. With increasing consumption and ongoing real property development, the demand for drinking water is expected to rise continually over the next several years. New barracks design includes individual bathrooms as opposed to the old "gang shower" style, which is expected to increase water consumption, and irrigation systems for landscaping that draw water from the water treatment plant. This, in turn, will increase the load on the waste water treatment plant. Future consideration for alternative uses of backwash may be necessary as an alternative to piping backwash to the waste water treatment plant.

Current Sustainability Activities:

At this time, Fort Bragg does not have a formal water conservation program to monitor real time demand, optimize distribution systems, educate the public, and control peak consumption. In addition, Fort Bragg does not know if Pope AFB, a user of Fort Bragg's drinking water, has instituted a water conservation program. Water conservation leverages cost reduction achieved through energy conservation efforts by reducing the energy load required to collect and distribute water throughout the installation. Significant savings can be produced through water conservation efforts without compromising quality of life for water consumers. Water conservation efforts will also decrease the load for both the water treatment and waste water treatment plants.

Fort Bragg has explored some potential water conserving projects. For example, a blind test project for water conservation was conducted at Callahan Gym in 1998. The test was conducted to assess whether or not any difference could be discerned between old, low efficiency fixtures and new, high efficiency fixtures. High pressure, low flow toilets, shower heads, and faucets were installed in the men's and women's locker rooms. To date, no one has noticed a difference.

There is a proposal for water conservation projects under the existing ESPC with Honeywell. Water conservation efforts can result in energy savings associated with the power consumed by the water pumps and distribution system. The proposal has yet to be approved.



Water Supply



The Realm of Possibility:

- ?? The REEP model shows that implementing water conservation opportunities at Fort Bragg would save 594,482 gallons of water/year and 4,342 MBTUs of energy.
- ?? The U.S. Green Building Council's release in 2000 of the Leadership in Energy and Environmental Design (LEED) rating system provides a national standard for evaluating and comparing green building performance. Water conservation is part of the LEED standards, which can be downloaded from www.usgbc.org.
- ?? Xeriscaping is a landscape design method that creates elegant and water-efficient landscapes that require little or no irrigation, by using native plants that are as attractive as the traditional ones. "Water-efficient landscaping also saves such costs as labor, fertilizer, herbicides, and fuel, plus agrichemical runoff, noise and fumes of moving, and generation of yard wastes." (p. 219, Natural Capitalism).
- ?? Irrigation meters are in use in west Texas to save one to two-thirds the amount of water formerly used for irrigation. A \$1 block of gypsum is buried at the root zone. Two wires embedded in the gypsum run back to the surface to a clip-on meter that reads soil moisture. Drop irrigation, which delivers a small amount of water directly to the root zone of plants as it is needed, also cuts down drastically on water use.
- ?? The Army's Central Vehicle Wash Facilities, including the one at Fort Bragg, treat and recycle the wash water in a closed-loop system that saves millions of gallons of water every year.
- ?? Composting toilets eliminate the need to use water to carry human wastes, which accounts for 26 percent of residential water use. They also eliminate the sewage collection and treatment requirements. They produce a humus-like product that can be used for soil amendments. The life-cycle cost is less than that of water delivery, plus sewage collection and treatment. Fort Carson, CO, has installed several composting toilets at the parks and playgrounds on post. The National Park Services uses these types of toilets extensively in the National Parks.
- ?? Clothes washing accounts for 23 percent of residential water use, and a similar amount of residential sewage production. Horizontal-axis washers use 40-75 percent less water, clean clothes better because the soap solution is concentrated, and make clothes last longer because they are not agitated. They are used extensively in Europe, and U.S. manufacturers introduced them in 1996-98. Though the initial cost is about twice that of a conventional washer, they pay back in 3-4 years because of the reduction in use of energy, hot water, and soap. Forts Lewis and Carson have installed horizontal-axis washers in barracks and guest quarters.
- ?? Use of "graywater" from showers, sinks, tubs, and washing machines for non-potable uses such as irrigation and toilet flushing is technically feasible. Such a system at the Roseland III office park in New Jersey cut water usage by 60 percent. The California Plumbing Code allows for the use of graywater for such purposes.
- ?? For more information on the realm of possibility and examples of efforts world-wide, see *Building Blocks*, Chapter 5, and *Aqueous Solutions*, Chapter 11, Natural Capitalism.



Water Supply



Fort Bragg 25-year Goals for Water Supply:

Attendees of the Fort Bragg Environmental Sustainability Executive Conference, which convened on 17-18 April 01, developed the long-range goal at the beginning of this chapter. The thought process they went through is captured below. This information will be helpful in developing the short-term objectives and five-year plans needed to reach the long-range goal.

Breakout Group Membership:

Facilitator: COL (Ret) Bob Keenan

Recorder: Mr. John Wuichet

Rank	Name	Position
CW3	Patrick Milton	D/AMC, Environmental Coordinator
1LT	Anita Hatfield	G-4, Engineer
Mr.	Leroy Fedd	Engineer Technician
MAJ	Chuck Hooker	HQ, Dragon Brigade
Mr.	Greer Trumble	Environmental Coordinator, JFKSWCS
Mr.	Nathaniel Scales	Chief, Recreation Division
Ms.	Sarah O'Keefe	Management Analyst
COL	Robert Franks	Director
Mr.	Paul Wirt	Environmental Compliance Branch Chief
Mr.	Jeff Puffer	Honeywell
Mr.	Glenn Gunter	Mechanical Engineer
Mr.	Bobby Simpson	Engineer
Ms.	Beth Wrege	Project Chief, Fort Bragg
Mr.	John Hammond	Raleigh Office
Ms.	Omega Weeks	Acting Chief, Environmental Flight
Mr.	Lee Nelson	Architect
Ms.	Stacy Gent-Howard	Federal Facilities Program Manager
Mr.	Bill Luther	Hope Mills-County Commissioner
Ms.	Evangeline Ezielo	FRO Community Planner
Mr.	Clint Willis	Scotland County Commissioner
Mr.	Lee Merrell	Army Environmental Center
Mr.	Dave Sealander	Environmental Division Chief
Ms.	Robin Bell	SAIC Master Planner



Water Supply



List of Issues and Potential Responses to Issues:

Unnecessary Use of Potable Water

?? Fort Bragg uses potable water for irrigation and landscaping, industrial purposes, chillers, washracks, and fire suppression.

Lack of Communication and Education

~~??~~ Fort Bragg needs to demonstrate its commitment to water quality to the community.

~~??~~ There is a lack of education about water issues outside of Fort Bragg's environmental shop.

~~??~~ Fort Bragg needs to develop SOPs for soldier housing, MOS, initial in-processing, and initial assignment training on why conservation matters.

~~??~~ Fort Bragg should convey the importance of conservation at all times, even when droughts are not a problem.

Water Supply/Resources

?? Fort Bragg has potential leaks in its supply system.

?? Fort Bragg needs to identify alternative sources (e.g., lakes and groundwater) and the dredging-increase capacity of Little River.

?? Fort Bragg has inadequate groundwater resources (e.g., contaminated aquifers).

?? Fort Bragg lacks water storage for periods of low flow in surface and groundwater sources.

?? Groundwater overuse can cause subsidence on Fort Bragg lands.

Water Infrastructure

?? Fort Bragg has aging pumps and treatment facilities, and it would cost \$24M to build a new plant.

?? Fort Bragg continues to receive NOVs for high TTHMs.

?? Fort Bragg is using close to 80 percent of its wastewater treatment plant capacity because of backwash from the treatment plant and total water use.

?? Fort Bragg is using the wrong detergents in its wash facilities, which can create violations for entire units.

?? Fort Bragg's oil/water separators are failing.

?? Fort Bragg lacks a graywater (i.e. recycled, reclaimed, and/or fresh-but-untreated stormwater) plan and infrastructure.

?? Fort Bragg has no alternatives to chlorine-based treatment.

Water Planning

?? Fort Bragg lacks installation and regional plans for total water resource management, which should include conservation.

?? Fort Bragg does not have monitoring systems and baseline data for water quality, quantity at intake, consumption, or discharge levels.

?? Fort Bragg has little or no environmental funding for water supply initiatives.



Water Supply



- ?? Water supply is not a compliance-driven activity at Fort Bragg.
- ?? Fort Bragg faces out-of-cycle cost increases.
- ?? Fort Bragg does not currently pay the real cost of water, rather it is used as if it were free.
- ?? ESPC should fund capital requirements for water conservation technologies at Fort Bragg.
- ?? Fort Bragg should address water conservation under new construction areas.
- ?? Fort Bragg needs to expand testing of low flow/high pressure systems and fixtures.

Initial Goals and Proponents Developed:

Initial Strategic Goal 1

- ?? **Issue:** Fort Bragg needs to improve its overall sustainability.
- ?? **Response:** The personnel at Fort Bragg should aspire to the speeches given by Ray Anderson and Paul Hawken at the Fort Bragg Environmental Sustainability Executive Conference, 17 April 01.
- ?? **Desired End State:** Fort Bragg will have a total closed-loop water system with zero discharge by 2026.
- ?? **Metric:** Discharge rate
- ?? **Timeframe:** 2026
- ?? **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 2

- ?? **Issue:** Fort Bragg's use of potable water for non-potable requirements is wasteful and costly.
- ?? **Response:** Fort Bragg needs to eliminate its use of potable water for non-potable requirements.
- ?? **Desired End State:** Potable water will only be used for drinking.
- ?? **Metric:** Ten percent reduction every two years
- ?? **Timeframe:** 100 percent reduction in 20 years
- ?? **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 3

- ?? **Issue:** Water use is not planned and coordinated across all functional areas.
- ?? **Response:** Fort Bragg needs to develop an integrated water resource management plan.
- ?? **Desired End State:** All water users will adhere to the integrated water resource management plan.
- ?? **Metric:** Reduction in cost of water treatment and distribution
- ?? **Timeframe:** Five percent cost reduction per year for next ten years
- ?? **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 4

- ?? **Issue:** Fort Bragg facilities waste a tremendous amount of water.
- ?? **Response:** Fort Bragg needs to install fixtures that will reduce water usage.



Water Supply



- ?? **Desired End State:** Fort Bragg will install high-efficiency fixtures in all new base structures and retrofit existing ones.
- ?? **Metric:** 100 percent of new and 20 percent of existing structures every five years
- ?? **Timeframe:** 2026
- ?? **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 5

- ?? **Issue:** Fort Bragg is dependent on the Little River for the majority of its water supply.
- ?? **Response:** Fort Bragg needs to find other water sources.
- ?? **Desired End State:** Fort Bragg will develop alternative, unused water supplies to replace its current system.
- ?? **Metric:** 100 percent replacement
- ?? **Timeframe:** 2011
- ?? **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 6

- ?? **Issue:** Fort Bragg personnel are not aware of the need to conserve water (i.e. consequences of wasting water).
- ?? **Response:** Fort Bragg needs to increase awareness of water conservation issues.
- ?? **Desired End State:** Fort Bragg will increase its personnel's knowledge of water consumption and the need for water conservation.
- ?? **Metric:** 100 percent
- ?? **Timeframe:** 2006
- ?? **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 7

- ?? **Issue:** Fort Bragg is a member of the regional community and must work with them to address water resources.
- ?? **Response:** A working regional policy for Fort Bragg and the local communities for water management should be established.
- ?? **Desired End State:** Fort Bragg will be a leader in regional water planning.
- ?? **Metric:** Completed policy
- ?? **Timeframe:** 2010
- ?? **Proponent Organization:** Public Works Business Center



Water Supply



Final Goals and Team Members:

FINAL STRATEGIC GOAL Reduce water consumption 90 percent by 2025

- **Issue:** Fort Bragg needs to ensure the sustainability of water resources on the installation now and in the future.
- **Response:** Fort Bragg should institute a closed-loop system where water resources are treated to the standard for the requirement, and requirements are reduced through conservation measures.
- **Desired End State:** The water supply on Fort Bragg will be self-sustaining.
- **Metric:** Consumption of water resources reduced to ten percent of current consumption
- **Timeframe:** 2026
- **Proponent Organization:** Public Works Business Center

Team Member

HQDA
 FORSCOM
 Fort Bragg Staff
 Unit ECO
 NC DNR
 County Commissions
 Mid-Cape Fear River Basin Assn.
 EPA Region 4
 Corps of Engineers
 Pope AFB and other Federal
 Land Owners in the Region

Role

Funding
 Funding
 TBD
 Customer Perspective
 Regulatory Flexibility
 Planning
 Planning
 Technology
 Technology
 Planning, Partnering



Water Supply



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Water Quality



Challenge: Contamination of regional water resources, particularly by sediments, is a critical consideration to North Carolina because of the economic impacts associated with the destruction of fish habitats, costs to treat water to drinking quality, and the decrease of drinking water reservoir holding capacity. How can Fort Bragg minimize the future costs and potential operational restrictions associated with water pollution, while improving regional water quality?

Long-term Goal: Ensure water quality leaving Fort Bragg is equal to or better than water quality coming onto post by 2025

Introduction:

Fort Bragg discharges approximately 5.3 million gallons/day of treated sewage to the Little River. In addition, an enormous amount of storm water and pollutants (mainly sediment) from the installation also enters the Little River. The Public Works Business Center (PWBC) Maintenance Division operates the sewage treatment plant. The PWBC Environmental Division manages compliance with all applicable water regulations associated with the sewage treatment plant and storm water management. The nature of each is discussed in the sections that follow.

Sewage

Fort Bragg's sewage treatment plant is located on Manchester Road, and was originally built in the 1940s. The plant was rebuilt in 1991, and now operates at a maximum daily flow of 8 million gallons/day. The sewage plant serves a population of approximately 68,000 and collects and treats sewage from the entire cantonment area, Simmons Army Airfield, and Pope Air Force Base. The collection system is composed

Importance to Fort Bragg

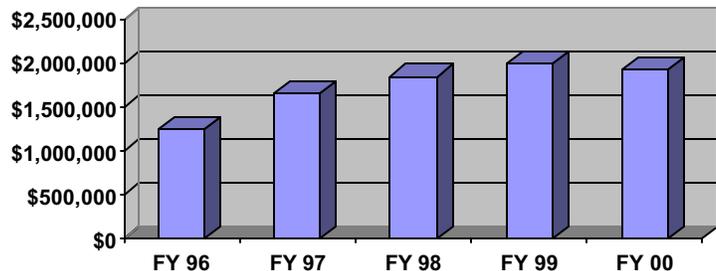
Mission – Fort Bragg discharges an average of 1,921 million gallons of treated sewage and produces, but does not use an average of 800 tons of biosolids annually. The amount of storm water generated by the installation and its impacts on the environment are currently unknown. Degradation of local water resources could result in constraints on construction or military training.

Quality of Life – Effective sewage management is critical to the healthy function of any community. Fishable, swimmable rivers are part of the high-quality amenities soldiers deserve.

Cost – Some costs associated with water quality issues include:

- Sewage plant O&M: \$2M/year
- Biosolids disposal: \$95K/year
- Oil/water separator O&M: \$400K/year
- Erosion control: \$3.5M/year
- Sewage plant upgrade required: \$3-5M
- Collection system repair required: Currently unknown
- TOTAL annual costs: More than \$10M/year

Figure 23 – Annual Cost for Sewage Plant Operation and Maintenance FY 96 - FY 00



Environment and the Community – In FY 00, Fort Bragg exceeded the limits of its discharge permit 13 times. In 1994, an administrative order required the installation to remediate heavily eroded areas and comply with construction site requirements for submission of erosion plans. The 2000 North Carolina State of the Environment Report says, "Sedimentation is the number one pollutant by volume in North Carolina."



Water Quality



of over 2 million linear feet of pipeline and ten major lift stations. Effluent is discharged to the Little River one mile downstream of the drinking water treatment plant. Biosolids produced by the plant have gone largely unused by the installation, and have been disposed of at the Lamont landfill in the past.

Storm Water

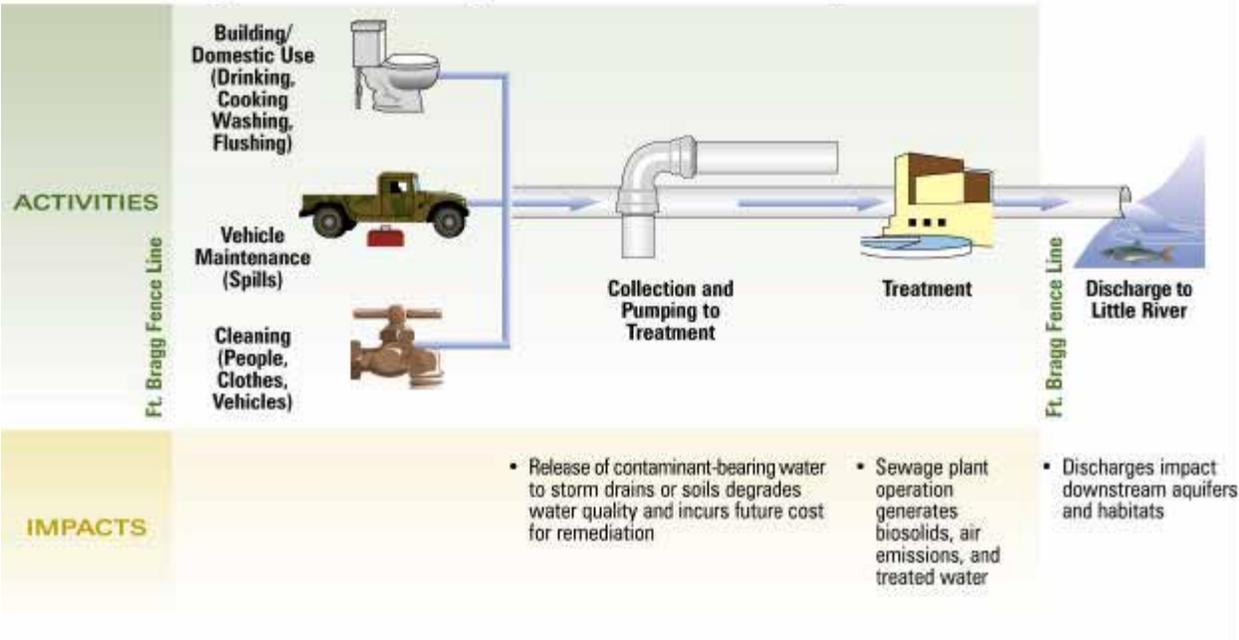
Of the 161,597 acres Fort Bragg encompasses, 11,670 acres is a developed cantonment area. Storm water runs off paved areas, construction sites, and training lands, carrying sediments, oil, and chemicals into storm drains, or overland to surface waters or groundwater. Some storm waters are collected and discharged through oil/water separators to remove oil and sediments; some are not. Unless intercepted, all storm water, sediment, and other related pollutants ultimately enter surface waters that lead to the Little River, drinking water storage lakes, and private property that eventually empties into the Cape Fear River. Fort Bragg does not capture and treat storm water in the sewage treatment plant.

Activities and Impacts:

The two most common factors to address in discussing water quality are sewage and storm water. Activities that generate sewage and storm water and their impacts on water quality are shown in Figures 24 and 26.

Sewage

Figure 24 - Sewage: Activities and Impacts





Water Quality



Fort Bragg operates a combined domestic and industrial sewage treatment plant that results in the discharge of 1,921 million gallons/year of treated water. The vast majority of the sewage is from domestic sources. The industrial sources arise from the maintenance of equipment and facilities, mainly vehicle maintenance and washing. Fort Bragg's sewage plant operates under a North Carolina National Pollutant Discharge Elimination System (NPDES) Permit issued in 1996. In February 2000, the U.S. Army Center for Health Promotion and Preventive Medicine (CHPPM) conducted a waste water system evaluation of the sewage plant. The plant scored a total of 57 points out of a possible 115, earning a marginal rating for overall process performance.

There are a number of reasons for the low evaluation rating such as inadequate sludge handling. In addition, the chlorination system is unreliable and needs to be upgraded along with several components of monitoring equipment throughout the plant. At the time of the evaluation, monitoring and control tests were not being performed regularly. Also, one of the treatment processes (aerobic digester) is too small and requires additional capacity to handle the daily load.

The sewage plant has a history of non-compliance with its permit. Figure 25 summarizes the incidents where the sewage plant effluent has exceeded permit limits.

Figure 25 – SEWAGE PLANT NPDES Permit Violations FY 95 - FY 00

Parameter	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
Flow	1	4	3	3	4	4
pH	0	0	0	0	1	0
BOD5	1	0	1	1	0	3
Ammonia	0	0	0	0	0	1
TSS	0	0	0	0	1	2
Fecal Coliform	1	2	2	2	6	3
Dis. Oxygen	0	0	0	0	0	0
Chronic Toxicity	0	1	1	1	0	0
Total	3	7	7	7	12	13

In addition to the regulatory non-compliance issues, there are several other impacts that arise from the treatment and discharge of sewage. Each is discussed below.

Downstream Impacts – Discharge of treated sewage from Fort Bragg impacts the Little River. Based on the exceedences listed in Figure 25, these impacts include but are not limited to:

- ?? Increased flow will erode the river basin, destroy habitats, and increase sedimentation;
- ?? Acidity or base (pH) added to a surface water can result in non-neutral water and create imbalances in the receiving basin and kill creatures that tolerate only a specific range of pH;
- ?? Biological oxygen demand (BOD5) refers to materials that bind oxygen and make it unavailable for use by aquatic creatures;



Water Quality



- ?? Ammonia is toxic to aquatic life;
- ?? Total suspended solids reduce the amount of light that reaches aquatic plants and hinders their growth;
- ?? Fecal coliform is an indicator for the presence of pathogens that make water unhealthy for aquatic species as well as downstream users of the water; and
- ?? Toxicity from the release of chemicals that do not naturally occur in aquatic systems can harm aquatic species, animals, and downstream users.

Sewage Spills – Grease, oil, and rags from maintenance activities enter the sewage system causing blockages and numerous sewage spills. Problems with the collection system have also contributed to numerous sewage spills and floods on Fort Bragg and Pope Air Force Base. In some areas, 25-inch pipes empty into 14-inch pipes causing pipe failure under high pressure and flow. Instances of 2-4 inches of standing raw sewage have been reported to the installation's maintenance division. Grease, oil, and solvents have an adverse effect on the sewage plant by killing the microbes used to break down organic wastes in the water. From June 1999 to June 2000, Fort Bragg staff responded to 102 sewage spills that resulted in the release of over 73,000 gallons of waste from the sewage plant and/or collection system. Of these, 65 reached surface waters requiring Fort Bragg staff to clean up as much as 57,000 gallons of sewage. Notification of sewage spills reaching surface waters must be made to the state of North Carolina and to the public.

Bio-solids – In 1998, the sludge stabilization process was upgraded at a cost exceeding \$1M to produce a high class, pasteurized sludge (Class A biosolid). This material is ideal for land application due to high nutrient content and stabilizing properties. Numerous problems with the new biosolids system resulted in the production of 801 tons of Class A biosolids in 1999, which were subsequently disposed of in the Lamont landfill because the water content of the biosolid produced was excessively high and made application difficult. The installation completed a proposal for use of biosolids in FY 00, which should be implemented in FY 01.

Costs – Between FY 96 and FY 00, Fort Bragg spent \$8.7M to operate its sewage plant (average annual cost = \$1.7M). In the same time period, Fort Bragg spent \$4.6M in capital upgrades to the sewage system. Based on projects submitted by Fort Bragg, an additional \$3.5M in capital upgrades is required to bring the plant up to standard. See Appendix C for a detailed list of projects and costs.

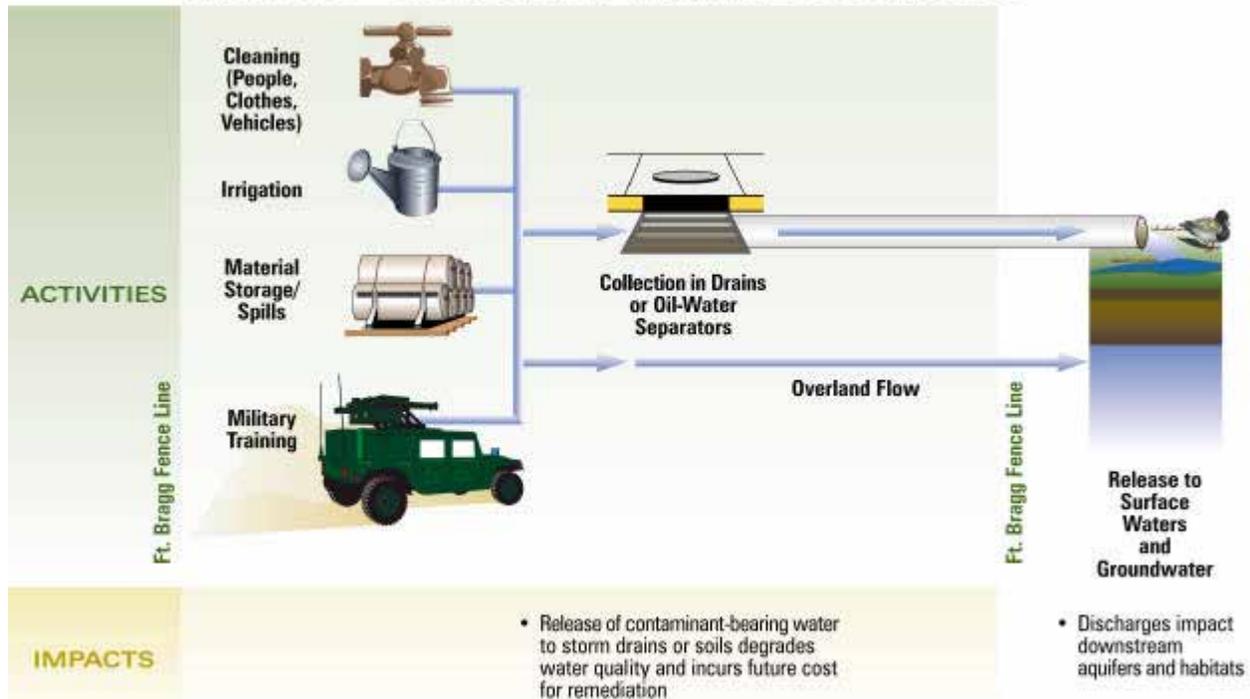


Water Quality



Storm Water

Figure 26 – Storm Water: Activities and Impacts



Fort Bragg directly impacts the flow and contamination of storm water that accumulates and runs off of the facility (Figure 27). There is some indication that of the eight watersheds in the cantonment area of Fort Bragg, at least three are in danger of impairment to an unknown extent. According to USGS and Fort Bragg, the watersheds most likely to suffer impairment due to excessive sediment and industrial pollutants resulting from storm water discharge are McPherson Creek, Tank Creek, and Beaver Creek. Even without a complete understanding of specific or overall impacts, Fort Bragg does recognize certain activities as particularly problematic in terms of their potential to impact storm water. These activities are described below.

Erosion and sedimentation – Uncontrolled storm water discharge poses a real and costly problem to the installation. Washouts, gullies, failed road shoulders, loss of trafficability, and loss of vegetation have been documented in numerous training areas. Such activities pose a physical threat to soldiers and an increased need for vehicle maintenance and repair. In some cases, gulleys on Sicily drop zone reached a magnitude of 35 feet deep, 60 feet wide, and 1,000 feet in length.

Sedimentation caused by the erosion of soils, overuse of land due to military training, and construction activity is a significant pollutant on Fort Bragg. Soil on Fort Bragg is very sandy and is



Water Quality



susceptible to erosion (as illustrated by Sicily drop zone in the early 1990s). The extent of damage caused by sediment is only partially known.

Fort Bragg is currently operating under an administrative order assessed by the North Carolina Department of Environment and Natural Resources (NCDENR) in 1994, requiring Fort Bragg to remediate highly eroded areas (drop zones) and comply with requirements to submit erosion control plans for construction sites. A total of 12 Notices of Violation (NOVs) for erosion related issues were assessed between January and March of 1994. Remediation efforts are ongoing at eight of the installation's drop zones. Full remediation will cost an estimated \$11.8M, an annual average of nearly \$3.5M since remediation efforts began.

Oil/water separators (OWS) – Fort Bragg operates and maintains 235 oil water separators, most of which are operated by individual unit motor pools. Since 1997, a total of \$1,818,263 has been spent for cleaning and repair of OWSs. Oil/water separators provide limited pretreatment by separating small quantities of oil from large quantities of water to reduce the amount of petroleum-based products (POL) such as oil, anti-freeze, and brake fluid, that ends up in the storm water system. OSWs are not designed to handle large quantities of POL product, and will completely break down if solvents, fuels, or degreasers are introduced to the system.

Hazardous materials – Chemicals, oil, fuel, wastes, and equipment that are improperly stored and exposed to storm water can release contaminants to the environment. In addition, improper management of spills and wastes can also result in polluted storm water. Contaminated storm water migrates to soils and groundwater or directly to the Little River. Fort Bragg does not currently monitor the effects of contaminants in storm water on surrounding waters.

Contaminated groundwater – The Upper Middendorf Aquifer, Fort Bragg's primary source for groundwater, is currently polluted beyond acceptable drinking water standards. Upon depletion of the Little River, the Upper Middendorf Aquifer is the next available source for the installation's drinking water. Pollution occurred as a result of numerous hazardous material spills throughout the history of the installation and contamination from pre-1950's landfills. Fort Bragg currently has 39 documented sites requiring restoration under the Installation Restoration Program (IRP). Seven of these sites have contributed directly to groundwater contamination through release of hazardous and toxic materials such as fuel, petroleum products, volatile and non-volatile organics, pesticides, PCBs, metals, benzene, and TCE. Fort Bragg spent \$885,026 on restoration of these sites in FY 00 and is expected to spend an estimated \$1,335,000 in FY 01.

Figure 27 – Common Storm Water Pollutants

- ?? Sediment (from erosion caused by military training and construction activities)
- ?? Oil, fuel, grease, solvents, cleaning chemicals
- ?? Sewage
- ?? Fertilizers
- ?? Pesticides, herbicides
- ?? Debris, trash, litter



Water Quality



Forecast:

According to the *2000 North Carolina State of the Environment Report*, “Clean water is essential to maintain the environment, support good public health, and sustain a vibrant economy in North Carolina. Adequate supply of clean water is an increasing concern in the state and has become a priority area for the Department of the Environment and Natural Resources. More focus is being placed on improving water quality protection and balancing uses among the environment, public health, and the economy....” Fort Bragg will see increased regulatory and public scrutiny placed on their water protection programs including the quality of sewage plant discharge and storm water protection. The forecast for each water quality issue is summarized below.

Sewage

Between FY 96 and FY 00, Fort Bragg invested \$4.6M to improve its sewage treatment system to meet regulatory requirements. Additional requirements of \$3-5M have already been identified. Several factors will influence the need for further upgrades to the sewage plant:

- ?? System age – the system will continue to need replacements and improvement as it becomes more dated and worn;
- ?? Water usage – the capacity of the system will need to grow if water usage and the need for treatment expands;
- ?? More stringent standards – if the Little River were to fall under a Total Maximum Daily Load (TMDL) requirement or discharge limits were altered, the plant may need to be modified to meet more stringent limits. Fort Bragg will receive its new discharge permit in FY 01; at that time, more stringent requirements may be imposed.

Activities to reduce water usage, and thus reduce the amounts of sewage, may extend the capacity and longevity of the existing system. Water conservation will also protect the Little River from depletion (see the Water Supply section).

A current plan exists to pipe up to 1 million gallons/day of backwash created during drinking water treatment to the sewage treatment plant. The sewage treatment plant is currently at 68 percent of its capacity based on calculations by NCDENR for FY 00. At 80 percent capacity, the installation may be required to conduct an engineering study and submit the study to the state. NCDENR may assess future actions or penalties once the plant exceeds the 80 percent mark, but does not have the authority to do so at this time. With increasing consumption and ongoing real property development, the demand for drinking water is expected to rise continually over the next several years. This will increase the load on the sewage treatment plant. Fort Bragg estimates that the sewage treatment plant will reach 77 percent capacity within the next three years. Future consideration for alternative uses of backwash may be necessary as an alternative to piping backwash to the waste water treatment plant.



Water Quality



Storm Water

EPA and the state of North Carolina have recently made control of storm water and non-point discharges an environmental priority. North Carolina has mandated a two-phase program to control storm water, consisting of NPDES Phase I and II Storm Water Permits. The requirements of each phase are described below:

- ?? Phase I – Fort Bragg will receive its Phase I Storm Water Permit in FY 01. The permit requires the installation to track point sources, monitor discharge of pollutants, implement controls, conduct training, and develop a management plan for all industrial areas on Fort Bragg (including motor pools) and construction sites involving five acres or more. Fort Bragg must submit annual reports to the state on control implementation and must also submit annual updates to the Storm Water Pollution Prevention plan as construction and demolition continues. This permit includes only industrial areas and does not address training impacts.
- ?? Phase II – Fort Bragg will receive its Phase II Storm Water Permit within the next five years. This permit addresses residential areas and construction sites involving one to five acres. The installation will be required to implement control measures, establish measurable goals, report progress to the state, and develop an Integrated Storm Water Management Plan that combines residential, industrial, and construction related areas into a comprehensive plan. The plan will establish realistic design criteria and control measures. Also, it is the only way to effectively satisfy future compliance issues related to storm water. Under Phase II, the installation will be required to implement Best Management Practices (BMPs) for six categories of “minimum measures” (see Figure 28).

Figure 28 – Minimum Measures

- ?? Public education and outreach.
- ?? Public involvement and participation.
- ?? Non-point discharge detection and reduction.
- ?? Construction site storm water runoff control.
- ?? Post-construction storm water management.
- ?? Pollution prevention and good housekeeping.

In addition, the sensitivity of the Cape Fear River Basin and the Little River within this basin could result in the establishment of TMDL requirements. Establishment of TMDLs could require Fort Bragg to reduce its point source (sewage plant) and non-point source (storm water) loadings of contaminants to the Little River. While the Little River is not currently considered impaired by the State of North Carolina, creating impacts on the Little River could result in additional regulatory requirements that further hinder the mission by restricting activities that impact storm water.

Fort Bragg will continue to impact storm water through military training and construction activities. Resolving the impacts associated with mission activities is a critical issue and under evaluation by Fort Bragg and several Army communities (see the Sustainable Training Areas section). Other storm water impacts are also of concern. Fort Bragg has scheduled intense construction projects through 2008. These activities increase the need for appropriate storm water mitigation controls and



Water Quality



strategies. Ongoing barracks and future motorpool renovation (scheduled to begin in FY 03) along Gruber Road will impact the Stewart Creek watershed. Without monitoring, studying, and mitigating storm water impacts, Fort Bragg may encounter storm water issues that it will have to address in the future. For example, McFadyen pond had to be dredged in 1996 due to the amount of sediment carried by runoff from housing areas and construction on Long Street. Prior to dredging, the pond was slightly more than ankle deep at its greatest depth.

Current Sustainability Activities:

Fort Bragg has initiated some efforts to address current and future water quality issues. Current, proposed, and planned efforts include:

- ?? Callahan Gym water conservation test that involved installing high pressure, low-flow fixtures in the men's and women's locker rooms in 1998 as a blind test for future water conservation projects. To date, there have been no complaints by Callahan users.
- ?? ESPC proposal for water use reduction activities that will reduce energy and water consumption as well as reduce sewage amounts (see Energy Use section).
- ?? Repair of the ultraviolet (UV) disinfection system at the sewage plant to eliminate the need for chlorination.
- ?? Upgrade to production of Class A biosolids at the sewage plant, to allow for on-site land application and eliminate need for disposal of solids as waste. Very few areas of Fort Bragg are benefiting from this excellent soil conditioner which enhances growth of trees and grasses by up to 1,000 times, increases nutrient content and water-holding capacity of soils, and slows erosion. Because the production process includes pasteurization, Class A biosolids are appropriate for erosion control, soil stabilization, landscaping, and fertilization of golf courses and lawns.
- ?? Storm water BMPs implemented at Mates and the Material Maintenance Branch (MMB). These two areas are prime examples of excellent storm water control measures. Both areas have made use of retention ponds, emergency spill kits for protection of storm drains, and a variety of other methods for reducing both the volume of storm water runoff and the amount of pollutants entering the storm water systems.
- ?? Proposed watershed assessments to monitor impacts of storm water and develop an integrated storm water management plan.

The Realm of Possibility:

- ?? Living Machines use bacteria, plants, snails, and fish to treat sewage and other waste waters. The machines look like greenhouses and work by using the plants and animals to break down the wastes and digest organic pollutants. They are made by Living Technologies, Inc., and have been permitted at 23 locations in 7 different countries, including the United States. They offer better, more stable treatment at the same cost as traditional sewage treatment.



Water Quality



- ?? Fort Knox, KY, is conducting a feasibility study on constructing a wetland that would link the sewage treatment plant outfall to the drinking water intake. The wetland would work similar to the Living Machines described above in that the plants and animals in the wetland would purify the wastewater as it moves through.
- ?? Composting toilets eliminate the need to use water to carry human wastes, which accounts for 26 percent of residential water use. They also eliminate the sewage collection and treatment requirements. They produce a humus-like product that can be used for soil amendments. The life-cycle cost is less than that of water delivery, plus sewage collection and treatment. Fort Carson, CO, has installed several composting toilets at the parks and playgrounds on post. The National Park Services uses these types of toilets extensively in the National Parks.
- ?? Clothes washing accounts for 23 percent of residential water use, and a similar amount of residential sewage production. Horizontal-axis washers use 40-75 percent less water, clean clothes better because the soap solution is concentrated, and make clothes last longer because they are not agitated. They are used extensively in Europe, and U.S. manufacturers introduced them in 1996-98. Though the initial cost is about twice that of a conventional washer, they pay back in 3-4 years because of the reduction in use of energy, hot water, and soap. Forts Lewis and Carson have installed horizontal-axis washers in barracks and guest quarters.
- ?? Use of "graywater" from showers, sinks, tubs, and washing machines for non-potable uses such as irrigation and toilet flushing is technically feasible. Such a system at the Roseland III office park in New Jersey cut water usage by 60 percent. The California Plumbing Code allows for the use of graywater for such purposes.
- ?? The contaminants (oil, fuel, sediments) that cause problems with storm water are eliminated if the storm water is held on-site long enough to seep into the soil, rather than running off into streams. Many new building techniques and materials, such as porous pavement, allow for natural drainage and water storage on-site, rather than allowing it to run off. The Leadership in Energy and Environmental Design (LEED) standards, developed by the U.S. Green Building Council, contain more information on holding water on-site (www.usgbc.org).
- ?? For more information, see *Building Blocks*, Chapter 5, and *Aqueous Solutions*, Chapter 11, Natural Capitalism.

Fort Bragg 25-year Goals for Water Quality:

Attendees of the Fort Bragg Environmental Sustainability Executive Conference, which convened on 17-18 April 01, developed the long-range goal at the beginning of this chapter. The thought process they went through is captured below. This information will be helpful in developing the short-term objectives and five-year plans needed to reach the long-range goal.

Breakout Group Membership:

Facilitator: COL (Ret) Tom Broadwater

Recorder: Ms. Cindy Trout



Water Quality



Rank	Name	Position
SFC	Anthony Fourtunia	BMO, 82d Sig Bn
SGT	Jeffrey Crowley	ADE R&U
MSG	Wans Antoine	Environmental Coord, 507th CSG
CPT	Kristen Lewis	S-4
CW3	Luis Diaz	Environmental Coordinator
CPT	Andrew Aiello	Deputy G-4
Mr.	Karl Steinmetz	Environmental Coordinator
SFC	Bernie Copeland	Environmental Coordinator
Mr.	Louis Pena	Environmental Coordinator
LTC	Michael Yuzakewich	NCARNG/Fort Bragg Liaison
SSG	Ianne Huntley	Assistant Environmental Coordinator
LTC	Denise Williams	Director
Mr.	Dave Heins	Environmental Division Chief
Ms.	Lynn Vaughan	Water Quality Manager
Mr.	John Keiser	Civil Engineer
Mr.	Eddie Philips	Engineer
Dr.	Mike Strobel	Chief, Hydrologic Investigation
Dr.	Pardue Garland	Raleigh Office
Mr.	Marshall Byington	Maintenance Engineer
Mr.	Russell Wright, Jr.	Deputy, Regional Administrator
Mr.	Rusty Harris-Bishop	Pollution Prevention
Mr.	Ian Larson	Environmental Division Chief
Mr.	Bob Schroeder	Office of Dir. Environmental Programs
Mr.	Ed Engbert	SREO

List of Issues and Potential Responses to Issues:

Waste Water Treatment Plant and Collection Infrastructure Issues

- ?? The Army does not have a way to recapitalize Waste Water Treatment Plant (WWTP) collection systems and plan ahead for upgrades. Under the current finance structure, funding is only provided to repair facilities.
- ?? There is inadequate maintenance of lift stations.
- ?? The collection systems need to be updated.
- ?? Fort Bragg should use institutional knowledge and perform infrastructure assessments to assist in decision-making.
- ?? Fort Bragg should evaluate the long-term costs associated with its WWTP maintenance and improvement approach.
- ?? Sustainability cannot be achieved without adequate financing.



Water Quality



WWTP Operations Issues

- ?? Fort Bragg needs to identify the source of WWTP National Pollution Discharge Elimination System (NDPES) violations.
- ?? Fort Bragg should address issues associated with the upstream oil and grease separators.
- ?? Fort Bragg needs to address disinfection issues.
- ?? The aerobic digester is under-designed and under-sized.
- ?? The lack of investment in design has caused sludge handling issues.
- ?? Fort Bragg defers maintenance.

Unit Wash Rack Issues

- ?? Potable water is used to wash vehicles in a single pass at unit wash racks.
- ?? There are 50-80 individual maintenance points that do vehicle washing at racks designed to wash engines and parts instead of whole vehicles.
- ?? The closed-loop central wash rack often is not utilized due to scheduling problems and inconvenience.
- ?? Troops use their personal money to wash vehicles at the PX due to the inconvenience of using the central wash rack. The PX has a closed loop system.

Storm Water Issues

- ?? There is a lack of comprehensive stormwater management. There is no municipal plan or watershed plan, and the current industrial plan accounts for ten percent of the total runoff.
- ?? There are combined stormwater and sewer collection systems.
- ?? Fort Bragg needs to review infiltration issues.
- ?? A “band-aid” management approach is used to fix issues.
- ?? There are large sediment issues related to stormwater.
- ?? The majority of the stormwater issues are in drop zones due to current management techniques.
- ?? There is a misperception regarding the real damage done by “wheeled vehicles” versus “track vehicles.”
- ?? There is a pristine fish habitat 100 feet from the base fence line.
- ?? Construction permits help control runoff and erosion.
- ?? Fort Bragg needs to address erosion prevention by educating soldiers and controlling erosion through existing techniques such as Integrated Training Area Management (ITAM).
- ?? Fort Bragg needs to use rotational management of drop zones, as used in agricultural areas.
- ?? There is no baseline data on the Little River upstream of Fort Bragg.
- ?? There is a lack of water quality data outside of the Cantonment area.

Ground Water Issues

- ?? The primary groundwater source is contaminated.



Water Quality



Pollution Prevention Responses

- ?? Fort Bragg needs to address the WWTP influents at the source instead of performing infrastructure upgrades.
- ?? Fort Bragg needs to minimize discharges of Total Maximum Daily Load (TMDL) pollutants as much as possible.
- ?? Fort Bragg could use wastewater discharge to water the golf course.
- ?? Fort Bragg needs to utilize gray water.
- ?? Fort Bragg could utilize Class A sludge as an erosion stabilizer.

Initial Goals and Proponents Developed:

Initial Strategic Goal 1

- **Issue:** Unit wash racks use potable water.
- **Response:**
 - ✍ Fort Bragg should design three or four wash racks for tactical vehicles with high pressure equipment and closed-loop recycling of water.
 - ✍ Fort Bragg needs to ensure its oil/water separators properly work.
- ✍ **Desired End State:**
 - ✍ Fort Bragg will design and build a civilian-style car wash for military use only. The unit would pay for using it to fund maintenance and repair of the facility.
 - ✍ There will be zero contaminants from unit activities flowing into the WWTP.
 - ✍ A waterless cleaning system will be used.
- **Metric:** Measure amount of contaminants in stormwater flow for maintenance activities
- **Timeframe:** Ten years
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 2

- **Issue:** Stormwater runoff degrades water quality with sediment and chemicals.
- **Response:**
 - ✍ Fort Bragg needs a comprehensive Storm Water Management Plan (SWMP) that includes industrial, municipal, watershed, and erosion control plans.
 - ✍ Fort Bragg needs a baseline for data and a collection strategy.
- **Desired End State:** Fort Bragg will achieve an overall improvement in water quality and a decrease in sedimentation by 70 percent over 25 years.
- **Metric:** No NOVs
- **Timeframe:** 25 years
- **Proponent Organization:** Master Planning



Water Quality



Initial Strategic Goal 3

- **Issue:** There is a lack of infrastructure maintenance and recapitalization on Fort Bragg.
- **Response:**
 - ✍ Fort Bragg needs to develop and implement a plan to review and replace infrastructure.
 - ✍ Fort Bragg needs to make individual water authorities responsible for water and wastewater services.
- ✍ **Desired End State:**
 - ✍ The review of current infrastructure and subsequent improved infrastructure will improve quality of life.
 - ✍ A real-time diagnostic system will be used.
 - ✍ The water authority will be responsible for providing service to standards and developing rates, and will bill at the housing/unit level using a metering system. Everyone will pay and the money will be invested in the system.
- **Metric:** No contaminated discharge to Little River and no NOVs
- **Timeframe:** Ten years
- **Proponent Organization:** Public Works Business Center, FORSCOM, Department of the Army, and the State of NC

Initial Strategic Goal 4

- **Issue:** There is concern regarding the adequacy of the WWTP to handle present populations.
- **Response:** Fort Bragg needs to inventory all violations and make recommendations regarding solutions (e.g., privatization).
- **Desired End State:** Fort Bragg will have no NOVs.
- **Metric:** Meet permit requirements
- **Timeframe:** Less than five years
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 5

- **Issue:** Potable water is misused on Fort Bragg.
- **Response:**
 - Fort Bragg needs an educational program.
 - Fort Bragg needs to provide a means of reuse.
 - Fort Bragg could use WWTP effluent for nonpotable water uses.
 - Fort Bragg should develop a metering program for potable water use.
- ✍ **Desired End State:** There will be zero discharge from the WWTP, and no potable water will be used for irrigation.



Water Quality



Metric:

- No NOVs
- Reduced monitoring requirements
- 50 percent reduction in water use and, therefore, a reduction in treatment volume
- **Timeframe:** 25 years
- **Proponent Organization:** Public Works Business Center, Corps of Engineers, and Garrison Commander

Final Goals and Team Members:

FINAL STRATEGIC GOAL
Ensure water quality leaving Fort Bragg is equal to or better than water quality coming onto post by 2025

- **Issue:** Stormwater degrades water quality with sediment and chemicals.
- **Response:**
 - Fort Bragg needs a comprehensive Storm Water Management Plan (SWMP) that includes industrial, municipal, watershed, and erosions control plans.
 - Fort Bragg needs a baseline for data and a collection strategy.
- **Desired End State:** Fort Bragg will decrease sedimentation and runoff on the installation so that water quality leaving Fort Bragg is equal to or better than the water quality upstream of the installation.
- **Metric:** No negative stormwater impact on receiving streams as measured by water quality parameters
- **Timeframe:** 25 years
- **Proponent Organization:** Public Works Business Center

Team Member	Role
Master Planner	Research and Implement
Range Control	Research and Implement
Soil Conservationist	Advisory
Unit ECO	Customer Perspective
Hydrologist - USGS	Advisory
CHPPM	
DENR-NC	Advisory
USCOE John Keiser	
USEPA Region 4	Advisory



Water Quality



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Product and Material Procurement



Challenge: Fort Bragg buys \$176M worth of products every year—and throws away more than 200,000 tons at a total cost of \$2.1M. How can Fort Bragg promote the sustainable manufacture, use, and disposal of materials and products, while minimizing costs and environmental impact? How can Fort Bragg stimulate local and national markets for environmentally preferred products?

Long-term Goals:

✍ Landfill zero waste by 2025

✍ Buy 80 percent environmental preferable products from local sources by 2025

Introduction:

Fort Bragg purchased \$176M worth of materials in FY 00—and spent well over \$3.3M throwing materials away. The total cost for material management and waste disposal is unknown. The Defense Reutilization and Marketing Office (DRMO) operation costs are not included in this total. The cost for operating Fort Bragg’s local landfills and the cost for disposing of over 185,000 tons of construction/demolition and inert debris in the landfill are unknown.

The decision of what to buy drives the future costs of using, managing, and disposing of a product. In addition to the cost and environmental impact associated with waste disposal—which includes air and water contamination, and undesirable land use—the manufacturing, transportation, storage, and use of these items also causes negative environmental impacts both on and off post. Executive Order (EO) 13101, Greening the Government Through Waste Prevention, Recycling, and Federal Acquisition (1998), requires federal agencies to try to minimize negative environmental impacts caused by the whole life cycle of products,

Importance to Fort Bragg

Mission Impact – The proper management of hazardous materials and wastes requires many man-years of soldier time that could be spent on mission-related tasks instead.

Quality of Life – The use of hazardous materials can have impacts on the health and safety of Fort Bragg soldiers, families, and workers.

Cost of Operation –

- New products/materials: \$176M
- Garbage collection and disposal: \$1.4M
- Landfill operation costs: \$ Unknown
- Construction/demolition waste disposal: \$ Unknown
- Yard waste disposal: \$ Unknown
- Hazardous/Universal/Non-regulated waste disposal and program management costs: \$0.7M
- Compliance assessment (inspectors): \$0.3M
- Hazardous material management (HMCC): \$0.8M
- Environmental reporting: \$0.1M
- DRMO revenues from resale: \$0.7M
- Total known cost: More than \$3.3M per year

Environment and the Community –

- ?? In FY 99, fines for improper management of hazardous waste totaled \$57,497.
- ?? The on-site construction/demolition and yard waste landfills could fill up within the next six years. (C&D – six years at current rate of disposal; LCID – less than three years at current rate of disposal).
- ?? Fort Bragg's household garbage is disposed of in Troy, N.C.
- ?? Fort Bragg purchases \$176M worth of materials and products annually. The potential for Fort Bragg to stimulate growth with local manufacturers or producers is unknown but may be substantial.



Product and Material Procurement

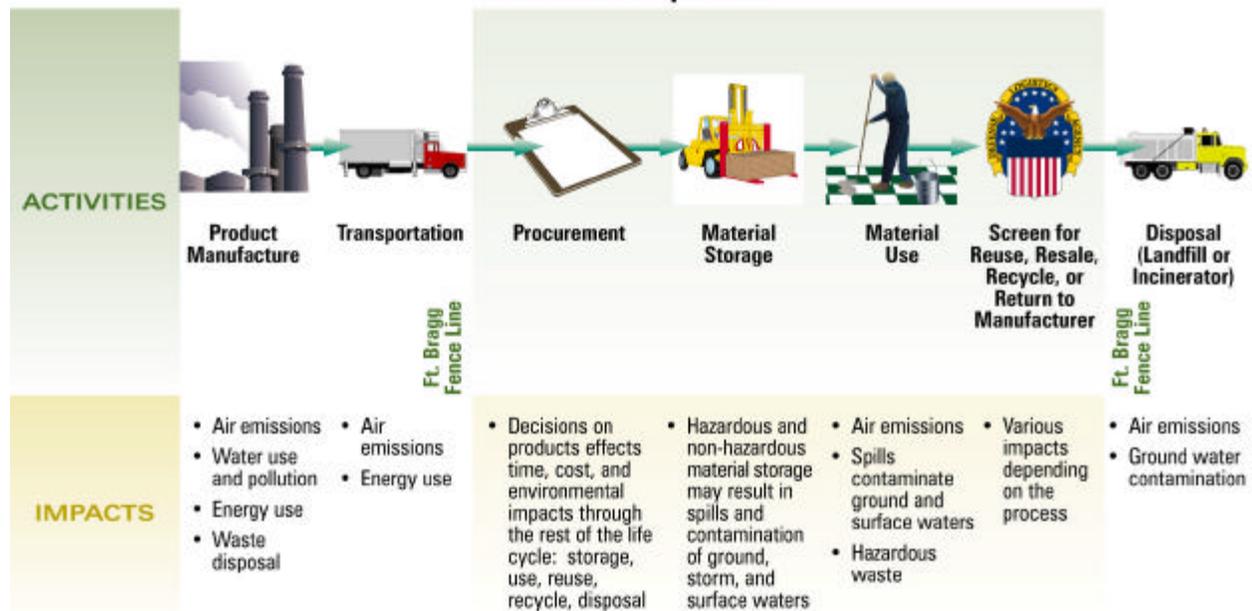


rather than focusing only on better waste management through recycling and reuse programs. The EO requires the purchase of environmentally preferable products (EPPs) such as recycled paper, re-refined oil, and retreaded tires. EPPs are those that contain or require less hazardous materials to produce or use, have fewer environmental impacts compared to similar products, or contain recycled materials. A list of designated and recommended EPPs can be found at <http://www.epa.gov/cpg/products.htm>. The General Service Administration (GSA) Environmental Products and Services Guide can be found by visiting <http://www.gsa.gov> (then go to “Buying Green through GSA” and click on “Environmental Products & Services”).

Activities and Impacts:

Figure 29 shows the life cycle of products and materials, and the environmental impacts associated with each stage in that life cycle. The buying decisions that Fort Bragg users and contracting officials make can vastly limit environmental impacts and life-cycle costs.

Figure 29 – Product and Material Procurement: Activities and Impacts



It is often difficult to characterize the environmental impact associated with the purchase and use of products and chemicals. At present, Fort Bragg’s understanding of the environmental and cost impacts associated with product and material use is fragmented. Fort Bragg understands its waste generation patterns as required under various laws but little of the sources of these wastes. Further,



Product and Material Procurement



Fort Bragg does not evaluate the environmental impacts associated with the use of all hazardous and non-hazardous products and materials. Fort Bragg does not have comprehensive programs to support the use of products and materials that are friendly to the environment. The following discussions summarize Fort Bragg's product/material use and environmental impact information.

Procurement

Fort Bragg has taken some initial steps towards meeting the requirements of Executive Order 13101 on affirmative procurement. Guidance on purchasing EPPs is provided in the International Merchant Purchase Authorization Card (IMPAC) credit card (715-3) and contracting (715-1) regulations, and contract specialists include required language in solicitations and contracts. The success of such activities is unknown because the installation does not track the purchases of products that are classified as EPPs.

Reuse of Products and Materials

The Department of Defense (DoD) is one of the original "recyclers" in the nation. Through the DRMO, almost every product and material that is no longer needed on a military installation is screened for reuse within DoD, if possible, followed by resale to the general public. Through this system, the vast amount of material that Fort Bragg no longer needs—office furniture, tires, tents, even scrap metal—is kept out of the solid waste stream and reused by someone else. Fort Bragg received \$0.7M from the sale of reusable items by the DRMO in FY 00. The success of the DRMO limits environmental impact and cost to a great extent. The Public Works Business Center (PWBC) assesses hazardous materials and household garbage for recycling potential before disposal.

Solid Waste Generation

When materials are no longer needed, and DRMO cannot resell or reuse them, they become solid waste. The term "solid waste" includes household garbage, also known as municipal solid waste (MSW); construction and demolition debris (C&D); yard waste, also known as "land clearing and inert debris" (LCID); and hazardous waste, non-regulated waste and universal waste that cannot be put in landfills, such as lithium batteries, fluorescent lamps, fuel, oil, and antifreeze. The amount of each type that is generated, recycled, and disposed, along with the cost of collection, management, and disposal, is shown in Figure 30.

Fort Bragg generated a total of 218,680 tons (437 million pounds) of solid waste in FY 00. Of this amount, approximately 27,278 tons (12.5 percent) were recycled. The bulk of Fort Bragg's solid waste consists of construction and demolition debris, followed by land clearing and inert debris, municipal waste, hazardous waste, and other types of waste. Fort Bragg manages its solid waste stream under separate programs by waste type.



Product and Material Procurement



Figure 30 – Fort Bragg FY 00 Recycling Statistics

	Generated(tons)	% Wastestream	Recycled(ton)	Disposed	Disposal cost
C&D	120,201	55	21,500	98,701	\$Unknown
LCID	65,266	30	0	65,266	\$Unknown
MSW	28,743	13	1,553	27,190	\$1,406,627
HW	204	.09	0	204	\$685,502
Non-Reg	255	.16	222	33	\$*
Univ	18	.008	10	8	\$*
Total	218,680	100	27,278	191,402	\$3,019,129

* included in HW disposal cost

Construction and Demolition (C&D) Waste – At present, C&D is the largest component of the installation’s waste stream. Fort Bragg currently owns and operates two landfills located at the Lamont Road landfill site. The C&D landfill covers 15 acres at a depth of 50 feet. The fill capacity is 800,000 tons with approximately 700,000 tons remaining. The remaining life of the landfill is estimated at six years at the current rate of fill.

The demolition of buildings and the construction of new buildings will continue to impact C&D landfill capacity. Once Fort Bragg’s capacity is consumed, the installation will most likely expand the existing landfill. The important issue here is not the cost of expanding the current landfill to meet future needs, rather that Fort Bragg is burying several hundred thousand dollars of valuable material each year. The installation is paying market cost to purchase new material (an estimated 400,000 tons of concrete, 5,000 tons of rebar, 1.4 million bricks, and 185,000 cubic yards of wood—all of which are landfilled at \$5/ton) rather than using the enormous amount it already has.

Land Clearing and Inert Debris (LCID) Waste – LCID is currently the second largest component of the solid waste stream. This material is composed mainly of yard cuttings, branches, untreated wood, and tree stumps. The bulk of LCID is disposed of in the installation’s LCID landfill, which is located adjacent to the C&D landfill. It covers 27 acres at a depth of 25 feet. The fill capacity for the LCID landfill is 500,000 tons with only 100,000 remaining. The remaining life of the landfill is less than three years. Again, the existing landfill will most likely be expanded to meet future needs. And again, Fort Bragg is burying valuable materials and continually purchasing new materials at market rate. If shredded, this material (yard waste, untreated wood, and clippings) could serve well as filler for holes and depressions, and could also aid in soil stabilization. There are currently no programs for shredding or mulching.



Product and Material Procurement



Municipal Solid Waste (MSW) – MSW, household garbage, is collected at the waste transfer station at the Lamont landfill site. Based on a fairly constant population at Fort Bragg, the quantity of MSW has stabilized at an average of 26,000 tons/year. MSW is collected from troop and family housing areas on Fort Bragg by contract with Inland Services. MSW is also collected from over 900 dumpsters on the installation. Once collected, MSW is taken to the waste transfer station at the Lamont landfill site through a contract with Republic Industries and GDS. At the Lamont landfill, it is sorted and transferred again to the Uwharrie Landfill in Troy, NC, which is 60 miles away. The remaining life of the Uwharrie landfill is estimated at 30 years. MSW must be sorted prior to transfer to the Uwharrie Landfill because of persistent problems with live munitions, bio-medical waste, and lithium batteries. To date, there have been no serious injuries associated with exploding munitions, human contamination from bio-medical waste, or lithium battery fires. However, there is a large amount of risk and liability associated with improper disposal of these items. There is currently no post-wide or community-recycling program for MSW at Fort Bragg, but it is currently undergoing a solid waste characterization study. The study will assess future recycling markets and options, and results will be available by September 2001.

Use of Hazardous Materials and Generation of Hazardous Waste

Hazardous materials include solvents, fuels, cleaners, degreasers, paints, refrigerants and fire suppressants that contain halon, as well as countless other items. Fort Bragg stores more than 18 million pounds of hazardous materials. These materials are used every day in motor pools, barracks, offices, and other industrial and commercial activities. Under the Emergency Planning and Community Right to Know Act (EPCRA), Fort Bragg is required to report its annual hazardous chemical inventory (storage) and its annual usage of specific chemicals that exceed established thresholds. Since 1995, Fort Bragg has spent \$512,512 on these reporting requirements. The installation's hazardous chemical inventory from FY 96 – FY 99 is provided in Appendix D.

The Hazardous Materials Control Center (HMCC) was initially developed by the PWBC to control the purchase, storage, and distribution of hazardous materials and products. By October 2000, it included over 50 percent of all units on Fort Bragg. Since then, the Readiness Business Center (RBC) has taken over operation of the HMCC. The RBC is charged with completing unit inventories and Authorized User Lists (AULs) and “inducting” the remainder of the installation. Until the HMCC completes all unit inductions, which is expected to occur by August 2002, Fort Bragg cannot monitor changes in inventory and consumption of hazardous materials to an accurate extent for the entire installation.

When hazardous material reaches the end of its shelf life and cannot be extended, becomes contaminated due to container failure, or is no longer needed, it becomes hazardous waste, non-regulated waste, or universal waste. Figure 30 provides an overview of hazardous waste generation rates and disposal costs for FY 00. Appendix D provides more detailed information on the types and amounts of hazardous waste generated at the installation. Due to pollution prevention



Product and Material Procurement



initiatives including a comprehensive 20-hour training course for unit environmental managers, hazardous waste generation has decreased 37 percent since FY 98.

Fort Bragg generates hazardous waste at sites throughout the installation. The installation has over 250 hazardous waste Satellite Accumulation Sites (SAS). The majority of SASs are located in unit motor pools and maintained by unit environmental compliance officers and assistants. Under EPA rules, Fort Bragg is classified as a large quantity generator. Under EPA permit, Fort Bragg currently operates one hazardous waste treatment, storage, and disposal (TSD) facility, which stores hazardous waste for up to one year before transfer off post for ultimate treatment and disposal. In addition to the TSD facility, Fort Bragg also operates two 90-day hazardous waste storage facilities, the PWBC hazardous waste office and Womack hospital, under the same permit. Fort Bragg has received several Notices of Violation (NOVs) for hazardous waste violations. In May 1999, the installation received a total of \$107,500 in fines for five separate RCRA citations, and paid \$57,497 under the final settlement.

Due to the quantity of hazardous waste generated by the hospital, Womack operates its own 90-day hazardous waste storage facility. All of Womack's hazardous waste is turned in to the PWBC hazardous waste office for disposal, and the total quantity of waste from the hospital is captured in the annual report. Regulated medical wastes from all clinics on Fort Bragg are collected and disposed of through contract with Stericycle Inc. Womack has its own recycling program and has begun an effort to recycle office paper, aluminum cans, cardboard, plastics, glass, and alcohols.

Regulated medical waste contains used hypodermic needles, bodily fluids, and lab specimens, all of which pose a threat to anyone who comes in contact with them. On occasion, regulated medical waste ends up in dumpsters and at the waste transfer station. The hospital has implemented a training program and standard operating procedure (SOP) for proper handling and disposal of regulated medical waste.

Use of Pesticides and Herbicides

Pesticides and herbicides are a special category of hazardous material because they are applied directly to the land and water. The improper use of fertilizers, pesticides, and herbicides can contaminate habitats, storm water, ground water, and surface waters. Figure 31 lists the amount of active ingredients used in pesticides and herbicides on Fort Bragg from FY 96 to FY 00. Fertilizer use is not tracked.

Figure 31 – Pesticide and Herbicide Active Ingredients Used FY 96 - FY 00					
	FY 96	FY 97	FY 98	FY 99	FY 00
Active Ingredients (lbs)	23,755	18,755	3,302	4,280	3,209



Product and Material Procurement



Air Emissions

Purchasing and disposal methods for materials have a tremendous impact on air quality. Transporting products to the post and waste off-post causes vehicle air emissions. The storage and use of hazardous materials can result in the release of pollutants to the air. Release of these materials to the air can result in local air pollution, regional air pollution, or even degrade stratospheric ozone. While air emissions are addressed in greater detail in the Air Quality section of this document, it is important to link air emissions to their source — material purchase and use.

Water Quality

Water gets contaminated in a variety of ways by products and materials, which include: when water is combined with solvents and soaps to wash vehicles, facilities, and equipment such as paint guns; when water runs over the surface of the ground and picks up metals, organics, oil, fuel, dirt, and whatever else is in its path; and when hazardous materials spill into drains or streams. Water is also contaminated by the chemical stew called “leachate” that is created when solid waste landfills leak—which most eventually do. What is bought and how it is disposed of has serious impacts on water quality. The Water Quality section of this document goes into more detail about the issues facing Fort Bragg.

Forecast:

Environmental compliance requirements and costs have increased over time and are expected to continue to do so. Fort Bragg is in a Clean Air Act (CAA) nonattainment area for ozone, and may potentially be in a nonattainment area for particulate matter (dust) by 2005. The release of pollutants to the atmosphere will become increasingly difficult to permit if air quality does not improve (see the Air Quality section). The release of contaminants to water will become more difficult as water quality issues result in more regulatory controls (see the Water Quality section). The cost for hazardous waste disposal has increased and will continue to rise as regulation becomes more stringent and the type and quantity of materials requiring regulated disposal increases. The cost of solid waste disposal is also rising as landfill capacity is consumed, and garbage must be trucked further and further away. These increasing regulatory burdens and costs of disposal will make the selection and use of materials and products a critical consideration.

To date, Fort Bragg’s emphasis on pollution prevention has been on controlling hazardous materials and assisting units with compliance issues and specific pollution prevention at motorpools and industrial sites. Fort Bragg has had tremendous success in these areas. Expanding these efforts to include all materials and products used at the installation that are currently thrown away would have the following potential benefits to Fort Bragg and the surrounding community:



Product and Material Procurement



- ?? Decrease total life-cycle management costs of the products and materials Fort Bragg buys. Paying to buy something—and then paying again to throw it away—is often more costly than entering into manufacturer take-back and/or leasing arrangements.
- ?? Decrease current costs of waste management and disposal.
- ?? Increase revenues from sale of used commodities.
- ?? Decrease legal liabilities and potential for regulatory enforcement actions.
- ?? Decrease potential to contaminate the environment, which will decrease future costs of clean up.
- ?? Preserve local landfill capacity, to meet state goals and control future costs. North Carolina's solid waste reduction goal for FY 01 is 40 percent.
- ?? Create a market for recycled products. The intent of the Executive Order is to use the enormous buying power of the federal government to make recycling of products cost-effective. By buying EPPs, Fort Bragg's \$176M dollars worth of annual purchases will support the market for recycled content products. This will also support Fort Bragg by creating markets for some of the wastes that it currently landfills.
- ?? Reduced toxic releases and wastes through material substitutions and more efficient usage will provide additional cost reductions for hazardous waste management and disposal, air pollution, and water contamination.

Current Sustainability Activities:

Fort Bragg has already begun to advance beyond simple waste management, and take advantage of many of the opportunities that arise from material and product purchase and use. Several of the ongoing activities are described in the sections below.

Product Take-Back and Source Reduction Activities

- ?? Fort Bragg participates in the Defense Logistics Agency's (DLA) Vehicle Battery Consignment Program for vehicle lead-acid batteries, in which a vendor provides a one-for-one exchange of new batteries for used batteries. The used batteries are repaired and reused, eliminating the need for battery and battery acid disposal.
- ?? Fort Bragg participates in DLA's Closed-Loop Oil Recycling Program. The vendor provides re-refined oil to the installation, and picks up the installation's used oil, which is then re-refined. Through this program, the installation purchases 100 percent recycled oil and petroleum products.
- ?? Used toner cartridges from laser printers are returned to the manufacturer (if offered by the manufacturer) for refurbishment and resale at no cost to the installation.
- ?? The Hazardous Material Control Center (HMCC) has decreased overall purchase of hazardous materials on the installation. Total cost savings since June 99 are estimated at over \$500K. This is largely due to cost avoidance achieved through redistribution of surplus products and shelf-life extension of existing products.



Product and Material Procurement



- ?? U.S. Army Special Operations Command (USASOC) has replaced some of its “wet” printing processes with digital printers. These printers produce a superior product in less time and with greatly reduced hazards to the soldiers that operate them compared to the old printing presses. They also eliminate the need for hazardous materials and do not produce any hazardous waste.
- ?? Fort Bragg has met the DoD goal of reducing the amount of active ingredient used in herbicides and pesticides by 50 percent compared to the 1993 baseline. Active ingredients have been reduced from 25,455 lbs in 1993 to 3,209 lbs in 2000. This reduction was achieved by substituting the use of chemical sprays with non-chemical baits for almost 90 percent of pesticide application. The installation has hired a contractor to complete its Integrated Pest Management Plan, which will be available in Aug 01.
- ?? Non-tactical vehicles on Fort Bragg are leased from the GSA, which is responsible for the maintenance, repair, and resale/disposal of the vehicles.

Recycling Activities

- ?? Fort Bragg recycles a variety of solid and hazardous wastes (Figure 32). Solid wastes recycled include newspaper, magazines, and aluminum. Fourteen collection bins for newspaper and magazines are located throughout Fort Bragg, and collect an average of 40 tons/month. The aluminum can buy back center is operated by Cohen and Green at a return of \$.30/pound. The Construction Engineering Research Laboratory (CERL) is currently conducting a waste characterization study for Fort Bragg to assess waste streams and locate potential markets for recycling and salvage of solid waste. Based on results from the solid waste characterization

Figure 32 – Recycling by the Numbers

Municipal Solid Waste Recycled and Revenues for FY 00

Material	Tons	Revenue	Disposal Cost Avoidance
Newspaper	348.4	\$0	\$9,048
Magazines	56.5	\$0	\$1,469
Aluminum cans	39	\$285	\$20
Total	443.9	\$285	\$10,537

Hazardous Materials Recycled and Reused

Material	FY 97	FY 98	FY 99	FY 00
Safety Kleen parts washer solvent (lbs)	106,034	133,417	76,756	180,334
Safety Kleen antifreeze (lbs)	265,629	318,338	179,519	262,960
Lights containing mercury (lbs)	5,035	11,209	29,250	21,389
Used “off spec” fuel (gal)	No data	No data	20,000	22,000
Used oil (gal)	No data	No data	No data	46,085



Product and Material Procurement



study, due in 4Q FY 01, Fort Bragg should be able to expand available markets and specific revenues from recycling.

- ?? Hazardous waste generation has dropped 37 percent since FY 98. This is mostly due to education and training at operator level on proper disposal and reuse of materials.
- ?? Although “off-spec” fuel is generated in large quantities on the installation (21,000 gallons/year), there is little to no data available on quantities, cost of removal, or final disposition.
- ?? Fort Bragg is currently crushing concrete chunks from demolition of buildings at the Lamont Landfill. In FY 00, 21,500 tons of concrete were crushed into gravel and rip rap. Of the concrete crushed, 100 percent was reused by the installation. The cost of crushing and reusing concrete is less than the cost of buying the same material at local market prices. There are currently no programs for asphalt, metal, and wood, which also make up a large portion of C&D waste.

Purchase of Environmentally Preferable Products

Data on the purchase of EPPs is not currently tracked. There are two efforts that encourage the use of products containing recycled content. The Self Service Supply Center (SSSC) stocks recycled content materials (printer paper, notepads, toner cartridges, envelopes, and bond paper). Further, Fort Bragg has provided training and guidance on “Buying Green” to contracting officials and IMPAC card users.

The Realm of Possibilities:

- ?? Fort Campbell and the Construction Engineering Research Lab are testing a new technology in partnership with its inventor, Bouldin-Lawson Inc. Unsorted household garbage is fed into a grinder, hydrolyzed, and then flash heated to kill germs. The resulting dry “fluff”, which looks like cellulose insulation and contains many nutrients, has passed all the toxicity tests and appears to pose no environmental hazard. The process reduces waste volume and weight by 90 percent. The entire process costs \$30/ton—comparable to landfill disposal fees in most areas of the country. The testing being done at Fort Campbell will determine whether the “fluff” is useful as a soil amendment, and whether it can be extruded into building materials, such as plastic lumber. If beneficial reuse for the “fluff” can be found, this technology has the potential to eliminate the need for landfilling of household garbage.
- ?? Fort Knox sells the “salvage rights” to buildings that are on the demolition schedule. The purchaser of the rights can remove windows, doors, flooring, siding, plumbing, and copper wire—but must remove at least 50 percent of the volume of the building. The installation makes about \$100K/year on the sale of the salvage rights, but more significantly, it saves hundreds of thousands on reduced demolition costs and disposal costs. Fort McCoy has a similar program.



Product and Material Procurement



- ?? Redstone Arsenal has paid a local house mover and developer to move 89 two-story brick duplexes off the installation and into the local community, where they will be sold and reused. The cost was about \$9,000/house versus the \$12,000 it would have cost to demolish them.
- ?? Several DoD and Army agencies and installations participate in the Tank-automotive and Armaments Command's (TACOM's) "Team Tire" Program, in which vendors come into the motor pools and provide re-treaded tires in exchange for used tires. The used tires are retread by the vendor for reuse elsewhere. In addition, the cost for purchasing retread tires is significantly less than new tires (up to \$200 less for certain tires).
- ?? The Army has signed a Memorandum of Agreement with Habitat for Humanity to allow them to "deconstruct" buildings on the demolition schedule and sell the salvaged items to support Habitat home-building activities. A pilot project is being developed at Fort Hood with the Austin Texas Habitat affiliate.
- ?? DoD and EPA did a joint parking lot re-paving project for the Pentagon. The \$1M project used 25 percent recycled asphalt.
- ?? Georgia Tech researchers are studying how to construct buildings so that they can be easily "deconstructed" and the building materials reused.
- ?? One of the new business models taking hold in Europe and Asia is "manufacturer take back" programs in which the original manufacturer retains ownership and disposal responsibility for their products. BMW automobiles are being built to be completely recyclable into new BMWs, as are Nike shoes. The American manufacturer who is pioneering this concept is Interface, Inc. Interface's "Evergreen Lease" on commercial carpet provides a service in which worn carpet tiles are checked and replaced on a monthly basis. The worn tiles are taken back and recycled 100 percent into new carpet. This business model is actually not new—think back to when the telephone company owned your old black phone, which never broke or had to be replaced.
- ?? For more information on efforts world-wide, see *Waste Not*, Chapter 3, and *Making the World*, Chapter 4, [Natural Capitalism](#).

Fort Bragg 25-year Goals for Material and Product Procurement:

Attendees of the Fort Bragg Environmental Sustainability Executive Conference, which convened on 17-18 April 01, developed the long-range goals at the beginning of this chapter. The thought process they went through is captured below. This information will be helpful in developing the short-term objectives and five-year plans needed to reach the long-range goals.

Breakout Group Membership:

Facilitator: Ms. Kim Gotwals

Recorder: Ms. Michelle Hanson



Product and Material Procurement



Rank	Name	Position
SFC	Lester Tasker	DISCOM, Environmental Coordinator
MSG	Ricardo Urbina	ADE NCOIC
CW2	Wilson Barry	Environmental Coordinator
CPT	David Burris	S-3
LTC	Carmen Rinehart	Director, Logistics
CW2	Pete Nunnery	Environmental Coordinator
Mr.	Walter Warfel	Director, Contracting
Ms.	Kathleen Crawford	Director
Mr.	Bill Squire	Solid Waste Manager
Mr.	Sid Williamson	Hazardous Waste Manager
Mr.	Drew Hammonds	Hazardous Waste Office
Mr.	Danny Terry	Training Program Manager
Ms.	KrisTina Wilson	Environmental Assistance
Ms.	Elizabeth Sandoe	General Manager
Ms.	Beth Shields-Milton	Engineer
Ms.	Beth Graves	EMS/Recycling
Mr.	Laird Davison	Director Purchasing
Mr.	Kenneth Wilkins	Deputy Treasurer
Mr.	Brian Haynesworth	Recycling Manager
Mr.	Brian Ketchem	Division of Pollution Prevention
Ms.	Terri Cox	Army Environmental Center
Mr.	Randy Doyle	Environmental Division, P2
Ms.	Tressee Rutland	Environmental Division
Mr.	Steven Cosper	CERL
Mr.	Greg Jaskow	Bragg PWBC

List of Issues and Potential Responses to Issues:

Materials Management

- The DRMO is not customer service oriented. For example, the hours of operation are not adequate for receipt of materials or customer inquiries. A large amount of material is generated on the weekends due to the turnover of the population, and the facility is not open to process it.
- Management plans do not address “smart management” of materials generated during emergency response actions.
- Hazardous materials management is ineffective and/or inefficient.
- The high cost of handling materials at the unit level provides a disincentive for smart materials management.



Product and Material Procurement



Landfills

- There is too much LCID and C&D waste material in the landfills.
- Contractors are not charged to dispose of C&D materials in the landfill.
- LCID does not have a composting program.
- Disposal options are limited by MSW safety requirements. For example, waste must be screened for regulated medical waste and lithium batteries.
- Waste management plans focus on expansion of landfills as opposed to waste reduction.

Recycling

- The current recycling program lacks coordination, infrastructure, and funding.
- Many tires are not recycled.
- Fort Bragg has little knowledge of other recycling approaches or successful programs.
- Fort Bragg has no white paper recycling program, which causes decreased revenue and increased costs.
- Fort Bragg's lack of a household recycling program demonstrates an apathetic attitude toward the environment.

Procurement

- Over-ordering leads to excess inventory, which then becomes waste.
- Outdated and restrictive procurement procedures generally do not allow "green" purchases.
- Tenant purchasing is not coordinated through installation procurement. This sometimes causes long response time, and the materials arrive expired or outdated.
- Federal purchasing regulations restrict end uses of materials. For example, Fort Bragg cannot donate materials to schools or nonprofits even though this would benefit their cause and keep the material out of the landfill.
- GSA contract specifications cannot be altered to accommodate "green" purchasing.
- Procurement is decentralized and unregulated, leading to frivolous spending.
- Currently, Fort Bragg uses a unit rather than a system-wide approach to procurement.
- There are currently no incentives in construction contracts to encourage alternative waste disposal options.
- AFVs are not adequately used.
- Environmental costs are not accurately tracked.
- Installation guidance for buildings does not specify that EPP begin at the design phase.
- Materials are purchased off-site prior to assessing on-site options.

Universal

- Everyone is not supportive of alternative procurement policies and vision.
- The timing of funding (i.e., fiscal year) sometimes causes purchases to be made under tight deadlines prior to an adequate assessment of alternatives.



Product and Material Procurement



- There is no feedback mechanism or policy that encourages soldiers to provide suggestions for improvement.
- The environment is not part of the mission of Fort Bragg.
- Commanders are not held accountable.
- The environment is currently not an element of “Fort Bragg pride.”

Initial Goals and Proponents Developed:

Initial Strategic Goal 1

- **Issue:** There is too much waste in the landfills at Fort Bragg.
- **Desired End State:**
 - ✍ Fort Bragg will implement a comprehensive recycling program to reduce municipal, household, and office waste by 60 percent.
 - ✍ Fort Bragg will establish a program that includes a curbside pick-up component.
- **Metric:** 60 percent reduction of waste landfilled
- **Timeframe:** 2010
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 2

- **Issue:** There is low utilization of alternative fuel vehicles on Fort Bragg.
- **Desired End State:** The alternative fuel vehicles on Fort Bragg will comprise 50 percent of the GSA fleet.
- **Metric:** Alternative fuel vehicle to gas powered vehicle ratio in GSA fleet
- **Timeframe:** 2006
- **Proponent Organization:** Readiness Business Center

Initial Strategic Goal 3

- **Issue:** Fort Bragg uses too many lithosphere-containing products.
- **Desired End State:** Fort Bragg will reduce its use of lithosphere-containing products by 50 percent.
- **Metric:** Use of lithosphere-containing products
- **Timeframe:** 2025
- **Proponent Organization:** G4



Product and Material Procurement



Initial Strategic Goal 4

- **Issue:** There is too much LCID waste in the landfills at Fort Bragg.
- **Desired End State:** Fort Bragg will eliminate 100% of its LCID waste from the landfill.
- **Metric:** Amount of LCID waste landfilled
- **Timeframe:** 2005
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 5

- **Issue:** Fort Bragg lacks closed loop purchasing requirements that would allow vendors to take back unused products.
- **Desired End State:** Fort Bragg will develop a closed loop purchasing requirement, and purchase 50 percent of all goods from the approved vendors.
- **Metric:** Amount of purchases from participating vendors
- **Timeframe:** 2006
- **Proponent Organization:** G4

Initial Strategic Goal 6

- **Issue:** Fort Bragg does not currently have a program to purchase locally manufactured products.
- **Desired End State:** Fort Bragg will purchase 60 percent of all materials locally.
- **Metric:** Amounts of locally produced products
- **Timeframe:** 2011
- **Proponent Organization:** Contracting

Initial Strategic Goal 7

- **Issue:** There is a high amount of C&D waste in the landfills at Fort Bragg.
- **Desired End State:** Fort Bragg will reduce its C&D waste landfilled by 90 percent.
- **Metric:** Tons of waste landfilled
- **Timeframe:** 2007
- **Proponent Organization:** Public Works Business Center and USCOE



Product and Material Procurement



Initial Strategic Goal 8

- **Issue:** Fort Bragg does not have an activity based costing (ABC) system to measure performance and true CODB.
- **Desired End State:** Fort Bragg will measure 100 percent of all activities using the ABC system.
- **Metric:** Type of costing system used per activity
- **Timeframe:** 2008
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 9

- **Issue:** There is too much waste material in the landfills at Fort Bragg.
- **Desired End State:** Fort Bragg will achieve 100 percent reduction in its waste stream to the landfills (i.e. zero waste stream).
- **Metric:** Amount of waste generated
- **Timeframe:** 2025
- **Proponent Organization:** Public Works Business Center

Initial Strategic Goal 10

- **Issue:** Environmental awareness is not part of Fort Bragg's mission.
- **Desired End State:** Fort Bragg will ensure that 100 percent of the Fort Bragg community is continuously educated.
- **Metric:** Degree of environmental education in programming
- **Timeframe:** On-going
- **Proponent Organization:** Commanders



Product and Material Procurement



Final Goals and Team Members:

FINAL STRATEGIC GOAL Landfill zero waste by 2025

- **Issue:** There is too much waste deposited in the landfills at Fort Bragg.
- **Response:** Fort Bragg needs to reduce its C&D waste, eliminate LCID waste, develop a vendor take back program, and implement a comprehensive recycling program.
- **Desired End State:** Fort Bragg will achieve zero waste.
- **Metric:** 100 percent reduction of overall waste stream
- **Timeframe:** 2025
- **Proponent Organization:** Public Works Business Center – Solid Waste

Team Member

Role

State of NC P2 - Brian Haynesworth	Partner
NCDENR	Partner
Unit ECO	Customer Perspective
FORSCOM	Funding
NAF (Bragg)	
Corps of Engineers	Partner
Master Planning (Fort Bragg)	Facility and Residential Locations
Natural Resources (Fort Bragg)	Research and Implement Recycling and Education Programs
ITAM (Fort Bragg)	
Hazardous/Solid Waste (Bragg)	Provide Data
Contracting (Bragg)	Restructure Purchasing Methods



Product and Material Procurement



FINAL STRATEGIC GOAL

Buy 80 percent environmentally preferable products from local sources by 2025

- **Issue:** The current procurement program at Fort Bragg does not fully support sustainability.
- **Response:** Fort Bragg needs to eliminate lithosphere-containing materials, reduce transportation environmental impacts, and develop partnerships with local businesses.
- **Desired End State:** Fort Bragg will maximize its purchase of Environmentally Preferable Products (EPPs), emphasizing local production and purchase.
- **Metric:** 80 percent EPP purchases (measured in \$)
- **Timeframe:** 2025
- **Proponent Organization:** RBC - Danny Duran (Bragg), IBO-DOC

Team Member

IMPAC Card Holders (Bragg)

Unit ECO

DLA

GSA

COE

Self Service Supply Center (Bragg)

Contracting (Bragg)

NC Chamber of Commerce

Fayetteville Chamber of Commerce

PWBC - Construction Management

Division - John Rose - Bragg

FORSCOM

PWBC - Environmental (Bragg)

Role

Research and Restructure

Purchasing Methods

Customer Perspective

Partner

Research Purchasing and Offer

Local EPP Options

Restructure Purchasing and

Implement Training

Provide Information on Local

Vendors

Provide Information on Local

Vendors

Develop Relationships With Local

Vendors, Research EPP

Opportunities

Budget

Research and Coordinate

Purchasing Restructure With

Contracting



Sustainable Training Areas



Challenge: How can Fort Bragg provide enough usable land for military training—and ensure that training is not constrained by concerns over potential environmental contamination and negative impacts on endangered species? How can Fort Bragg use its land requirements to address the effects of urban sprawl and regional needs for open space and biodiversity?

Long-term Goals:

- Adopt compatible land use laws/regulations with local communities by 2005
- Educate 100 percent of personnel on environmental responsibilities to cut enforcement actions to 0 by 2002

Introduction:

Fort Bragg is the nation’s premier power projection platform. As such, intense, realistic training is absolutely critical to maintaining the highest levels of readiness. Fort Bragg’s training areas consist of ranges, impact areas, major drop zones, tank trails, and 487 miles of fire breaks covering 154,505 acres. Fort Bragg’s training areas are used 330 training days/year by 256 active, National Guard, and Reserve units. The training mission at Fort Bragg represents intense land use. Rehabilitation and maintenance of this land is an on-going requirement that is expensive (an estimated \$70M is required to remediate all training areas on Fort Bragg). In FY 00, the installation requested \$1.9M for training area management under the Integrated Training Area Management (ITAM) program, of which \$1.3M was for land rehabilitation. Of the required amount, \$760,000 was funded—including salaries as well as project requirements. Land rehab cannot be indefinitely postponed or minimized. Once an area is seriously degraded, the process of rehabilitating it takes a very long time.

Importance to Fort Bragg

Mission – Land for combat training is essential to mission accomplishment. Lack of enough suitable land and training constraints due to concerns about threatened endangered species (TES) and potential contamination are a threat to readiness.

Quality of Life – Contamination of soil and water with lead and other munitions residues can negatively affect health.

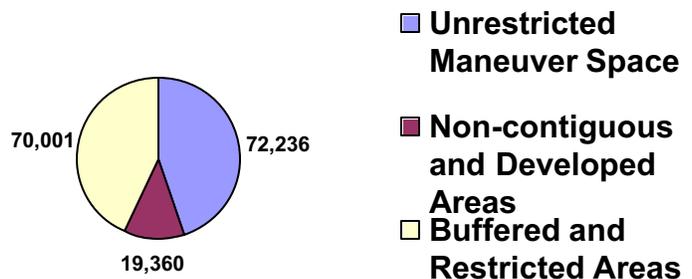
Cost of Operation – The projected costs to rehabilitate land damaged by physical impacts of training are high. For example, the cost to rehabilitate eight drop zones is \$11.8M. The potential costs to remediate UXO and munitions residues are currently unknown, but are expected to be very high.

Environment and the Community – Protection of open space surrounding communities, endangered species, habitats, aquifer recharge areas, and groundwater is a State and Army priority.

Training Area Uses

- 82 ranges
- 7 major drop zones
- 487 miles of fire breaks
- 4 impact areas
- 167 miles of tank trails

Figure 33 – Breakdown of Fort Bragg’s Total 161,597 Acres & Training Area Shortfall



The 30th Infantry Brigade requires 148,260 acres of maneuver area, representing a total shortfall in maneuver space of 76,024 acres.



Sustainable Training Areas



The Land-Use Requirements Study conducted in 1995 concluded that Fort Bragg has a total training area shortfall of approximately 76,000 acres (Figure 33). The shortfall is based on minimum requirements for contiguous acreage needed to support the single-largest training event conducted at the home station by the 229th Aviation Regiment (the 30th Infantry Brigade also has the same acreage requirement), which is 148,260 acres. The shortfall is obtained when all restricted and buffered areas are subtracted from the total training area acreage.

Based on this finding, the need to prevent degradation and optimally maintain existing training resources is readily apparent. Fort Bragg is currently facing issues shared by many installations throughout the Department of Defense (DoD). These issues are expected to increase in both number and significance over the next several years. A few of these issues are addressed in the sections below.

Activities and Impacts:

Training activities create two major types of impacts shown in Figure 34: land damage with its attendant effects on habitat, wildlife, endangered species, air quality, and erosion/stream sedimentation; and potential chemical contamination of soil, groundwater, and surface water with lead, unexploded ordnance (UXO), and other munitions residues.

Figure 34 – Sustainable Training Areas: Activities and Impacts





Sustainable Training Areas



Currently, Fort Bragg’s training areas are managed for two primary purposes: to support military training and to recover the population of the endangered Red-cockaded Woodpecker (RCW). In the near future, the training areas will also have to be designed and managed to prevent chemical contamination of surface water and groundwater from munitions residues.

Land Damage

Endangered Species: Of the five listed endangered species found on the installation, the RCW presents the greatest challenge to training. Fort Bragg currently has the second largest population of RCWs in the southeastern United States, with 350 active RCW sites on the installation. Although training limitations are imposed around these areas, training is not completely restricted. In 1996, restrictions were lightened on the type and intensity of training permitted in buffered RCW areas, allowing some increase in training flexibility.

Noise and Encroachment: The majority of the installation’s training areas fall within the boundaries of Hoke, Cumberland, Harnett, and Moore counties. Approximately 62 percent of the installation’s landmass is located in Hoke County. When the ever-approaching community development is combined with the type and intensity of activity occurring daily on Fort Bragg, many conflicts occur. Community subdivisions are moving closer to installation boundaries, resulting in increased problems with noise and training impacts. The trailer park bordering St. Mere Eglise drop zone, for example, is so close that it presents a potential safety threat to both soldiers and inhabitants.

Environmental noise contours related to artillery fire and impact noise reach beyond installation boundaries in the south and enter community areas. As a result, local residents file complaints on a daily basis. Fort Bragg has taken measures to reduce noise produced by training activities, including such measures as firing under optimal atmospheric conditions to reduce noise levels and scheduling flights and artillery fire during the least disruptive times.

Figure 35 – Estimated Drop Zone Remediation Costs

Area	Total Estimated Cost
Sicily Drop Zone	\$4,500,000
Salerno Drop Zone	\$2,000,000
Holland Drop Zone	\$1,500,000
Nijmegen Drop Zone	\$1,500,000
St. Mere Eglise Drop Zone	\$1,500,000
Normandy Drop Zone	\$750,000
All American Drop Zone	\$35,000
Hert Drop Zone	\$10,000
Total	\$11,795,000



Sustainable Training Areas



Erosion: Sustained training on highly erosive soils has led to situations where land has become so extensively damaged that it is unusable for training purposes. Past practices such as bush-hogging and disking of drop zones also dramatically increased degradation. The biggest example of this is Sicily drop zone in 1994. Although the entire area was never closed to training, the majority of the drop zone was so degraded that it became a serious safety threat to everyone using it. Uncontrolled storm water runoff and highly eroded soils created washouts and gullies large enough to completely conceal a two and a half ton cargo truck. Gullies were measured at 35 feet deep, 60 feet wide, and over 1,000 feet long. Parts of the area flooded, and tank trails and access roads were washed out and severely degraded. The situation on Sicily and other areas became so extreme that the state imposed 12 citations on Fort Bragg between January and March of 1994. The citations focused on two main areas: 1) failure to comply with erosion control plans for construction projects, and 2) failure to address major erosion problems on training lands. Soil stabilization and remediation require long periods of time and large amounts of money. Although land rehabilitation efforts began in 1994, Fort Bragg is still under citation and will continue to be until the rehabilitation is complete. Figure 35 shows the projected costs.

Degradation related to erosion and uncontrolled storm water runoff is not limited to drop zone areas. The problem is post-wide, but effects become much more visible and significant when the safety of soldiers is at stake. Many erosion impacts are identified in Figure 36.

Figure 36 – Training Impacts Due to Erosion and Excessive Runoff

- ?? Gully formation from excessive water flow causes flooding and washouts
- ?? Clogged drainage pipes and culverts cause flooding and washouts
- ?? Washed out roads and tank trails obstruct movement and increase safety risk
- ?? Observation posts, artillery firing positions, and helicopter landing zones are rendered unusable
- ?? Maintenance and repair on all types of equipment increases

Proper maintenance of training lands can be accomplished at a fraction of the cost needed for the extensive rehabilitation currently required (see Figure 35). Estimated annual requirements for on-going maintenance and rehabilitation of land amount to \$3-5M/year for soil conservation alone. The installation estimates the cost of complete restoration at \$60M.



Sustainable Training Areas



Potential Chemical Contamination

In 1996, the state of Massachusetts forced the Army National Guard to stop live fire training at the Massachusetts Military Reservation, due to community concern about potential contamination with munitions residue of the sole source aquifer. Since that time, DoD has been working with EPA and citizens groups to develop the Range Rule. The rule will mandate what DoD installations should do to identify and control potential chemical contamination of soil, ground water, and surface water from munitions use. Costs of such remediation are unknown, but are expected to be very high.

“Currently, the information necessary to accurately assess the environmental impacts, including potential threats to human health, resulting from range activities is either not available or known. Limited data on emissions and residues from munitions training and testing activities has been gathered at a few ranges around the country, but this data is not conclusive.” (The National Policy Dialogue on Military Munitions, September 2000)

The forced cessation of live fire at Massachusetts Military Reservation is dramatic evidence of public concern over potential effects of munitions on soil, surface water, and ground water. In response to this concern, DoD created the Operational and Environmental Executive Steering Committee for Munitions (OEESCM) in September 1998. “The OEESCM brings together the DoD communities responsible for each of the major phases of the munitions lifecycle. Its mission is to develop recommendations for overarching DoD policies, positions, and action plans related to the lifecycle management of munitions. This is done to support readiness by balancing operational needs, explosives safety, and environmental stewardship throughout the lifecycle. OEESCM members are Flag Officers and Senior Executive Service members from the Joint Staff, the Office of the Secretary of Defense, and the four Services, (Army, Marine Corps, Navy, and Air Force). The members represent all DoD communities with a role in munitions, to include: the operational community (mission operators and trainers), the logistical community (munitions managers), the environmental community, and the explosives safety community.... The Services are conducting a comprehensive inventory of ranges as required by both DoDD 4715.11/12 and the proposed Range Rule.” (OEESCM Munitions Action Plan, Draft Version 4, July 2000).

The OEESCM’s objectives, shown in Figure 37, are designed to improve DoD’s sustainable use of munitions on training and RDT&E ranges and to ensure sustainable design of future ranges.



Sustainable Training Areas



Figure 37 – OEESCM's Training Range Use Objectives

Objective USE 01: Develop a coordinated DoD plan to obtain data, assess current range conditions, and estimate the environmental impacts of current munitions use on active and inactive ranges.

Objective USE 02: Develop a DoD inventory of active/inactive (A/I) ranges.

Objective USE 03: Develop standard DoD munitions expenditure database requirements.

Objective USE 04: Determine potential operational limitations for A/I ranges in light of current and potential future environmental regulatory requirements.

Objective USE 05: Develop risk-based DoD range clearance guidance and management procedures.

Forecast:

Realistic training requires large amounts of undisturbed and undeveloped land. Fort Bragg has not increased substantially in land area since it was established in 1918. The latest expansion occurred in 1997 with the purchase of 10,524 acres of Rockefeller property adjoining the installation to the north. It is increasingly unlikely that the installation will be able to purchase additional parcels of undeveloped land that are contiguous to existing training areas. Fort Bragg's existing training areas will become increasingly crucial and valuable as surrounding development continues on all sides of the installation. As such urbanization and development occur, areas like Fort Bragg will eventually become an island of green in the midst of sprawling urban areas. This presents an array of potential problems. For example, military installations, including Fort Bragg, have become one of the last and best refuges for endangered species and threatened habitats.

Current efforts to recover the RCW population, if successful, could offer some increased flexibility. If the population were increased to 500 pairs of RCWs for the entire region, the population would be considered stable and possibly de-listed. The best approach to recovering the RCW is to partner with local communities, agencies, and individuals to create RCW corridors linking the northeast training area to Overhills and Fort Bragg proper to Camp Mackall. This would relieve some of the pressure on the installation and allow greater opportunity for RCW population growth and movement.

Chemical contamination from munitions use on ranges is going to be a big issue in the future. Starting in FY 01, Fort Bragg and other installations will be required to submit EPCRA reports for live fire ranges and any activities involving detonation or destruction of live munitions. Fort Bragg should position itself to take advantage of the on-going research and development on green munitions and range management. New ranges scheduled for construction should be designed and



Sustainable Training Areas



built to prevent munitions residues from entering surface or groundwaters, and to make removal of spent munitions and UXO easier.

Current Sustainability Activities:

- ?? Fort Bragg participates in the Army's Integrated Training Area Management (ITAM) Program. It helps to achieve sustainable use of training lands by implementing a uniform program that inventories and monitors land conditions; determines carrying capacity of the land in terms of the training requirements; and provides for land rehabilitation and maintenance measures.
- ?? Training area restoration projects including helipad stabilization, road shoulder stabilization, and storm water control measures.
- ?? Establishment of the installation's Greenbelt, a crescent shaped area covering 5,538 acres on the southern border of the cantonment area. This area is almost entirely undisturbed and serves as a habitat for the RCW. The land is primarily used for military training purposes.
- ?? Fort Bragg/Pope Air Force Base Land Use Advisory Commission (LUAC) – promotes partnership between installations and communities concerning land use issues of mutual concern (noise, encroachment, training, etc.).
- ?? Private Lands Initiative – Partnering with community groups, other federal agencies, and not-for-profits to purchase additional land for RCW habitat use, with the goal of recovering the RCW. Each partner contributes funds towards the purchase of suitable land, which will be managed in perpetuity by The Nature Conservancy. Limited military training is allowed on some of the land.
- ?? North Carolina Sandhills Conservation Partnership – Shares information, resources, and opportunities through the partnering of federal, local, and individual agencies. Partners work to find compatible land use (RCW habitats, green corridors, limited training for military).

The Realm of Possibility:

- ?? The “Green Bullet” program is a DoD initiative to eliminate the use of hazardous materials in the process by which small caliber ammunition is manufactured as well as in the final product. This fully integrated program is spearheaded by the Small Caliber Ammunition Group within the Army's Armament Research, Development and Engineering Center (ARDEC) and encompasses all environmental aspects of the small caliber ammunition from 5.56mm through .50 Caliber. Specific thrusts include the elimination of Ozone Depleting Chemicals (ODCs), Volatile Organic Compounds (VOCs), and heavy metals in the manufacture of primers and projectiles in the entire family of small caliber ammunition. Additional information can be found on the Green Ammo website at <http://www.pica.army.mil/greenammo/>.
- ?? The Green Missile Program, an integrated pollution prevention research effort funded by the Strategic Environmental Research and Development Program (SERDP), is designed to develop alternative materials and technologies for solid rocket motor propulsion systems. The program



Sustainable Training Areas



has team members representing Army, Navy, Air Force, NASA, DOE, and EPA. The specific objectives of the program are to: (1) develop propellants that do not contain lead catalysts for both extrudable and castable propellant processes; (2) develop and demonstrate complete and clean hydrochloric acid-free combustion; and (3) develop and demonstrate the use of liquefied gases and supercritical fluids for environmentally friendly processing of energetic oxidizers and components resulting in elimination of solvents and reductions in VOC waste stream generation.

?? Living Machines use bacteria, plants, snails, and fish to treat sewage and other waste waters. The machines look like greenhouses and work by using the plants and animals to break down the wastes and digest organic pollutants. They are made by Living Technologies, Inc., and have been permitted at 23 locations in 7 different countries, including the United States. They offer better, more stable treatment at the same cost as traditional sewage treatment. It is possible that a similar technology could be developed to control the release of pollutants from ranges into groundwater and surface waters. The Army's Sustainable Range working group is charged to develop new ways to design the ranges of the future to control pollution from them.

Fort Bragg 25-year Goals for Sustainable Training Areas:

Attendees of the Fort Bragg Environmental Sustainability Executive Conference, which convened on 17-18 April 01, developed the long-range goals at the beginning of this chapter. The thought process they went through is captured below. This information will be helpful in developing the short-term objectives and five-year plans needed to reach the long-range goals.

Breakout Group Membership:

Facilitator: Mr. Mark Fleming

Recorder: Mr. Roc Tschirhart

Rank	Name	Position
	Jeffery Edwards	3-4 ADA BN XO
W01	Helms	307th En Bn, Environmental Coordinator
MSG	John Andersen	46th CSG
COL	Ronnie Roberts	Commander, 507th CSG
Mr.	Richard Hayford Jr.	Facility Manager
CW4	Bernard Satterfield	Brigade Maintenance Officer
MAJ	Cecil Nance	DCSOP G-3
Mr.	Mike Lynch	Deputy Director
Mr.	George Frank	ITAM Coordinator
Mr.	Craig Lantz	Soil Conservationist
Mr.	Pete Campbell	RLUAC/Sandhills Conservancy



Sustainable Training Areas



Mr. Perry Benton	Community Planner
Ms. Chrys Baggett	Environmental Policy Act Coordinator
Mr. Roy Taylor	Hope Mills-Director, Planning & Development
Mr. Barry Warren	Cumberland-Director, Joint Planning Development
Mr. Marcus Norton	Scotland-Planning Director
Ms. Judy Hills	ECC JLUS Sponsor
Mr. Scott Belfit	USFWS Partnership-Raleigh
Mr. Mike Frnka	Environmental Branch Chief
LTC David Jones	Office of Dir. Environmental Programs

List of Issues and Potential Responses to Issues:

Suitable Training Land

- ?? The erosion of training areas is a problem.
- ?? Fort Bragg should pay attention to field maintenance and the prevention of contamination of training lands.
- ?? Digging constraints can prevent training to standard.

Water Issues

- ?? There is declining water quality and quantity.
- ?? There are potential impacts on training if surface and groundwater contamination continues.

Size of Training Area

- ?? There will be a need to train for operations with a larger unit maneuver space in the future.
- ?? Joint use of training areas could maximize available land.
- ?? Fort Bragg lacks availability of new training land.

Land-use Planning

- ?? The construction of towers and new technologies on the ranges may be an issue.
- ?? There is a lack of coordination between Army and local governments in regards to zoning.
- ?? Design standards regarding community development are deficient.
- ?? Noise in training areas is an issue.
- ?? Ranges and training areas can be affected by urban encroachment.

Integrated Natural Resources Management Plan (INRMP)

- ?? There is an insufficient baseline of flora and fauna inventories; also, need to include wetlands data and information.
- ?? Ecosystem requirements should be implemented.
- ?? Smoke management is necessary to preserve air quality.



Sustainable Training Areas



Training Programs

?? There is a need to institutionalize environmental awareness and training.

Initial Goals and Proponents Developed:

Initial Strategic Goal 1

?? **Issue:** Management processes at Fort Bragg need improvement.

?? **Response:** Fort Bragg should implement an environmental management system.

?? **Desired End State:** Implementing an EMS will increase the availability and utilization of training areas.

?? **Metric:** 20 percent increase of available lands every 5 years

?? **Timeframe:** 2025

?? **Proponent Organization:** Fort Bragg Readiness Business Center

Initial Strategic Goal 2

?? **Issue:** There is insufficient environmental awareness at Fort Bragg.

?? **Response:** Fort Bragg should institutionalize environmental awareness through a comprehensive environmental program.

?? **Desired End State:** Every individual will incorporate environmental considerations into mission planning and execution.

?? **Metric:** Restore 20 percent of training area every 5 years

?? **Timeframe:** 20 years

?? **Proponent Organization:** Fort Bragg Readiness Business Center

Initial Strategic Goal 3

?? **Issue:** Fort Bragg needs to institutionalize environmental awareness and training.

?? **Response:** Fort Bragg should provide annual training on individual and command responsibilities.

?? **Desired End State:** Annual training will increase environmental awareness in all personnel at Fort Bragg.

?? **Metric:**

~~100~~ 100 percent personnel trained

~~100~~ 100 percent reduction in violations

?? **Timeframe:** 2003

?? **Proponent Organization:** Public Works Business Center/ Environmental Office



Sustainable Training Areas



Initial Strategic Goal 4

?? **Issue:** Land use planning and zoning does not adequately address land use issues.

?? **Response:**

- ~~///~~ Enact zoning legislation
- ~~///~~ Coordinate leadership (Fort Bragg, Pope AFB, Community)
- ~~///~~ Change land use through partnership

?? **Desired End State:** Develop regional land use plan

?? **Metric:** One mile buffer with compatible land use

?? **Timeframe:** 2005

?? **Proponent Organization:** Regional Land Use Advisory Committee

Final Goals and Team Members:

FINAL STRATEGIC GOAL

Educate 100 percent of personnel on environmental responsibilities to cut enforcement actions to 0 by 2002

?? **Issue:** Insufficient environmental awareness at all levels hinders the incorporation of environmental stewardship into mission planning and execution.

?? **Response:** Fort Bragg should institutionalize environmental awareness through a comprehensive environmental education program.

?? **Desired End State:** Every individual will incorporate environmental considerations into mission planning and execution.

?? **Metric:**

- ~~///~~ 100 percent of personnel trained
- ~~///~~ 100 percent reduction in compliance violations

?? **Timeframe:** Implement by 2002, and continue thereafter

?? **Proponent Organization:** Fort Bragg Readiness Business Center

Team Member	Role
PWBC-Environmental	Develop Materials
PSBC	Develop and Advise
Unit ECO	Customer Perspective
CASBC	Develop and Advise
Logistics	Develop and Advise
MCSG Training Officers	Develop and Advise
MCNG DCSOPS-T	Develop and Advise
Pope AFB BCE-Environmental	Develop and Advise
Unit Environmental Compliance Officer	Develop and Advise
CG	Approve and Enforce



Sustainable Training Areas



FINAL STRATEGIC GOAL

Adopt compatible land use laws/regulations with local communities by 2005

- ?? **Issue:** There is a lack of regional coordination on land use planning and zoning around Fort Bragg.
- ?? **Response:** Design standards need to be developed that will result in defined compatible land use areas surrounding the installation.
- ?? **Desired End State:** The new design standards for land use will not create training restrictions or adverse impacts on training or quality of life for residents and employees of Fort Bragg and the surrounding communities.
- ?? **Metric:**
 - ~~///~~ Defined areas of compatible land use adjacent to the installation
 - ~~///~~ Adoption of laws and regulations that enforce land use
 - ~~///~~ Reduction in number of complaints
- ?? **Timeframe:** 2005
- ?? **Proponent Organization:** Regional Land Use Advisory Committee

Team Member

Role

Municipal & County Planners	Advisory
Unit ECO	Customer Perspective
City & County Managers	Implement and Approve
Military Liaison to Governor	Advisory
PAO	Advisory
NCDCS	Advisory
Conservation Groups	Avisory
Real Estate Developers	Advisory

APPENDIX A

Renewables and Energy Efficiency Planning System Projections of Potential Energy Savings

APPENDIX B

HAP/TAP Actual Annual Emissions (lb/yr)

Chemical	FY 96	FY 97	FY 98	FY 99
Acetaldehyde	1.01	.54	2.0	2.1
Acrolein	16	.08	.27	.28
Ammonia	157.45	0.0	----	----
Antimony Compounds	12.42	6.15	.79	.33
Arsenic & Inorganic Arsenic Compounds	58.28	44.48	2.2	1.1
Barium Compounds	----	----	4.8	4.9
Benzene	250.86	5.08	8.3	8.9
1,3 Butadiene	.042	.02	.098	.10
Beryllium & Compounds	1.23	.41	.64	.66
Cadmium & Compounds	60.47	6.7	2.1	2.2
Cresylic Acid	63.8	0.0	----	----
Di(2-ethylhexyl)phthalate (DEHP)	8.83	5.3	2.9	----
Tetrachlorodibenzo-p-dioxin 2378	.0000075	.0000028	.000001	.0000014
Dibenzofurans	.01	.0036	.0013	.0018
Chlorine	14.42	5.33	1.9	2.7
Chlorobenzene	2.25	0.0	----	----
Chromium Compounds	42.46	19.66	7.3	132.0
Cobalt Compounds	27.99	6.84	.92	36.0
Cumene	24.79	0.0	----	----
Dichlorodifluoromethane	1260.0	0.0	----	----
Dichlorobenzene	----	.01	1.4	1.6
Ethyl Benzene	4737.74	459.87	7.3	25.0
Ethyl Acetate	100.99	5.72	6.1	4.6
Ethylene Oxide	140.0	700.0	84.0	45.0
Formaldehyde	285.34	173.28	85.0	88.0
Glycol Ethers	----	----	4.0	----
Hexane	300.16	16.36	1962.0	2019.0
Hexamethylene 1,6-diisocyanate	63.98	4.44	11.0	9.5
Hydrogen Chloride	4789.79	10883.45	812.0	858.0
Hydrogen Fluoride	20.46	7.56	2.7	3.8
Lead Compounds	200.88	2967.97	73.0	3.8
Manganese & Compounds	35.16	31.67	2.6	1.7
Mercury & Compounds	22.5	6.35	3.1	4.0
Methanol	----	27.57	26.0	34.0
Methyl Chloroform	59.8	2.15	1.8	2.4
Methylene Chloride	229.8	34.93	53.0	102.0
Methyl Ethyl Ketone	5521.06	1606.16	2141.0	2390.0
Methyl Isobutyl Ketone	2762.43	209.93	303.0	399.0
Napthalene	61.15	5.9	2.7	5.0
Nickel & Compounds	552.26	119.87	12.0	3.4
Perchloroethylene (Tetrachloro-ethylene)	59.8	1.5	2.9	6.1
Perchlorinated Biphenyls (aroclors)	.0064	.0024	.0008	.0012
Polycyclic Organic Matter (POM)	3.81	4.78	1.5	1.7

Selenium Compounds	8.73	.73	.10	.027
Strontium Chromate	-----	-----	34.0	-----
Styrene	12.77	0.0	-----	-----
Toluene	7731.18	734.25	918.0	926.0
Vinyl Acetate	.61	.68	1.1	.77
Xylene	23516.9	6537.14	23.0	1513.0
0-Xylene	481.45	.11	-----	-----
Zinc Chromate	1.14	1.59	.54	.32
Total	53,686.7	24,645	6,610	8,639

(-----) denotes chemicals that were not required for a particular year.

APPENDIX C

Improvements and Projects for WWTP

Project	FY	Cost
Install UV disinfection system	96	\$1,170,000*
Replace aerator drive	97	\$41,500
Repair/replace sewer lines	97	\$709,100
Repair/replace sewer lines	98	\$157,800
Repair variable drive	98	\$16,300
Replace pump	98	\$12,000
Chemical feed system	98	\$13,600
Upgrade lift/ejector stations	98	\$363,100
Replace exhaust system	98	\$67,800
Install toeplates	98	\$22,100
Repair/replace sewer lines	99	\$659,200
Chemical feed system	99	\$112,300
Upgrade sludge equipment	99	\$571,600
Repair/replace sewer lines	00	\$471,500
Repair aerator	00	\$68,500
Repair lift/ejector stations	00	\$107,300
Replace oxygen element	00	\$10,300
Pump WTP backwash to WWTP	00	\$30,000

* Although the installation installed a \$1,170,000 ultra violet (UV) disinfection system in 1996, the system is not used. Due to installation error, the system did not function properly and was abandoned. The plant currently uses chlorine gas for disinfection.

APPENDIX D

Fort Bragg Hazardous Chemical Inventory FY 96 - FY 99

Chemical	FY 96 (lbs)	FY 97 (lbs)	FY 98 (lbs)	FY 99 (lbs)
Acetylene	12,023	NR	NR	NR
Aluminum Sulfate	30,000	16,000	16,000	98,540
Algaecide H-5000	35,976	NR	NR	NR
Ammonia	5171	3666	3666	3660
Antifreeze	161,778	96,450	120,990	107,550
Brake fluid	11,949	16,370	24,860	26,000
Brake fluid silicone	15,087	NR	NR	NR
Caustic soda	2560	NR	NR	NR
Chlorine (liquid)	29,350	28,300	28,300	28,300
Cleaning compound	28,717	NR	NR	NR
Cleaning lubricant	NR	NR	8350	NR
Compressed gas (O2)	28,558	8860	15,900	16,796
Decontamination Soln # 2	209,920	48,980	48,980	48,980
Dry cleaning solvent	9506	NR	NR	NR
Fertilizer (various)	28,019	12,700	NR	NR
Fog oil	399,221	115,950	115,950	115,950
Freon 11	28,072	NR	NR	NR
Freon 12	15,768	NR	NR	NR
Freon 123	10,000	NR	NR	NR
Fuel, diesel	06	2,848,470	2,825,910	1,050,000
Fuel, kerosene	64,684	11,960	8260	NR
Fuel, LPG	05	296,640	295,380	282,250
Fuel, #2 oil	06	7,635,730	6,985,180	11,471,840
Fuel, #5 jet	06	NR	NR	NR
Fuel, #6 oil	NR	2,597,710	NR	1,212,000
Fuel, #8 jet	06	3,589,310	2,036,150	2,096,430
Fuel, reg unleaded	06	1,593,770	1,111,630	1,314,760
Gear oil	NR	28,540	57,970	46,060
Grease (assorted)	46,622	37,760	57,970	46,060
Hydraulic fluid	56,076	84,380	107,230	88,730
Hydrofloursilic acid	64,500	41,650	41,650	58,310
Hydroquinone	02	NR	NR	NR
Lime (assorted)	45,430	39,260	39,260	85,500
Lube oil (assorted)	391,660	335,590	337,370	281,110
Magnesium hydroxide	59,047	49,980	49,980	29,160
MEC 317	10,090	NR	NR	NR
MEC 410	20,640	NR	NR	NR
Methanol	6804	NR	NR	NR
Mineral spirits	14,014	NR	NR	NR
Ozzy Juice	34,621	26,300	23,690	27,040
Paint, CARC	55,425	8240	5960	NR

Paint, enamel	25,764	NR	NR	NR
Paint, latex	5035	11,460	7960	9890
Safety Kleen solvent	1512	04	20,970	25,690
Sodium carbonate	NR	13,200	13,200	13,200
Sodium hydroxide	97,800	NR	NR	NR
Sulfuric acid	74,043	28,502	1400	700
Super tropical bleach (STB)	04	25,000	25,000	25,000

NR – Quantities did not meet reporting requirements.

Bold numbers denote range codes:

02 – from 100 – 999

03 – from 1,000 – 9,999

04 – from 10,000 – 99,000

05 – from 100,000 – 999,999

06 – from 1,000,000 – 9,999,999

APPENDIX E

List of Abbreviations

AAFES	Army and Air Force Exchange Stores
ACSIM	Assistant Chief of Staff for Installation Management
ARDEC	Armament Research, Development and Engineering Center
AUL	Authorized User List
BMP	Best Management Practice
BOD5	Biological Oxygen Demand
C&D	Construction and Demolition
CAA	Clean Air Act
CERL	Construction Engineering Research Laboratory
CFC	Chlorofluorocarbon
CHPPM	Center for Health Promotion and Preventive Medicine
CP&L	Carolina Power and Light Company
DLA	Defense Logistics Agency
DoD	Department of Defense
DRMO	Defense Reutilization and Marketing Office
EO	Executive Order
EPCRA	Emergency Planning and Community Right to Know Act
EPP	Environmentally Preferable Product
ESPC	Energy Savings Performance Contract
GSA	General Service Administration
HAPS	Hazardous Air Pollutants
HCFC	Hydrochlorofluorocarbon
HMCC	Hazardous Material Control Center
HW	Hazardous Waste
IMPAC	International Merchant Purchase Authorization Card
IRP	Installation Restoration Program
ITAM	Integrated Training Area Management
ITAM	Training Area Management
LAER	Lowest Achievable Emission Rate
LCID	Land clearing and inert debris
LEED	Leadership in Energy and Environmental Design
LUAC	Land Use Advisory Commission
MBTU	Million British Thermal Units
MKW	Million Kilowatts
MMB	Mates and Material Maintenance Branch
MSW	Municipal Solid Waste
NAAQS	National Ambient Air Quality Standards
NCDENR	North Carolina Department of Environmental and Natural Resources
NCNG	North Carolina Natural Gas Company
NOV	Notice of Violation
NOx	Nitrogen Oxides
NPDES	National Pollutant Discharge Elimination System

NSR	New Source Review Program
ODC	Ozone Depleting Compound
OEECM	Operational and Environmental Executive Steering Committee for Munitions
OWS	Oil/Water Separators
PCB	Polychlorinated Biphenyl
POL	Petroleum-based Products
PWBC	Public Works Business Center
RBC	Readiness Business Center
RCI	Residential Communities Initiative
RCW	Red-cockaded Woodpecker
REEP	Renewables and Energy Efficiency Planning
SAAF	Simmons Army Airfield
SAS	Satellite Accumulation Sites
SDWA	Safe Drinking Water Act
SERDP	Strategic Environmental Research and Development Program
SOP	Standard Operating Procedure
SSSC	Self Service Supply Center
SWMU	Solid Waste Management Units
TACOM	Tank-automotive and Armaments Command
TAPS	Toxic Air Pollutants
TCE	Trichloroethylene
TSD	Treatment, Storage, and Disposal
TTHM	Trihalomethane
USASOC	United States Army Special Operations Command
UV	Ultraviolet
UXO	Unexploded Ordnance
VOC	Volatile Organic Compound
WTP	Water Treatment Plant